

# Well-being: from measurement to policy The OECD approach

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Centre for the Study of Living Standards, 6 November 2014

### Outline

1. Measuring well-being : why and how?, the OECD Better Life Initiative

2. Key findings of *How's Life? 2013* for Canada

3. Policy use: analysing policy trade-offs and synergies, the OECD Inclusive Growth project

4. Embedding well-being into policy making



# Part 1 The OECD's endeavour to develop measures of well-being

# The OECD Better Life Initiative launched in 2011: *Better Policies for Better Lives*

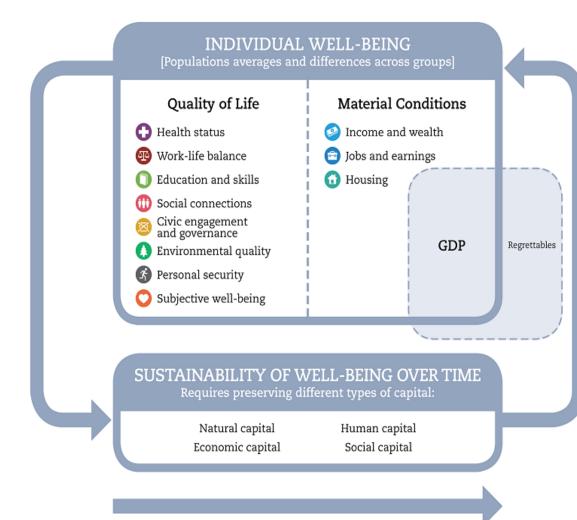


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# Measuring well-being: why?

- GDP is not a metric of people's well-being and is often at variance with people's personal experiences; GDP should be recognized as a means to an end, not the ultimate objective of policy
- There is a need for **better measures of well-being** that:
  - Overcome the shortcomings of GDP (e.g. take into account distribution across population groups; quality of life; sustainability)
  - Inform the policy debate on aspects that matter most to people's life
- Ultimately, we need improved measures to make better policies

### Measuring well being: How? The OECD framework



People rather than economic system or GDP

>Outcomes rather than inputs and outputs

Both averages and inequalities

➢Both objective and subjective aspects

➢Both today and tomorrow

**36 countries** ≻OECD countries ≻Brazil ≻Russia

# Measuring well-being : How? The OECD indicators

- 25 headline indicators, around 2 per dimension
- More than 30 secondary indicators to complement the analysis on specific topics
- All selected indicators meet statistical standards, vetted by the OECD Committee on Statistics and Statistical Policy



# Indicator selection: guiding principles

#### Relevance

- face valid
- easily understood (e.g., more is better)
- policy relevant

#### **Data considerations**

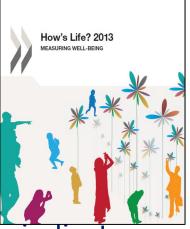
- official or established sources; non-official place-holders
- comparable/standardized definitions
- maximum country-coverage
- recurrent data collection
- can be disaggregated by population group

#### **Reporting methodology**

- Dashboard of 25 headline indicators + secondary indicators
- Levels, trends, average & inequalities

