An Index of Economic Well-being for Canada and the United States

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Abstract

This objective of this paper is to develop an index of economic well-being for Canada and the United States for the period 1971 to 1997 using a framework originally laid out by Osberg (1985). Although the economic well-being of a society depends on the level of average consumption flows, aggregate accumulation of productive stocks, inequality in the distribution of individual incomes and insecurity in the anticipation of future incomes, the weights attached to each component will vary, depending on the values of different observers. It is argued that public debate would be improved if there is explicit consideration of the aspects of economic well-being obscured by average income trends and if the weights attached to these aspects were explicitly open for discussion.

The four components of economic well-being which are identified are: (1) effective per capita consumption flows, which includes consumption of marketed goods and services, and effective per capita flows of household production and other unmarketed goods and services; (2) net societal accumulation of stocks of productive resources, including net accumulation of tangible capital and housing stocks, net accumulation of human capital and R&D investment, net changes in the value of natural resources stocks; environmental costs, and net change in level of foreign indebtedness; (3) poverty and inequality, as indicated by the Gini index of inequality, and depth and incidence of poverty; and (4) indicators of insecurity, particularly economic security from unemployment, ill health, single parent poverty and poverty in old age. Estimates of the overall index and the subcomponents are presented for the 1971-1997 for Canada and the index compared with other measures of economic welfare such as GDP per capita. Estimates are also presented for the United States and growth rates and levels compared with those of Canada.

An Index of Economic Well-being for Canada and the United States¹

1. Introduction

Has the economic well-being of Canadians and Americans increased or decreased in recent years? How would one know and why might it be useful to know?

In 1980 Ronald Reagan asked the American people a seemingly simple question: "Are you better off today than you were four years ago?" Although U.S. per capita disposable real income was, in 1980, some 7.6 per cent higher than in 1976, his audiences answered "No!" Similarly, Bill Clinton in 1992 ran on the slogan "It's the economy, stupid." Both politicians were implying that their government would "do better"

In modern democracies, national systems of social and economic statistics have become a crucial part of the informational feedback loop of public policy. By providing measures of social and economic outcomes, statistical agencies provide decision makers and voters with the information that often defines the success or failure of public policies. Evidence on such successes or failures can be used to reallocate resources, or to replace governments, hence the calculation of measures of economic well-being is an important issue.

However, the core problem of statistical agencies is that of deciding what information to record and how to present it. Knowing that all statistics summarize a complex reality, and that there are wide variations among the public in which aspects of social reality are considered to be of greatest importance, statistical agencies still have to decide what to count, and what not to count, as part of a measure of economic well being.

For many years, the System of National Accounts (SNA) has been the accounting framework within which most discussions of trends in economic well- being have been conducted, and Gross Domestic Product (GDP) per capita has been an often used summary measure of economic trends.² The compilers of the national accounts have often protested that their attempt to measure the aggregate value of marketed economic output was never intended as a full measure of economic well-being. Nevertheless, it has often been used as such, and the GDP accounting exercise has attracted a great deal of criticism as being a misleading indicator of economic well-being (e.g. Waring, 1988). Dissatisfaction with the GDP as a measure has led to a number of proposals for substitute measures (e.g. the Genuine Progress Indicator).

However, summarizing the economic well-being of a complex society inevitably requires a series of ethical and statistical judgements. There are many different dimensions to wellbeing, which are valued to different degrees by different observers. The problem with any single index number is that it is often difficult to disentangle the relative importance of value judgements in the construction of the index. Furthermore, in thinking about the appropriate public policy response, it is not particularly useful to know only that well-being has gone "up" or "down", without also knowing which aspect of well-being has improved or

¹The Centre for the Study of Living Standards would like to thank Sebastian Gerlich and Dmitry Kabrelyan for their excellent work in compiling the data series used to construct the index.

²Keunig (forthcoming) reviews the contributions of Dawson (1996) and Kendrick (1996) and the most recent (U.N. 1993) revisions to the SNA

deteriorated.

The construction of measures of economic well-being can be seen as a problem in the optimal aggregation of information. If the objective is to improve the quality of public decision making and political debate, excess aggregation is not helpful, because it does not enable value judgements and statistical judgements to be separated. Furthermore, excess aggregation offers no guide to policy priorities.

Osberg (1985) therefore proposed that an index of economic well-being should be based on indices of consumption, accumulation, inequality and insecurity, with the explicit recognition that the weights attached to each component will vary, depending on the values of different observers.³ The underlying hypothesis is that public debate is likely to be improved if issues of fact, analysis and values are as clearly separated as possible. Measurement of the current level, or trend, of economic well-being can be seen as the first stage of a three stage discussion in which a society asks: (1) where are we? (2) do we want to go somewhere else? (3) how do we get there? Issues of measurement, of values and of analysis may be conceptually distinct, but in a single index of economic well-being, they often become hopelessly entangled. If the democratic debate on economic policy is to be fruitful, it would seem desirable to separate issues of measurement from the debate on values.

If the discussion is organized in this way, those people who fundamentally care most about a particular aspect of well being can discuss the facts about that aspect of well being and the most desirable way of improving it, without confusing the discussion with other issues. (For example, those who are concerned most with. the bequest that this generation will leave for the future can discuss whether the best way to safeguard sustainability is to emphasize environmental regulation, or capital accumulation, without simultaneously concerning distributional issues.) Such discussions of measurement issues are of a fundamentally different nature from discussions of values – which aspect of economic well being *should* receive greatest weight.

This basic framework - that a society's well-being depends on societal consumption and accumulation and on the individual inequality and insecurity that surround the distribution of macro economic aggregates - is consistent with a variety of theoretical perspectives. We therefore avoid a specific, formal model.⁴

³ By specifying additive sub-indices, we are implicitly assuming that preferences for social outcomes are separable in their components (e.g. that the weight placed on consumption does not depend on the weight placed on inequality). We do not explicitly constrain the weights to be assigned to each component of well being, since we think of them as the preferences of different observers. However, some observers may, if they are consistent, have linked preferences – for example, <u>if</u> attitudes to insecurity are driven solely by risk aversion (but see Osberg (1998)), then the weight an individual places on inequality, and the weight they place on insecurity, will both depend on the second derivative of their utility function.

⁴ However, a sufficient (but not necessary) set of conditions for the index of economic wellbeing we propose would be that societal economic wellbeing can be represented as the wellbeing of a "representative agent", assuming that (1) such an agent has a risk-averse utility function (i.e. diminishing marginal utility); (2) from behind a "veil of ignorance" as to his/her own characteristics, each person draws an individual income stream (and prospects of future income) from the actual distribution of income streams; (3) each person has a utility function in which both personal consumption and bequest to future generations are valued; (4) individual income streams are exposed to unpredictable future shocks; (5) capital markets and public policies do not always automatically produce a socially optimal aggregate savings rate.

As part of a larger project on the state of living of standards and the quality of life in Canada, the Centre for the Study of Living Standards (CSLS) has constructed the index of economic well-being proposed by Osberg over a decade ago for Canada and for all provinces and for the United States. This paper provides estimates for Canada and the United States of the index.