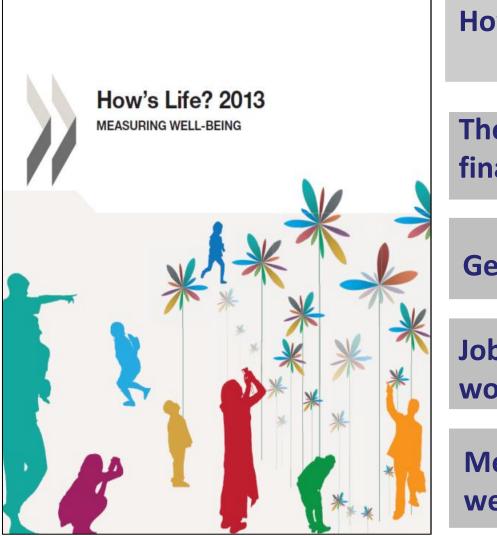






# **Digging deeper: How's Life? 2013**





#### How's Life at a glance

The human costs of the financial crisis

**Gender gaps in well-being** 

Job quality: Well-being in the workplace

Measuring sustainability of well-being over time



# Part 2 How's life in Canada?

# Key findings of How's Life? 2013



### How does Canada compare?

#### 10

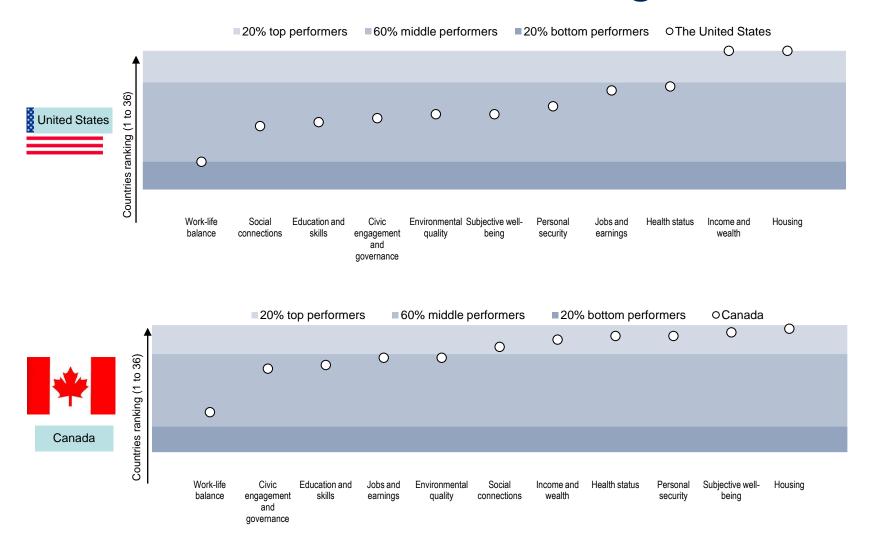
# Canada is among the 20% top performers among OECD countries when all well-being dimensions are considered

Top 20% performers	Australia	Canad	la Den	ımark	Norway
	Sweden	Switzerland United States		d States	
60% middle performers	Austria	Belgium	Czech Republic	Finland	France
	Germany	Iceland	Ireland	Israel	Italy
	Japan	Korea	Luxembourg	Netherlands	New Zealand
	Poland	Slovak Republic	Slovenia	Spain	United Kingdom
20% bottom performers	Chile	Eston	Estonia Gr		Hungary
	Mexico	Portugal Tu:		rkey	

Source: How's Life? 2013 – Unweighted averages across all well-being dimensions



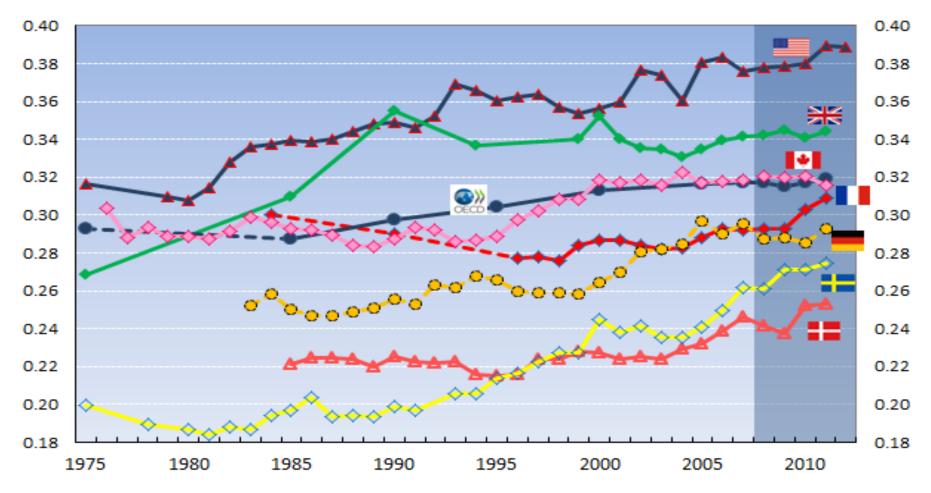
#### Canada is in the top 20% for 6 out of 11 dimensions of well-being...