The paper is divided into three main parts. Part two develops estimates of the four key components or dimensions of the index-consumption flows, stocks of wealth, inequality, and insecurity, and the overall index for Canada. Part three develops exploratory or preliminary estimates of the overall index and its components for the United States. Part four compares trends and levels in the index and its components between Canada and the United States.

2. An Index of Economic Well-being for Canada

GDP is a measure of the aggregate marketed income of a society and most of its proposed substitutes (such as the GPI) are also primarily measures of adjusted average annual "income" flows [where the adjustments are meant to capture issues (such as environmental degradation) that GDP now ignores]. However, "income" is a flow variable which does not directly consider the aggregate value of the bequest which this generation will leave to its descendants. Although those Canadians now alive clearly care about the level of their own consumption, they also care (in varying degrees) about the well-being of future generations. Furthermore, although trends in average income are important, individual Canadians are justifiably concerned about the degree to which they personally will share in the prosperity of the average, and the degree to which their personal economic future is secure. The four components or dimensions of economic well-being in the proposed index of economic well-being are, therefore:

• 2.1 effective per capita consumption flows

- includes consumption of marketed goods and services, and effective per capita flows of household production, leisure and other unmarketed goods and services;

• 2.2 net societal accumulation of stocks of productive resources

- includes at this stage net accumulation of tangible capital, housing stocks and consumer durables, net accumulation of human capital, social capital and R&D investment, net changes in the value of natural resources stocks; environmental costs, and net change in level of foreign indebtedness;

- to be included at a later stage of development stocks of consumer durables;

- 2.3 poverty and inequality,
 - includes the intensity of poverty (incidence and depth) and the inequality of income;
- 2.4 insecurity,

- economic security from job loss and unemployment, illness, family breakup, poverty in old age;

- to be included at a later stage of development includes personal security from crime and ill health (including workplace injury) and the impact of unanticipated inflation.

Table 1: Canada, Components of Personal Consumption

Year	Personal	% of	Index of Life	Index of	Adjusted Personal	Total	Adjusted	Index of
	Consumption	Underground	Expectancy	Equivalent	Consumption per	Regrettable	Personal	Adjusted
	per capita	Consumption	1971=1.00	Income	capita including	Cost Per Cap.	Consumption	Personal
	(1992 \$)			1971=1.00	regrettables (1992\$)	(1992 \$)	Per Cap.	Consumption
							(1992 \$)	1971=1.00
	A	В	С	D	E=A*(1+B/100)*C*D	F	G=E-F	G'
1971	9,657	2.595	1.000	1.000	9,907	1,164	8,743	1.0000
1972	10,103	2.647	1.006	0.995	10,377	1,329	9,047	1.0348
1973	10,676	2.700	1.011	0.990	10,978	1,364	9,613	1.0995
1974	11,072	2.754	1.017	0.985	11,397	1,312	10,085	1.1535
1975	11,368	2.809	1.023	0.980	11,715	1,354	10,361	1.1851
1976	11,821	2.865	1.014	0.975	12,029	1,440	10,590	1.2112
1977	12,031	2.978	1.020	0.970	12,264	1,514	10,749	1.2295
1978	12,312	3.060	1.026	0.966	12,568	1,568	11,000	1.2582
1979	12,533	3.070	1.032	0.961	12,802	1,563	11,239	1.2855
1980	12,626	3.063	1.037	0.956	12,904	1,497	11,407	1.3047
1981	12,657	3.099	1.035	0.951	12,844	1,473	11,371	1.3006
1982	12,196	3.234	1.041	0.946	12,399	1,425	10,974	1.2552
1983	12,417	3.333	1.047	0.942	12,643	1,476	11,168	1.2773
1984	12,852	3.316	1.052	0.937	13,092	1,566	11,526	1.3183
1985	13,390	3.316	1.058	0.932	13,648	1,636	12,013	1.3740
1986	13,784	3.228	1.047	0.928	13,822	1,629	12,193	1.3946
1987	14,175	3.263	1.053	0.923	14,228	1,618	12,610	1.4423
1988	14,600	3.298	1.059	0.918	14,668	1,659	13,009	1.4879
1989	14,863	3.209	1.065	0.914	14,929	1,655	13,274	1.5183
1990	14,832	3.332	1.071	0.909	14,924	1,708	13,216	1.5116
1991	14,448	3.451	1.066	0.905	14,411	1,655	12,756	1.4590
1992	14,499	3.500	1.068	0.900	14,423	1,695	12,728	1.4558
1993	14,574	3.668	1.070	0.896	14,477	1,735	12,743	1.4575
1994	14,847	3.688	1.072	0.891	14,705	1,775	12,930	1.4789
1995	14,921	3.671	1.074	0.887	14,731	1,783	12,948	1.4809
1996	15,098	3.848	1.077	0.882	14,903	1,810	13,093	1.4976
1997	15,548	4.143	1.079	0.878	15,340	1,839	13,501	1.5442

Sources: Appendix Tables A1, A2, A5, A26

A fuller discussion of the rationale for this framework of average consumption flows, aggregate bequest, inequality and insecurity can be found in Osberg (1985). The reason for focussing on these four main dimensions of economic well-being is to enable persons with differing value judgements (e.g. a greater or less preference for intergenerational bequest, or for the reduction of poverty, compared to increases in average consumption) to account explicitly for those values. Each dimension of economic well-being is itself an aggregation of many underlying trends, on which the existing literature is sometimes spotty.⁵ However, it is surely a bad approximation to implicitly set the weight of a variable to zero, by ignoring entirely its influence.

2.1 Average Consumption Flows

2.1.1. marketed personal consumption

The starting point for this component of the index is aggregate real personal consumption per capita,⁶ readily available from the national accounts. This measure rose from \$9,657 (1992 dollars) in 1971 to \$15,548 in 1997, a 61.0 per cent increase (Table 1). (All dollar values in this paper are expressed in terms of 1992 constant dollars)

This estimate is of course sensitive to the price series used to deflate nominal consumption. In the national accounts, the consumer expenditure deflator is used, which differs slightly from the Consumer Price Index. Bias in price series obviously bias estimates of average real consumption flows. The recent debate on CPI bias is thus directly relevant to the estimation of real consumption flows. The Boskin Commission (Boskin et al., 1996) estimated that the US CPI had an upward bias of 1.1 per cent, largely due to the failure of prices indexes to capture the welfare effects of new goods and the quality improvements in existing products (Nordhaus, 1996). The Bank of Canada estimates that CPI bias in Canada is less than 0.5 per cent. In this paper, we do not make an adjustment for this bias.

adjustments to marketed personal consumption flows

The System of National Accounts provides a strong basis for estimating the consumption of marketed goods and the cost of providing government services, and there have been enough studies of the value of household production to enable some confidence as to the range of reasonable values. Estimates are more imprecise when one considers the value of a number of other factors which also influence consumption flows, such as leisure, regrettables, the underground economy and life expectancy. These factors are discussed below, with approximate estimates of their value, in some cases. At this stage in the development of the index of economic well-being, our inclination is to include, rather than exclude, imprecise measures on the principle that an imprecise measure is likely to embody a smaller error than omitting a variable, which would implicitly set its value to zero. However, subsequent versions of this paper will undoubtedly revise these estimates somewhat.

the underground economy

There has been much discussion in recent years about the growth of the underground economy. However, estimates of the value of goods and services produced, but not captured in official statistics,

⁵ Since a great deal of work has been done on the valuation of household production, there is at least a clearly defined range of estimates. However, economists have paid very little attention to the measurement of insecurity (see Osberg, 1998) and the measures of economic insecurity are correspondingly underdeveloped.