#### ... in terms of income inequalities...

#### Income inequalities have increased and reach the OECD average





# ... and in terms of gender well-being inequalities

Women are confronted with double

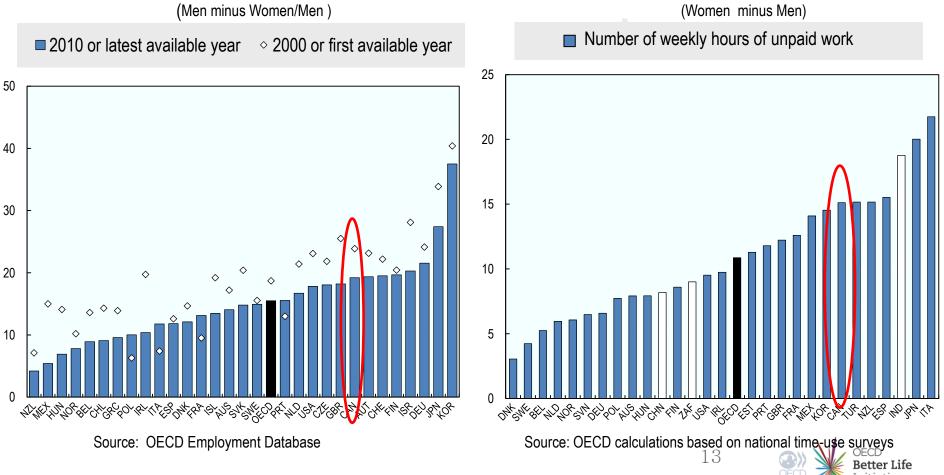
Gender time gaps

day burden

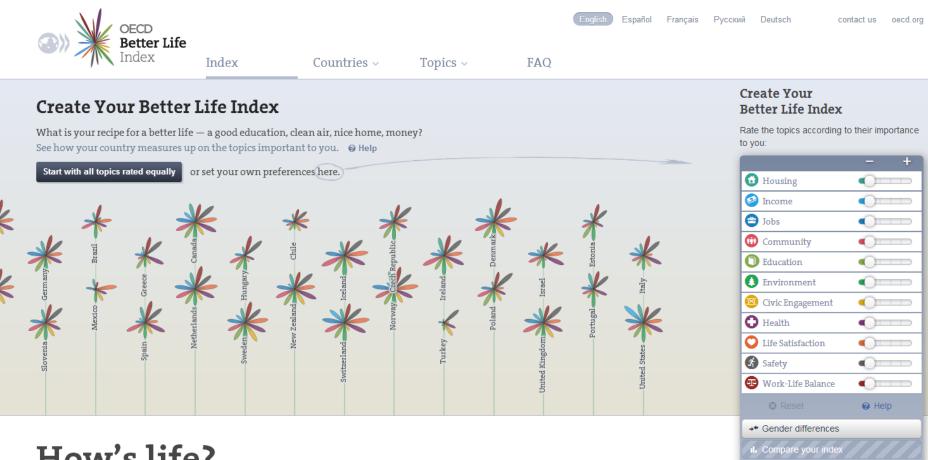


Gender wage gaps have narrowed but are still large

#### Gender wage gaps



## Engaging people in the well-being debate: the Better Life Index



#### How's life?

There is more to life than the cold numbers of GDP and economic statistics – This Index allows you to compare well-being across countries, based on 11 topics the OECD has identified as essential, in the areas of

#### Happiness pays

Better Life Blog

For World Happiness Day our guest author suggests that money can't buy you happiness but happiness may get you more money.

→ Archive

#### Find Out More → Archive

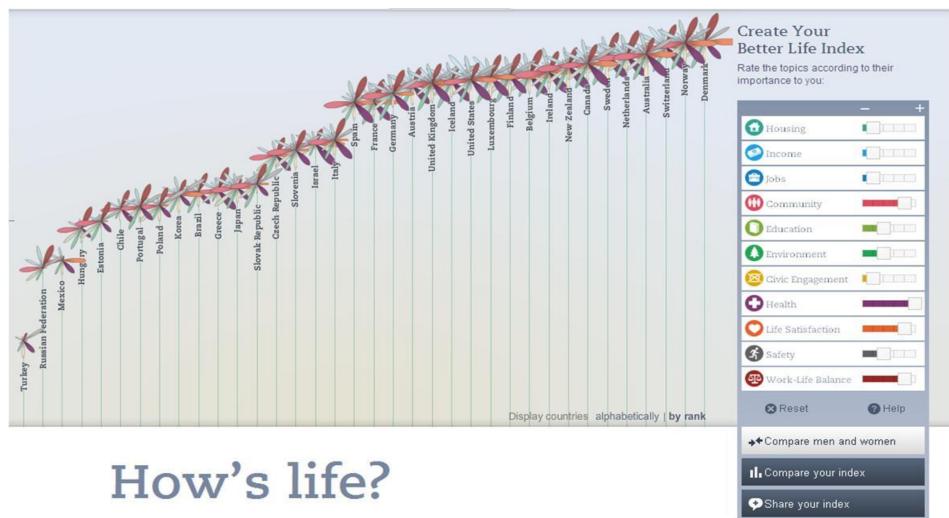
Mar 19, 2014 Society at a Glance 2014: OECD Social Indicators

→ more .