⁶Consumption can also be calculated on a household basis. As the rate of growth of households has been faster than that of the overall population since 1971, consumption flows based on the number of households have risen at a slower pace than that based on population.

have ranged widely. The most comprehensive study, by Statistics Canada (1994), calculated that in Canada in 1992 consumption expenditure was underestimated by 3.5 per cent.

Since there always has been some level of "underground" activity, the issue for the measurement of trends in well-being is whether or not the prevalence of the underground economy has changed substantially over time. Rising tax rates may have increased the incentive to go underground, but the increased penetration of franchise systems in the small business sector and the greater computerization of business records may have also made it more difficult to escape detection.

For the purposes of this paper, the aggregate value of unrecorded consumption expenditure has been benchmarked at the 1992 Statistics Canada estimate. As the self-employed have more opportunity to engage in unreported economic transactions than paid workers, we have assumed that the size of this unrecorded consumption expenditure has varied over time in proportion to the percentage of self employed in the total employment.⁷ This share has risen from 11.2 per cent in 1971 to 17.9 per cent in 1997, a 59.7 per cent increase. This factor was applied to the 3.5 per cent benchmark figure for 1992. This meant that underground consumer expenditure was equivalent to 2.60 per cent of recorded consumption in 1971, with the proportion rising to 4.14 per cent in 1997 (Table 1). Personal consumption has been adjusted for this upward trend in underground activity.

the value of increased longevity

The life expectancy of Canadians has increased significantly in recent years, and we have every reason to believe that having a long life is an important component of the well-being of Canadians. Between 1971 and 1997 average life expectancy at birth increased 5.6 years from 73.0 years to 78.7 years (Table A6)⁸, a 7.8 per cent rise.⁹ It is interesting to note that the rate of increase in life expectancy has not slowed down over the last 25 years. The 0.3 per cent average rate of increase in life expectancy over the 1971-97 period is the same as that experienced between 1951 and 1971 (although the rate appears to have decelerated to 0.2 per cent in the 1990s). The economic value of these extra years of life should be included in the total consumption flows of individuals, since presumably people care both about how much they consume per year, and how many years they get to consume it.¹⁰

Years of life are one thing, and years of healthy, enjoyable life are a slightly different thing. A full appraisal of the value of increased longevity should consider trends in morbidity and health-adjusted life expectancy (HALE),¹¹ as well as easier-to-measure trends in longevity. However, in considering either, one has to face the issue that the value of more years of life may look very different, the closer one actually is to death. Changes in life expectancy are occurring "in real time" and are affecting the well-being of all Canadians now alive. In aggregating over the population of Canadians now alive, one is aggregating over individuals at very different points in the life course. Although the economist's

⁷ A recent study by Schuetze reported by Little (1998) found that the opportunity to underreport income has fuelled the growth of self-employment.

⁸ All Appendix tables for this section are found in Osberg and Sharpe (1998), which is posted on the CSLS website (www.csls.ca) under conferences.

⁹Male life expectancy increased 6.3 years or 9.1 per cent from 69.4 to 75.7. Female life expectancy increased 5.0 years or 6.5 per cent from 76.5 to 81.5. The greater rise in male life expectancy increased from 90.7 per cent to 92.8 the average life span of men relative to women. It is interesting to note that the rate of increase in life expectancy has not slowed down over the last 25 years. The 0.3 per cent average rate of increase in life expectancy over the 1971-96 period is the same as that experienced between 1951 and 1971. ¹⁰Dan Usher (1980) of Queen's University has developed a methodology for the estimation of the value of increased

longevity.

¹¹ Wolfson (1996) found for 1990-92 that the HALE for 15 year olds was 7.8 years less than life expectancy (55.6 versus 63.4 years). However, since there is no time series on health-adjusted life expectancy for Canada, we do not know if the rate of increase in the HALE has been greater or less than life expectancy over time.

reflex is to consider the discounted value of lifetime utility, it may be highly problematic to view the value of additional years of life as discounted to the point of view of a teenager. For the purposes of this paper, we adopt the simple expedient of considering an increase in consumption per year or consumption for an increased number of years to be equivalent – i.e. we add to consumption flows in each year the percentage increase in average life expectancy.¹²

For all years after 1971, personal consumption per capita is adjusted upward by the increase in life expectancy relative to 1971. For example, average life expectancy increased 7.8 per cent between 1971 and 1997, so average personal consumption is adjusted upward by 7.8 per cent in 1997 because of this development.

reduced economies of scale in household consumption

When individuals cohabit in households, they benefit from economies of scale in household consumption. There is a large literature on the estimation of "equivalence scales", which attempt to account for the magnitude of such economies of scale in households of different sizes.¹³ When comparing the average effective consumption of Canadians over time, the implication is that as households have shrunk in average size, economies of scale have been lost. Trends in average per capita consumption should therefore be adjusted for the average loss over time of economies of scale in household consumption.

Since economies of scale diminish in family size, the extent of change in economies of scale depends on where change occurs in the distribution of family sizes.¹⁴ As a consequence, we use Osberg's (1997) estimates of equivalent income using the Statistics Canada LICO scales, which were calculated from 1975 to 1994 for all individuals in SCF micro-data. The ratio of aggregate equivalent income to aggregate money income is a measure of aggregate living standard gains due to household economies of scale – but these gains have been shrinking over time as household size has shrunk.. We therefore scale average money income down by an (increasing) fraction to represent the percent of effective consumption lost to decreasing economies of scale, relative to a 1971 base year.

In Survey of Consumer Finance data, Osberg (1997) finds that average family size in Canada for all families fell from 2.83 in 1975 to 2.59 in 1984, to 2.51 in 1989, and to 2.41 in 1994 (a 20.3 per cent decline in family size). Equivalence scales are non-linear functions of family size. Using the OECD or the Statistics Canada scale, a decline of 14.8 per cent from 2.83 family members to 2.41 from 1975 to 1994 would (holding per capita money income constant) reduce equivalent income by about 10 per cent, or 0.50 per cent per year. This rate has been applied to the 1971-97 period, resulting in a reduction of effective consumption of about 12.2 per cent for the period as a whole.

regrettables and intermediate consumer goods

It can be argued that certain types of economic activity included in GDP do not contribute to economic welfare, but rather are defensive expenditures, or intermediate inputs, that individuals make in order to be able to produce or consume. The costs households pay in order to commute to work are considered in the GDP to be part of household consumption, but the expenses which firms incur to bring materials to the work site are seen as an intermediate input in production. Since intermediate

¹² Implicitly, this procedure ignores both the differential value which individuals might place on changes in mortality probability at different ages and the distribution, by age, of actual changes in mortality probability.

¹³ See, for example, Burkhauser et al (1996) or Phipps and Garner (1994).

¹⁴ Even though the impact on average household size is the same, the impact on average living standards of (for example) a five-person household splitting will differ from the impact of a two-person household splitting, since the latter change will imply a greater loss of economies of scale.

inputs in the business sector are netted out in the calculation of value added, it can be argued that similar expenditures by households should be subtracted from marketed consumption to obtain a better estimate of true consumption flows. Similarly, if the good that individuals want to consume is "a crime free street", but it now takes a greater expenditure on police services to produce that good, this should not be counted as an increase in consumption.

The GPI has developed methodologies for estimating the costs of crime, cost of commuting, cost of pollution abatement, and the cost of auto accidents. Messinger and Tarasofsky (1997) has made estimates for these variables for Canada (Table A5). The costs of commuting are defined as the cost of travelling to and from work using either public transportation or private vehicle, as well as an estimate of time use while commuting. The cost of crime and auto accidents are defined as the costs associated with medical and legal expenses and expenditures related to lost or damaged property. The cost of household pollution abatement represents the expenditure on air and water filters and devices to improve air and water quality in the home.

Estimates of these costs, expressed in 1992 dollars per capita, are highlighted below.¹⁵

- The cost of commuting in 1971 was estimated at \$600, increasing 61.5 per cent to \$969 in 1997.
- The cost of home pollution abatement in 1971 was estimated at was \$29, increasing 65.5 per cent to \$48 in 1997.
- The cost of auto accidents was estimated at \$423 in 1971, increasing 57.2 per cent to \$665 in 1997.
- The cost of crime in 1971 was at \$112 per capita, rising 39.4 per cent to \$156 in 1997.

These estimates are very likely too low in absolute terms, since there is no consideration of any indirect influences – e.g. the impact of crime on residential neighbourhoods. However, it is not so much the absolute level, but the lack of any overall trend that is significant for the measurement of trends in aggregate economic well-being. Taken together, the four regrettable discussed above totaled \$1,164 per capita in 1971 (11.7 per cent of adjusted personal consumption excluding regrettables, that is consumption adjusted for the underground economy, life expectancy and family size) and \$1,839 in 1997 (12.0 per cent). This represents a 58.0 per cent increase over the 1971-97 period, compared to 54.8 per cent for adjusted personal consumption excluding regrettables.

The values for the four regrettables have been subtracted from personal consumption after the adjustments for the underground economy, family size, and life expectancy (Table 1).

¹⁵In addition to the four regrettables discussed in the paper, a number of other expenditures could be considered defensive in nature, but are not included. For example, we have not made any adjustment to the value of government expenditure on defense. Presumably, the desired good which defense expenditures are trying to produce is "national security", which does not increase during an arms race, even if defense expenditure does. However, expenditure on the Canadian Armed Forces is partly devoted to activities, such as disaster relief, which do correspond to greater utility for Canadians. We have not yet developed a way to disentangle the components of Canadian defense expenditures which do, and which do not, correspond to greater utility.

Year	Adjusted	Gov't	Unpaid Work	Total	Index
	Personal	Real Current	Per Capita	Consumption	1971=1.01
	Consumption	Expenditure	(Replacement	Flows	
	per capita	Per Capita	By Generalist)	Per Capita	
	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	
	A	В	С	D=A+B+C	E=Index of D
1971	8,743	4,200	6,212	19,156	1.0000
1972	9,047	4,240	6,206	19,494	1.0176
1973	9,613	4,386	6,260	20,259	1.0576
1974	10,085	4,600	6,301	20,987	1.0956
1975	10,361	4,838	6,341	21,540	1.1244
1976	10,590	4,865	6,386	21,841	1.1402
1977	10,749	5,032	6,441	22,223	1.1601
1978	11,000	5,069	6,508	22,578	1.1786
1979	11,239	5,072	6,579	22,890	1.1949
1980	11,407	5,181	6,633	23,220	1.2122
1981	11,371	5,194	6,684	23,250	1.2137
1982	10,974	5,241	6,629	22,844	1.1925
1983	11,168	5,275	6,586	23,029	1.2022
1984	11,526	5,284	6,547	23,358	1.2194
1985	12,013	5,461	6,511	23,984	1.2520
1986	12,193	5,509	6,470	24,172	1.2619
1987	12,610	5,516	6,545	24,671	1.2879
1988	13,009	5,693	6,617	25,319	1.3217
1989	13,274	5,754	6,663	25,692	1.3412
1990	13,216	5,875	6,724	25,815	1.3476
1991	12,756	5,965	6,801	25,522	1.3323
1992	12,728	5,943	6,870	25,542	1.3334
1993	12,743	5,851	6,946	25,540	1.3333
1994	12,930	5,677	7,027	25,635	1.3382
1995	12,948	5,588	7,113	25,648	1.3389
1996	13,093	5,454	7,202	25,750	1.3442
1997	13,501	5,390	7,299	26,190	1.3672

Table 2: Canada, Components of Total Consumption

Sources: A-Table 1, B – Appendix Table A2, C - Appendix Table A3.

<u>leisure</u>

With the increased employment/population ratio of the last two decades, the work-hours of Canadian families have risen substantially, and a decrease in leisure, everything else being equal, decreases economic welfare. The valuation of leisure poses a major challenge, although data on leisure time can be obtained residually from data on hours worked and directly from time-use surveys. It should be noted that the increase in unemployment and involuntary part-time unemployment during the 1980s and 1990s cannot be considered an increase in leisure time.

The average work week for full-time workers has declined greatly in the first half of this century, but the fall has been much less since 1950, with little change in recent years. In 1870, standard weekly hours in manufacturing were 64.0 (Ostry and Zaidi, 1979: Table IV-1). This fell to 58.6 in 1901, 50.3 in 1921, 48.7 in 1946 and 43.6 in 1951. By 1976, it had only reached 39.4 hours. Labour Force Survey Data show that the average usual weekly hours of all workers only fell from 39.0 in 1976 to 37.8 in 1996 despite the growth in part-time employment. Average hours of full-time workers exhibited no downward movement. On a family basis, however, the last 25 years have seen a substantial increase in market work, as two parent families increasingly become two earner families.¹⁶

There are two main approaches to the valuation of leisure. The first, used by Nordhaus and Tobin in the construction of the Measure of Economic Welfare (MEW), is to place a value on the total amount of leisure. The second, used by the Redefining Progress Institute (1995) in the construction of the Genuine Progress Indicator (GPI), is to value changes in leisure relative to the amount of leisure enjoyed in the base year.