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Share your index

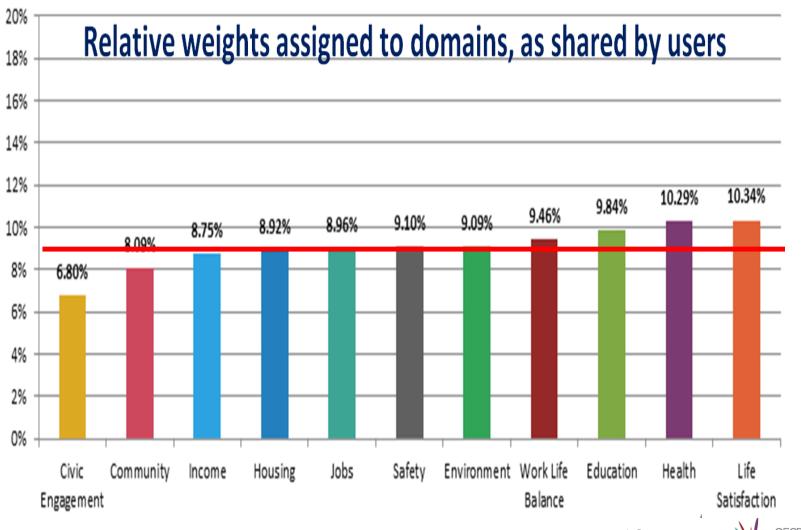
## Your Better Life Index, an example



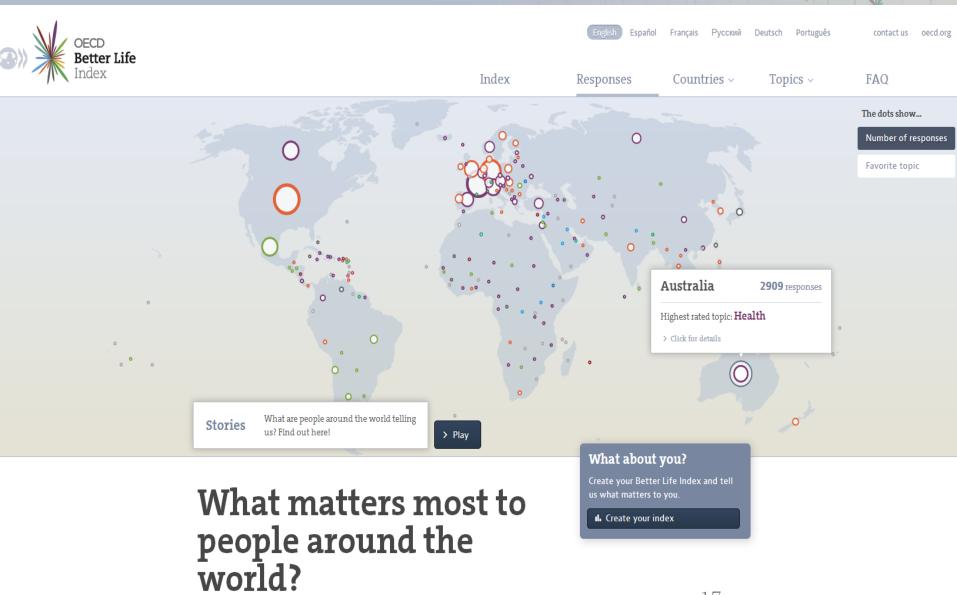
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# What do the 4 million+ BLI users tell us?



#### And in Canada?





# Part 3 Policy use: analysing policy tradeoffs and synergies



# The OECD's project on *Inclusive* Growth



### **Inclusive Growth: Developing a measure** of Multidimensional Living Standards (1)

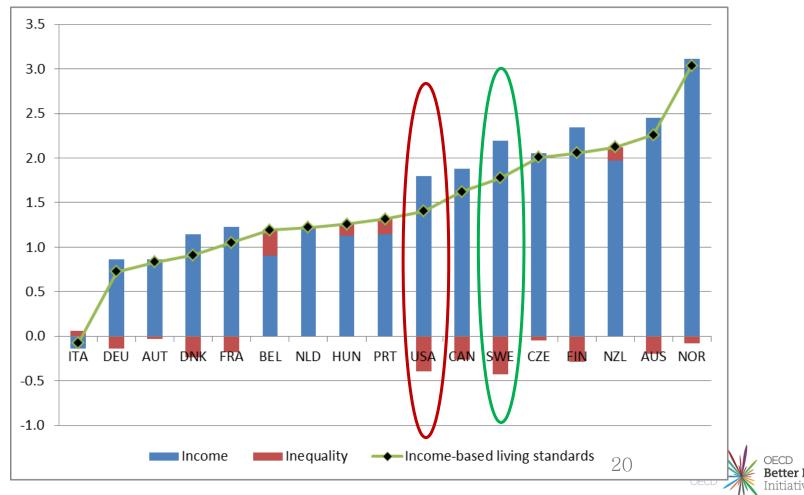
- Applying well-being framework to develop an overall measure needed to quantify and analyse policy trade-offs
- Start with combining income levels and income inequalities : the income-based measure of living standards
  - Measure of average household income corrected for deviation of target group from the average
  - Target group: median, bottom 10%,...a normative choice



# Simplest case: Income-based measure of Living Standards

#### Growth in real disposable income of median household

Average annual percentage change, 1995-2012



### **Inclusive Growth: Developing a measure** of Multidimensional Living Standards (2)

- But our work on well-being tells us to go beyond income
- 2 most important factors for people's life assessment in addition to income:
  - Jobs (low risk of unemployment)
  - Health