Messinger and Tarasofsky (1997) estimated the value of leisure in Canada using both approaches. Based on the MEW approach, they impute a value of \$518.5 billion (1986 dollars) to leisure in 1995, or \$17,509 per capita, nearly one and one half the value of marketed consumption. This is an increase of 5.2 per cent over the 1971 per capita valuation. Based on the GPI methodology, they value the loss of leisure time relative to the 1970 base at \$16.7 billion (1986 dollars) in 1994, or \$571 per capita.

Since the GPI methodology estimates there has been a fall in leisure equal in value to a 2.8% cut in total consumption (i.e. personal consumption plus government services and unpaid work), while the MEW methodology indicates an increase in leisure equal to 4.5% of the value of total consumption, clearly any perception of trends depends on the methodology chosen. Other estimates indicate that if the market and non-market work hours of Canadians aged 20 to 59 are added together, there is not much of any trend over time (Bittman, 1998).

Many Canadian families are feeling the time crunch of two demanding jobs, plus family responsibilities, but although some families are working more, there has also been a substantial trend to earlier retirement. Although work hours and leisure are unequally distributed among people and may be poorly distributed over the life cycle, there does not

 $^{^{16}}$ Kilfoil (1998) notes that the husband/wife families in the top 5% of the earnings distribution worked an average of 3097 hours in 1975, but keeping the same position took 4026 hours of paid work in 1994 – while at the median of the household earnings distribution, the increase in average household hours was from 2500 to 3043.

appear to be reliable evidence of a significant trend in the average. Hence, this paper will not attempt to assign a value to leisure, or to trends in its magnitude.

At this point, since our focus is on trends in *aggregate* consumption, we are concerned with the aggregate amount of leisure enjoyed by Canadians, as a part of aggregate consumption. The *distribution* of hours of leisure is another issue. Picot (1996) has pointed to the increase in the percentage of individuals working very short weekly hours *and* the increased percentage working very long hours – although the inequality of weekly working hours has increased, the average is nearly constant. At the family level, Kilfoil (1998) has emphasized that working age families have less leisure now than in the early 1970s, due to the increase in paid hours worked by married women entering the paid labour force over the period 1971-1996. However, the trend to earlier retirement also means that over the life cycle, Canadians are now enjoying more aggregate years of leisure, albeit in the latter part of their lives. Since there are offsetting trends in the distribution of leisure, near constancy in its aggregate level may mask declines in the utility derived from leisure, but we leave consideration of distributional issues to Section 2.3.

positional goods

Positional goods can be defined as those goods in limited supply that provide utility only because they are inherently scarce. For example, only one type of motorcycle can be "the fastest in town", and if the point of the purchase of motorcycles is to be the fastest, increased competitive expenditures on horsepower generate no aggregate increase in utility. To the extent that individuals' overall satisfaction is related to the consumption of positional goods, increases in aggregate consumption will raise economic well-being by less than the increase in dollar value of consumption. As it is unclear how to quantify the relative importance of positional goods and their implications for economic well-being, this aspect of economic well-being has not been developed in the current version of our work.

2.1.2 Government services

The provision of non-marketed or heavily subsidized services by the government is part of the consumption flow of Canadians. These data are available from the national accounts. Current expenditure by all levels of government including defense and capital consumption allowances, but excluding debt service charges and transfer payments (which influence marketed consumption) are used. Current dollar data are deflated by the price index for government current expenditures on goods and services. This measure rose from \$4,200 (1992 dollars) in 1971 to \$5,390 in 1997, a 28.3 per cent increase (Table 2).

2.1.3 Unpaid work

Unpaid work contributes to economic welfare and thus should be included in an index of economic well-being. Unpaid work consists of both household work and volunteer work.¹⁷

¹⁷Statistics Canada has identified the following types of unpaid work: food and meal preparation; food or meal clean-up; cleaning; laundry and ironing; clothes repair and shoe care; home repair and maintenance;

Statistics Canada (1996) has produced estimates of unpaid work for Canada and the provinces for the years 1961, 1971, 1981, 1986, and 1992, expressed in 1986 dollars. Data for other years have been interpolated or extrapolated. Estimates in 1986 dollars have been rebased to 1992 dollars with the CPI.

There are a number of methodologies for the valuation of unpaid work, including opportunity cost before tax or after tax, or at the replacement cost using a specialist or generalist. The value of unpaid work is not surprisingly greatest when it is valued on the basis of opportunity cost before taxes, followed by replacement cost using a specialist, opportunity cost after tax, and finally replacement cost using a generalist. The rate of growth over time however is not greatly affected by which valuation method is used.

This paper uses the value of unpaid work per capita based on replacement with a generalist – which amounts to \$6,212 in 1971 (1992 dollars) and \$7,299 in 1997, an increase of only 17.5 per cent (Table 2). Increased female and youth participation, the expansion in the range of personal services available to households provided by the market, and the increase in the number and quality of time-saving household production innovations such as the microwave oven may have tended to decrease the *relative weight* of unpaid household work.

2.1.4 Total consumption flows

Total per capita consumption is defined as the sum of personal consumption (adjusted for the growth of the underground economy, increased life expectancy, smaller household size, and certain regrettable expenditures), government services and unpaid work. In 1971, it amounted to \$19,156 (Table 2). By 1997, it had reached \$26,190, a 36.6 per cent increase. The slower per capita growth over the 1971-97 period of unpaid labour (17.5 per cent), meant that the rate of growth of total consumption flows was much less than adjusted personal consumption (a 54.4 per cent increase).

2.2 Wealth Stocks, Sustainability and the Intergenerational Bequest

In our view, measurement of trends in well-being should include consideration of changes in the well-being of generations yet unborn. This consideration of future generations can be justified either on the grounds that those Canadians now living care about the well-being of future generations or on the grounds that a concept of "Canadian society" should include both present and future generations. Either way, wealth accumulation by this generation of Canadians will increase the bequest left to future generations, and is an important component of well-being.¹⁸ We would emphasize that this component of economic

gardening and grounds maintenance; pet care; other domestic work, not elsewhere classified; physical carechildren; education-children; medical care-children; other care-children; personal care-adults; medical careadults; household management and administration; shopping for goods and services; transport-children; transport-all other household work; volunteer work; other help and care; and transport-other unpaid work. In 1992, household work represented 94 per cent of total unpaid work, with volunteer work the remainder.

 $^{^{18}}$ If one could assume that income flows were always optimally divided between consumption and savings, one could omit separate consideration of consumption and wealth accumulation and concentrate on trends in average income. However, since aggregate wealth accumulation depends heavily on the political process, and because capital markets have significant imperfections, this seems too hopeful by far – for

well-being consists of those stocks of real productive assets that can generate real income for future generations – not the financial instruments that will determine the allocation of the return from those assets. The stocks of "wealth" left to the next generation, broadly conceived to include environmental and human resources as well as physical capital stock, will determine whether Canadian society is on a long-run sustainable trajectory.

2.2.1 Physical capital stock

The physical capital stock includes both residential structures and machinery and equipment and non-residential, and both the business sector and the government sector. The greater the capital stock, the greater is future productive capacity and future potential consumption flows, and economic well-being. The capital stock data are based on the perpetual inventory method where investment flows are accumulated over time, with depreciation rates applied to the different assets. Statistics Canada produces estimates of the various components of the capital stock in current and constant prices by province for the 1961-1997 period.

In 1971, the net non-residential capital stock per capita, expressed in 1992 dollars, was \$11,548 (Table A7). By 1997, it had increased to \$16,805, up 45.5 per cent. The per capita housing stock was \$11,954 in 1971, rising 109.5 per cent to \$24,990 in 1997. The total capital stock (residential and non-residential) was \$23,502 per capita in 1971, rising 77.8 per cent to \$41,795 in 1997 (Table 3).

2.2.2. Research and development capital stock

Closely related to the physical capital stock is the concept of the research and development (R&D) capital stock. In an era of rapid technological change, expenditure on R&D is a crucial ingredient in the ability of society to innovate and create wealth. Statistics Canada does not produce R&D stock data. The Center for the Study of Living Standards has constructed a R&D stock series for Canada and the provinces from Statistics Canada's annual flows of general domestic expenditure on research and development (GERD). The stock of R&D capital is valued at cost of investment, and a depreciation rate of 20 per cent on the declining balance is assumed.

The R&D stock more than tripled from \$17,152 million (1992 dollars) in 1971 to \$56,130 in 1997 (Table A8). On a per capita basis, the R&D capital stock rose from \$788 in 1971 to \$1,856 in 1997, a 135.5 per cent increase.

2.2.3 Value of natural resource stocks

The current consumption of Canadians could be increased by running down our stock of non-renewable natural resources or by exploiting our renewable resources in a nonsustainable manner, but this would be at the cost of the consumption of future generations of Canadians. A key aspect of the wealth accumulation component of economic well-being is net changes in the value of natural resources.

Table 3: Canada, Stocks of Wealth

Year	Total Per	Per Capita	Total Real	Human	Per Capita	Per Capita	Total Real	Index
	Capita Net	Depreciated	Per Capita	Capital	Real Net Int'l	Greenhouse	Per Capita	1971=1.00
	Capital	Accumulated	Value of	per capita	Investment	Gas Emis-	Wealth	
	Stock	Stock GERD	Nat. Res.		Position	sion Cost		
	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	
	А	В	С	D	E	F	G=A+B+C+D+E-F	H-index of
								G
1971	23,502	788	15,170	52,654	-5,512	362	86,239	1.0000
1972	24,037	835	14,358	53,106	-5,560	364	86,412	1.0020
1973	24,900	872	14,810	53,642	-5,416	369	88,438	1.0255
1974	25,743	897	15,963	54,301	-5,217	379	91,308	1.0588
1975	26,562	918	16,905	54,936	-5,572	384	93,365	1.0826
1976	27,463	932	17,216	55,623	-6,123	391	94,719	1.0983
1977	28,320	951	17,189	56,400	-6,345	391	96,125	1.1146
1978	29,145	978	18,323	56,979	-7,562	393	97,470	1.1302
1979	30,064	1,011	22,729	57,490	-8,002	397	102,894	1.1931
1980	30,926	1,046	26,453	58,286	-7,610	396	108,704	1.2605
1981	31,972	1,098	21,777	59,167	-8,339	403	105,272	1.2207
1982	32,469	1,158	20,109	59,974	-7,634	387	105,689	1.2255
1983	32,934	1,208	20,615	60,972	-7,582	389	107,758	1.2495
1984	33,381	1,270	20,158	61,605	-7,772	396	108,246	1.2552
1985	34,044	1,342	18,265	62,363	-8,653	401	106,961	1.2403
1986	34,775	1,413	12,473	63,092	-9,222	400	102,132	1.1843
1987	35,703	1,465	13,472	63,751	-9,392	402	104,598	1.2129
1988	36,805	1,506	13,508	64,521	-9,005	402	106,934	1.2400
1989	37,854	1,535	13,897	64,482	-9,087	397	108,284	1.2556
1990	38,675	1,576	13,844	67,941	-9,452	388	112,196	1.3010
1991	39,311	1,613	10,617	68,625	-9,635	379	110,153	1.2773
1992	39,715	1,648	9,409	69,568	-10,447	376	109,518	1.2699
1993	40,021	1,695	8,578	70,768	-11,049	384	109,629	1.2712
1994	40,378	1,744	9,028	71,831	-11,227	400	111,355	1.2912
1995	40,821	1,786	9,546	72,260	-10,823	400	113,191	1.3125
1996	41,271	1,823	9,306	72,853	-10,369	400	114,484	1.3275
1997	41,795	1,856	9,159	73,964	-10,573	400	115,801	1.3428

Sources: A - Appendix Table A7, B- Appendix Table A8, C- Appendix Table A12,

D - Appendix Table A13, E – Appendix Table A14, F- Appendix Table A25.

From an intergenerational perspective, it is the value of the natural resources, not their physical extent, which counts. The valuation of these resources poses conceptual problems, but estimates certainly are possible. Statistics Canada (1997) has recently provided both physical and value estimates of natural resources such as forests, energy reserves, and minerals. [Data on the value of fish stocks have not yet been developed.]

The estimated market value is the price the resources would bring if sold on the open market. It is based on the difference between the annual cost of extraction of a given resource and the revenue generated from the sale of the resource. In other words, the total value or wealth associated with a stock is calculated as the present value of all future annual rent that the stock is expected to yield. This amount of rent is determined by the quality of the resources, the state of existing extraction technologies, the price of the resource, and factor costs.

Table A9 presents estimates of the current dollar value of timber stocks in Canada, and estimates of the per capita constant dollar value (the GDP deflator was used to deflator nominal values to 1992 dollars).¹⁹ In 1971, the value of timber was \$2,831 (1992 dollars) per capita. By 1997, it had risen to \$3,527, a 24.6 per cent increase.

Table A10 presents estimates of the value of the five types of energy resources (crude oil reserves, natural gas reserves, crude bitumen reserves (tar sands), subbituminous coal and lignite reserves, and bituminous coal). It should be noted that this valuation is based on remaining established reserves, which represent only a small proportion of known reserves and ultimately recoverable resources.²⁰ The per capita value of energy resources has fluctuated dramatically over the 1971-97 period, going from \$3,917 in 1971 to a peak of \$14,410 in 1983, reflecting increased energy prices and rising proven reserves. By 1997, the per capita value had fallen to \$2,789, which is 28.8 per cent below the 1971 level.

Table A11 presents estimates of the value of 10 minerals (copper, potash, silver, sulphur, uranium, gold, iron, nickel, lead, and molybdenum), again based on remaining established reserves. The per capita value of mineral deposits has fallen from \$8,421 in 1971 to \$2,843 in 1997, a 66.3 per cent decrease.