- Measure of Multi-dimensional Living Standards adjusts

income-based measure for risk of unemployment and life expectancy

- equivalent income method : life satisfaction equation used to estimate the « equivalent income » losses associated with unemployment and the gap in life expectancy relative to the top OECD performer.
- Target group: median income household

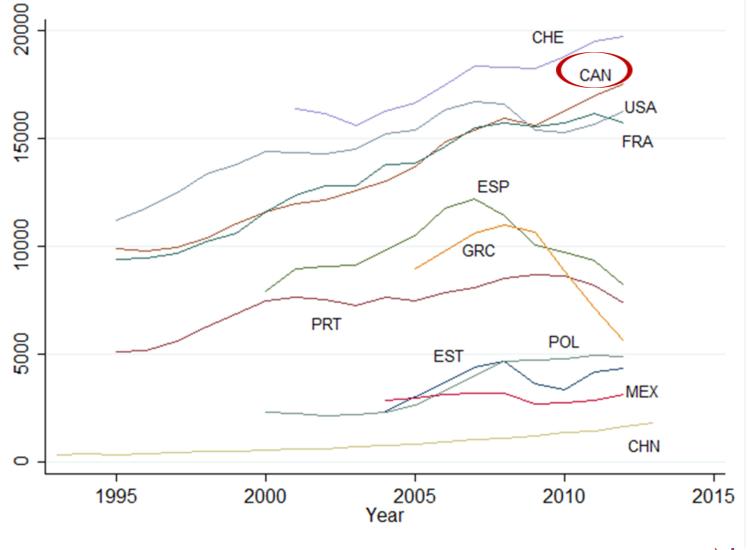


# **Indicators for Inclusive Growth**

- Income: Household real disposable income
- Jobs: unemployment
  - strong determinant of subjective life satisfaction
  - refinement: unemployment by duration or outflow rate
  - alternative: employment rate: captures differences in labour market participation
  - Suitable for countries with large informality?
- Health: Life expectancy
  - Morbidity preferable?
  - But: data availability and aggregation
  - Also, significant variance between countries and socio-economic groups
  - Likely to be more accentuated in developing countries and emerging economies



# Multi-dimensional living standards over time

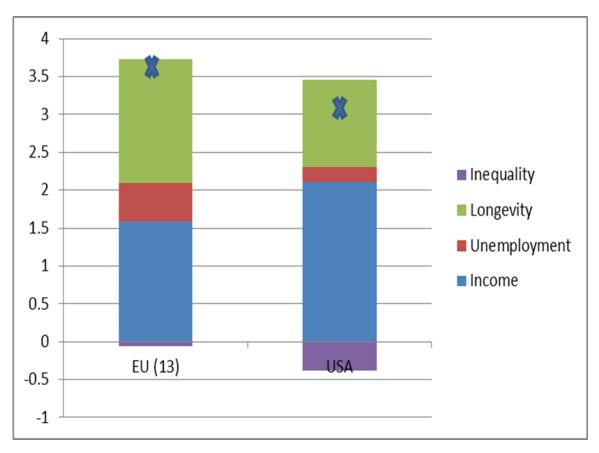




#### Decomposing growth in MLS: Example - EU and US before the crisis 1995-2007

#### Decomposing growth of MLS for median households (X)

- Stronger income growth in the US
- But longevity increases less rapidly than in the EU
- Income of middle class in the US grows less than average income