In addition to the data on the value of natural resources, Statistics Canada produces estimates of the physical size of the resources. Over the period for which data are available (which varies by resource), the physical extent of timber stocks has fallen slightly. Concerning the five types of energy resources for which data are available, stocks for three have increased (natural gas, bituminous coal, crude bitumen,) one is unchanged (subbituminous coal and lignite reserves), and one has fallen (crude oil). For the 10 minerals for which data on reserves are available, four have increased (uranium, sulphur, potash, gold) and six have decreased (silver, copper, iron, nickel, lead, molybdenum).

¹⁹The estimates are based on a positive return to produced capital. Statistics Canada also produces an estimate based on a zero return to produced capital.

²⁰For example, based on the situation in 1992, Natural Resources Canada and the National Energy Board (see Statistics Canada, 1996:Table 6.1) provided the following estimates of the the remaining established reserves of energy resources, as a proportion of ultimately recoverable resources: crude oil (7.9 per cent); crude bitumen (0.98 per cent); Western Canada natural gas (26.5 per cent); frontier natural gas (0.11 per cent); and coal (8.3 per cent).

Table A12 and Table 3 aggregate the data on the value of timber, energy, and mineral resources into one global measure for the value of natural resources for Canada. Between 1971 and 1997, the total per capita value (1992 dollars) of natural resources fell 39.6 per cent from \$15,170 in 1971 to \$9,159 in 1997, largely due to the fall in the value of mineral resources. In 1997, timber represented 38.5 per cent of the total value of natural resources, followed by minerals at 31.0 per cent and energy at 30.5 per cent.

2.2.4 - Stocks of human capital

The human capital accumulated by the workforce generates both current and future income. Trends in the stock of human capital, including both formal educational attainment levels and on-the-job training, are important determinants of current and future economic well-being. School retention and participation in post-secondary education have increased dramatically in Canada over the last three decades,²¹ and there is a strong relationship between educational attainment and individual income.

One approach to the valuation of human capital is to estimate the returns associated with different levels of educational attainment of the population and compute the implicit present discounted value of education (Jorgenson and Fraumeni, 1992). [A major problem with this methodology, however, is that it imputes to education stocks any differential in the structure of wages that is correlated with education.] A second, input-based approach is to apply the perpetual inventory method of estimating the physical capital stock based on investment flows and depreciation assumptions to public and private expenditure on education and training (Kendrick, 1976). A third approach to human capital accounting is to develop methods for systematically evaluating and recording knowledge assets acquired through experience, education, and training (OECD, 1996).

Our approach in this paper is admittedly crude and incomplete and will be improved upon at a later date. We estimate the cost per year of education expenditures at the primary, secondary and post secondary levels and use yearly estimates of the distribution of education within the population to compute the total cash cost of production of human capital in education. Our estimates of the change over time in the value of human capital stocks are, therefore, under-estimates, since we do not yet account for the cost of student time in human capital production or for the value of experience or on-the-job training.

In 1992-93, the average cost of educating a student at the elementary-secondary level in Canada, calculated by dividing total expenditure at the level by enrolment, was \$6,518,. At the community college level, the cost was \$11,348 and at the university level \$20,269.

The average number of years of education assumed for each educational attainment group are given below (with the average cost in 1992-93 of educating an individual at that level of educational attainment in brackets):

- for the 0-8 year group is 8 years (\$52,144);
- for the some secondary education group 10 years (\$65,180);

²¹ The increase has been particularly large in Atlantic Canada – see Osberg (1994).

- for graduated high school 12 years (\$78,216);
- for some post-secondary 12 years of elementary-secondary school and the average of one year of community college and one year of university ((\$94,025);
- for post-secondary certificate 12 years of elementary-secondary school and two years of community college (\$100,912); and
- for university graduates 12 years of elementary-secondary school and five years of university (an average of four years of undergraduate study and one year of graduate or professional study) (\$179,561).

The size of the population and stock of human capital by educational attainment is found in Table A13.

In 1971, human capital per capita, expressed in 1992 dollars, was \$52,654. By 1997 the stock of human capital had reached \$73,964, up 40.5 per cent. This was 77 per cent higher than the stock of physical capital and over eight times that of the stock of natural resources.

Like these other assets, the value of the human capital of living Canadians represents the future consumption that possession of such assets enables. The endogenous growth perspective has argued that the benefits of societal learning are partly the output such learning enables in the current generation and partly the fact that future generations can start learning at a higher level. As a consequence, higher levels of education produce a higher long run growth rate, as well as a higher current level of income [Galor and Zeira (1993), Eckstein and Zilcha (1994)]. If this is correct, a production cost valuation of human capital may underestimate considerably the value of the human capital stock investments.

2.2.5 Net foreign indebtedness

We do not count the gross level of government, or corporate, debt as a "burden" on future generations, and we do not count as part of the intergenerational bequest the value of paper gains in the stock market. In general, financial instruments represent both assets to their holders and liabilities to their issuers. The distribution of such assets/liabilities will play a major role in allocating the real returns to the future capital stock, but the issue at this point is the aggregate value of the intergenerational bequest.

However, net debt to foreigners is another issue. Since interest payments on the net foreign indebtedness of Canadians to other countries will lower the aggregate future consumption options of Canadians, increases in the level of foreign indebtedness reduce economic well-being. Unlike many of the other stock variables, well developed data are available. Statistics Canada publishes data on net foreign indebtedness for both direct foreign investment and portfolio investment. In this paper, we will not attempt any estimate of the more controversial aspects of the net costs of equity investments and foreign ownership (e.g. possible foreign sourcing of suppliers).

Table A14 gives estimates of the net international investment position of Canadians. On a per capita basis, with the figures expressed in 1992 dollars, Canada's net foreign debt nearly doubled from \$5,512 to \$10,573 between 1971 and 1997.

2.2.6 State of the Environment and National Heritage

Like the excess depletion of natural resources, the current consumption of Canadians can be increased at the expense of the degradation of the environment, reducing the economic well-being of future generations. Consequently, changes in the level of air and water pollution should be considered an important aspect of the wealth accumulation of Canadians.

Canadians pass on from generation to generation both a natural and made-made national heritage. If this heritage were damaged, the economic well-being of future generations of Canadians would be reduced. Since it is very difficult, if not impossible, to put a monetary value on, for example, the pristine condition of our national parks, or the Parliament Buildings, there will be no attempt to set an aggregate value to these assets. However, the issue of *trends* in well-being is the *change* in such assets, which is easier to measure and indexes of indicators of environmental quality can be developed.²²

• emissions of sulphur dioxide had been cut in half in Eastern Canada between 1980 and 1994;

- the average annual benzene concentrations in Canadian cities has fallen in the 1990s; and
- the proportion of the population with wastewater treatment in Canada increased from 70 per cent in 1983 to 90 per cent in 1994.