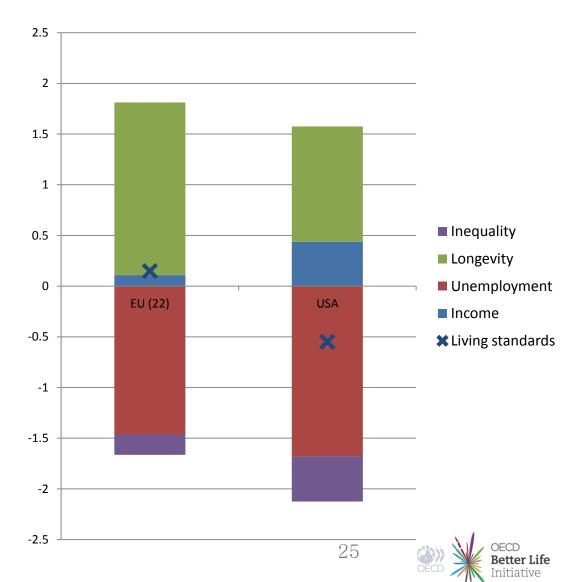


# EU and US during the crisis 2007-2011

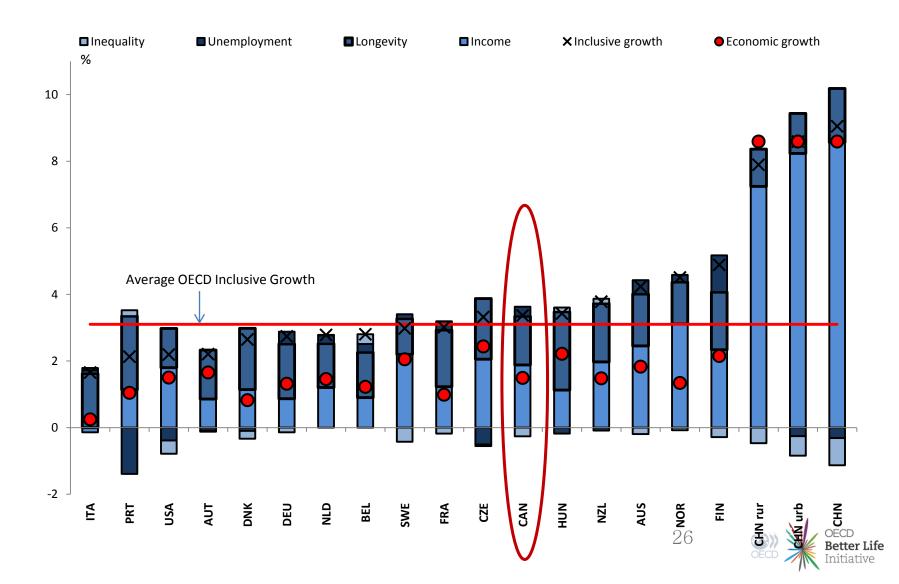
#### Similar effects in EU and US due to the crisis, drop in MLS (X) :

- Increase in unemployment
- Very weak income growth
- Increase in inequalities, also in the EU

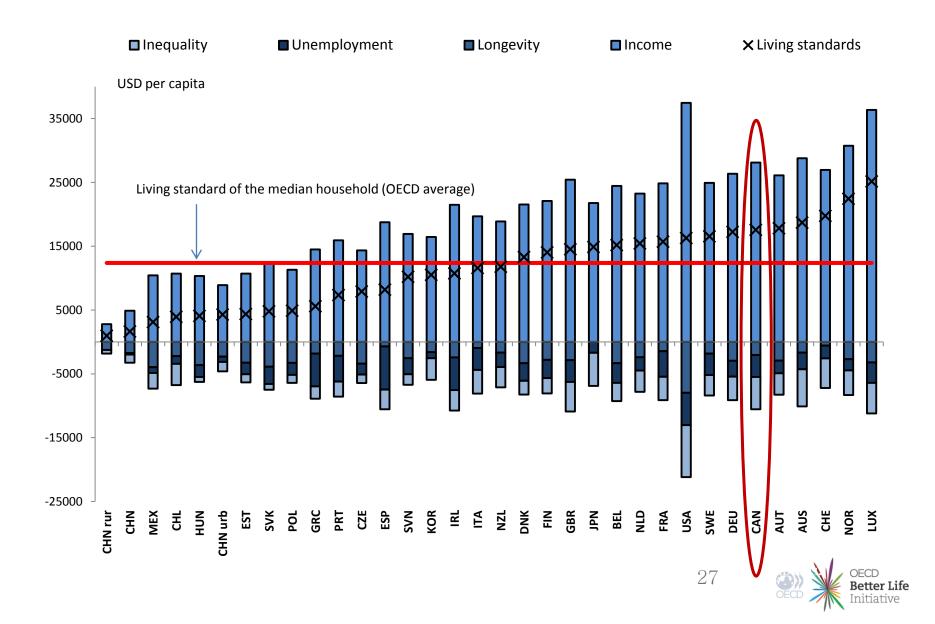
But note : continued differences in the evolution of longevity



#### An average performance for inclusive growth in Canada since 1995...



## ...but a high level of living standards in 2012 ×



#### Link to policies : assessing trade-offs and synergies

- Assessing the **impact of various growth-enhancing policies** on the level and distribution of income, jobs and health
- Do **structural reforms** deliver stronger income and employment gains for households and at the lower or higher end of the distribution?
- For example:
  - Easing job protection legislation (e.g. reducing duration of unemployment benefits or stepping up job search an activation programs) has important (negative and positive, resp.)
    distributional effects (especially at the low end)
  - Environmental regulation affects productivity and income growth but also health outcomes – what is net effect on living standards?
- Vast research agenda ahead for the OECD



#### Inclusive Growth: what's next ?

- Measurement agenda:
  - Timeliness and completedness of data
  - Testing robustness of MLS measure
  - Health and Unemployment inequalities
- Adding *dimensions* : education, environment
- Key: quantifying *policy links*: work has started (ECO, ELS, other Directorates)
- Country case studies (first one: China, Nov 2014)

# Part 4 **Embedding well-being into policy** analysis



# **Country reviews; domain-specific** policy analysis; OECD countries' experience



# Application to country reviews and regions

- Multi-dimensional Country Reviews: well-being for development
- Well-being in OECD Economic Surveys (e.g. Austria 2013, US 2014, Italy, Mexico, forthcoming)
- Upcoming Inclusive Growth Study for China (Nov 2104)



Regional well-being online tool, launched October
 2014
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# Well-being perspective in sectoral policy areas

- ✓ Ageing policies
- ✓ Family policy: well-being and work-life balance
- ✓ Job Quality
- ✓ Revisited Innovation Strategy
- ✓ Environment, land use, urban and regional policies
- ✓ Well-being outcomes of education
- Trust in Institutions

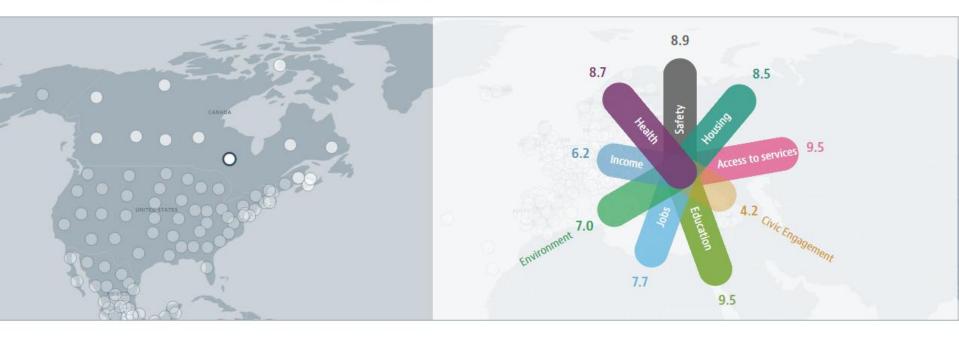


# **OECD** Regional Well-Being online tool



OECD countries / Canada

#### Ontario



Explore the map to find out how life is across OECD regions and discover regions with similar well-being.

Each region is measured in nine topics important for well-being. The values of the indicators are expressed as a score between 0 and 10. A high score indicates better performance relative to the other regions.

**O** Help

Regions with similar well-being in other countries



United Kingdom South West England



United States Utah

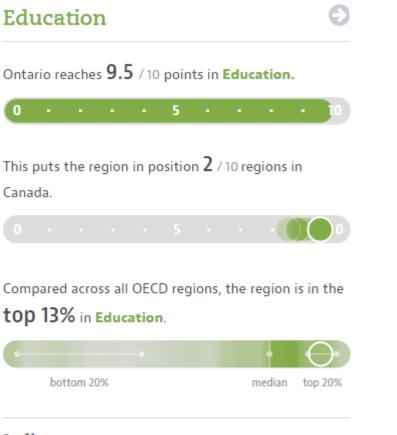


Germany Schleswig-Holstein



Japan Kansai region

# **Ontario's Strengths**

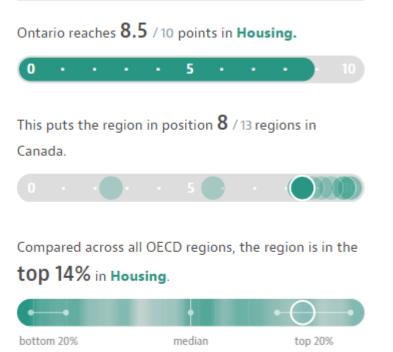


#### Indicators

Share of labour force with at least secondary education: **90.1** %

...plus access to services and health

#### Housing

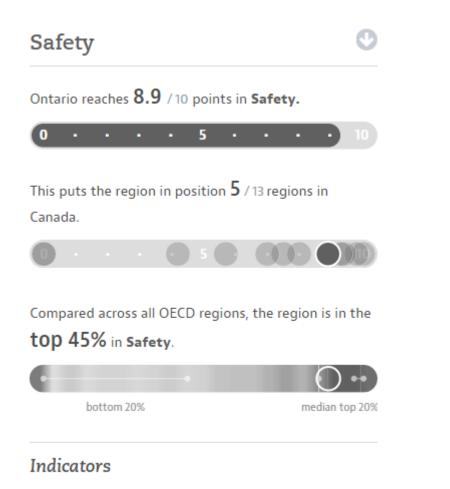


Indicators

Numbers of rooms per person: 2.4 rooms per person



## ...and scope for improvement



Homicide rate: 1.3 homicides per 100 000 people

#### Environment

Ontario reaches 7.0 / 10 points in Environment.



This puts the region in position **13** / 13 regions in Canada.

Compared across all OECD regions, the region is in the **top 35%** in **Environment**.



#### Indicators

Air pollution (PM2.5 level):  $8.9 \ \mu g/m^3$ 



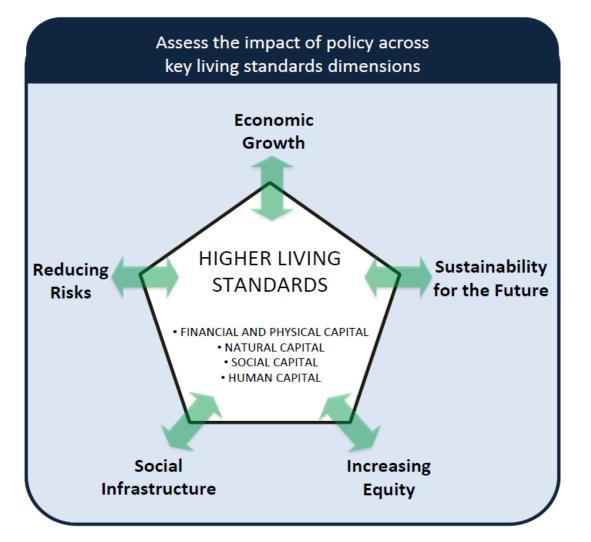
### **Experience in OECD countries**

• Embedding well-being into **policy design** 

- New-Zealand
- Israel
- United Kingdom

#### Well-being as a framework for policy design in New-Zealand

#### LIVING STANDARDS: THE HEART OF OUR POLICY ADVICE



• Policy tool developed for front-line policy analysts

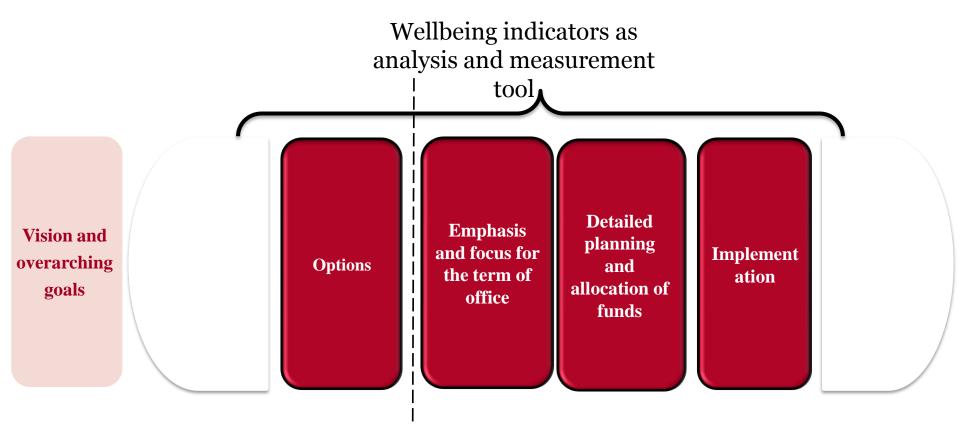
•A "manageable list of the key issues that make the most difference"

 Embed the concept of living standards more
 systematically and more
 visibly in policy advice to
 Ministers



#### Well-being to inform the budgetary process in Israel

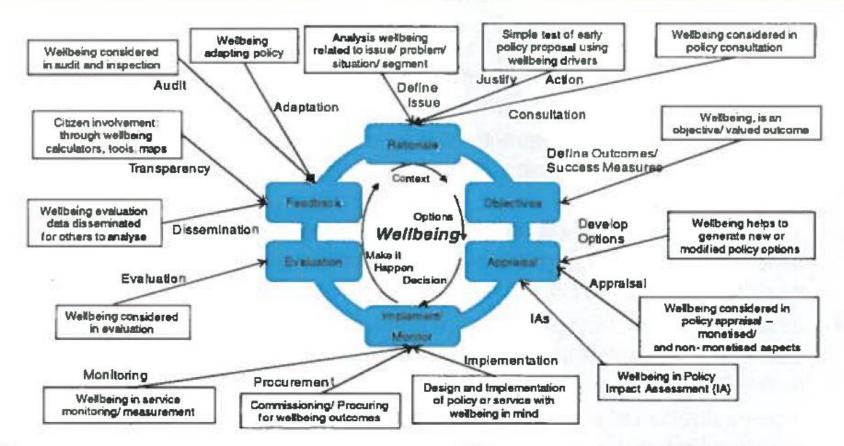
#### Wellbeing indicators as part of the strategy process





# Well-being as a framework for policy design and assessment : the New UK vision

#### Well-being can support each stage of policy



- New perspective on policy challenge/ issue
- New insights on clients, target group
- Open up new/ alternative solutions/ options

- Appraisal Cost benefit analysis
- Measure progress & success
- Build into services and commissioning

#### More information at:

Websites: <u>www.oecd.org/measuringprogress</u> <u>www.oecd.org/howslife</u> <u>www.oecdbetterlifeindex.org</u>

http://www.oecd.org/inclusive-growth/