There have been however a number of negative developments, as noted below:

- the amount of greenhouse gas emissions in equivalent tones of carbon dioxide increased 8.3 per cent between 1981 and 1992, a negative development because of the implications for global warming (Table A16);
- the average amount of ozone in the atmosphere, measured in Dobson units, at three locations in Canada (Toronto, Edmonton, and Resolute) has fallen 6.8 per cent between 1971 and 1994, indicating a deterioration in air quality (Table A16); and
- over the past half century, Canada's average annual temperature has increased 0.4C.
- The Fraser Institute has recently issued a report on environmental indicators for Canada and the United States (Hayward and Jones, 1998). It shows that for Canada over the 1980-95 period the relative severity of environmental problems in the areas of air quality, water quality, and natural resources improved, while it deteriorated for solid waste. Overall, there was a 10.8 per cent reduction in the severity of environmental problems.

²² Environment Canada produces environmental indicators in a number of areas, including urban air quality, urban water quality, climate change, acid rain, toxic contaminants, and stratospheric pollutants (See the Environment Canada website (www.ec.gc.ca) for the National Environmental Indicator Series) There is no one indicator that attempts to combine trends in these different areas, so it is difficult to identify an overall trend in environmental conditions.

What is interesting however is that many if not most environmental indicators have shown an improvement over time. A sampling of these developments is highlighted below:

[•] the concentration of DDE and PCBs in double-crested Cormorant eggs in different locations across Canada has decreased significantly since the first half of the 1970s;

[•] the number of days in Canadian cities with airborne particles exceeding the national objective has fallen greatly since 1979;

Osberg (1985a) has argued that heritage preservation laws can be seen as an optimal intergenerational contract, which constrains the present generation not to despoil irreplaceable assets. In the presence of such constraints, the current generation still has to decide how large a bequest to future generations to leave in the form of replaceable assets, but the "national heritage" remains untouched. As a consequence, (like the family heirloom that is never priced because it will never be sold), trends in economic well-being can be evaluated without placing an explicit monetary value on irreplaceable environmental and cultural assets.

Probably the best known environmental problem is global warning arising from increased emissions of greenhouse gases, the most common of which is carbon dioxide emissions. Fortunately, data are available on these emissions and it is possible to estimate the costs of these emissions. These costs can then be subtracted from the stock of wealth to obtain an environmentally adjusted stock of wealth.

Needless to say there are major conceptual issues to be deal with in estimating the costs of CO2 emissions. These include whether the costs should be viewed from a global, national or sub-national perspective, whether the costs increase linearly with the levels of pollution, whether the costs should be borne by the producer or receptor of trans-border emissions, and whether costs should vary from country to country or be assumed the same for all countries. Since global warming affects all countries, we estimate world total costs of emissions and allocate these costs on the basis of a country's share of world GDP.²³

Fankhauser (1995) has estimated that the globalized social costs of CO2 emissions (with no adjustment for different national costs) at \$20 US per ton in 1990 (or \$24.40 Canadian based on Statistics Canada purchasing power parity estimate of 1.22). World Bank researchers (Atkinson et al, 1997) have applied this number to CO2 emissions in developed countries to estimate the value of the loss of environmental services as a proportion of output and the measure of genuine saving.

According to data from the International Energy Agency, world CO2 emissions in 1997 were 22,636 millions of metric tons (see Table A25). Based on the \$24.40 Canadian per ton cost of CO2 emissions, the world social costs of CO2 emissions was \$552,327 million. Given Canada's 2.1 per cent share of world GDP, our share of the world cost of CO2 emissions was 11,634 million, or \$400 per capita. As these costs represent a loss in

²³ Data on CO2 emissions for Canada are published by Environment Canada (Jaques, 1997) and currently available for the 1958-1995 period at the national level and for the 1990-95 period for the provinces. With the approach adopted in this paper, these data are not directly used for the calculation of the social costs of CO2 emissions for Canadians. They do enter indirectly through Canada's contribution to world CO2 emissions.

the value of the services provided by the environment, they can be considered a deduction from the total stock of wealth of the society. In 1997, the overall value of stocks of wealth in Canada were reduced by 0.35 per cent from the social costs imposed by CO2 emissions according to this methodology.

2.2.7 Estimates of total wealth

As the estimates of the physical capital stock, the R&D capital stock, and natural resource wealth, human capital, net foreign debt, and environmental degradation are expressed in value terms, they can be aggregated and presented on a per capita basis (Table 3). Net foreign debt per capita is a negative entry, while the social costs of CO2 emissions are subtracted from the stocks of wealth.

In 1971, the value, on a per capita basis and expressed in 1992 dollars, the value of the stock of physical capital, R&D, and natural resources, minus debt foreign debt, was \$86,239, with the human capital constituting the lion's share of the wealth (61.1 per cent), followed by physical capital (27.3 per cent). By 1997, the value of the wealth stock had risen to \$115,801, a 34.3 per cent increase.

2.2.8 Other wealth variables

Data for the above variables have been used in the construction of the index of economic well-being presented in this paper. In addition, a number of other variables, whose estimation may be more problematic, are discussed briefly below.

consumer durables

The stock of consumer durables contributes directly to the well-being of Canadians. Statistics Canada's household facilities survey provides data on the ownership of a large number of household equipment. From these data, the Center for the Study of Living Standards has constructed an index of household penetration for 14 types of household equipment over the 1968-95 period (Table A15).²⁴

In 1971, the average household penetration rate for the 14 items of household equipment in the index was 40.5 per cent. By 1995 it had reached 75.0 per cent, a 81.0 per cent increase.

Given data on the number of households and the value of the 14 items of household equipment, an estimate of the total value of these consumer durables can be built up from the data on the penetration rates.

²⁴ Items included in the index with the 1996 penetration rate given in brackets are bath facilities (99.8 per cent), flush toilets (99.8 per cent), refrigerators (99.6 per cent). telephones (98.7 per cent), colour TVs (98.5 per cent), microwave ovens (85.3 per cent), video recorders (83.5 per cent), automatic washing machines (78.0 per cent), clothes dryers (76.5 per cent), one or more automobiles (73.6 per cent), freezers (57.1 per cent), dishwashers (47.7 per cent), home computers (31.6 per cent), and air conditioners (29.3 per cent).

social capital

It has been argued by a number of authors that "social capital" is highly important for economic productivity. Social capital can be taken to include the social institutions that produce habits of honesty and co-operation, a justifiable sense of mutual trust in business dealings and a willingness to compromise in negotiations – all of which clearly help to make economic transactions run more smoothly. Recently, Knack and Keefer (1997) have found that countries scoring higher on measures of social capital tend to grow more rapidly over time. Despite the potential importance of this variable, it is not included at this time.

2.3 Inequality and Poverty

The idea of a "Social Welfare Function" which is a positive function of average incomes and a negative function of the inequality of incomes has a long tradition in welfare economics. However, in measuring the level of social welfare, the exact relative weight to be assigned to changes in average incomes, compared to changes in inequality, cannot be specified by economic theory. Indeed, the measurement of inequality itself depends on the relative value which the observer places on the utility of individuals at different points in the income distribution. For a "Rawlsian", only changes in the well-being of the least well off matter, but others will admit some positive weight for the income gains of the non-poor,²⁵ and will assign some negative weight to inequality among the non-poor.

Since the economic well-being of the population is affected by inequality in the distribution of income and by the extent of poverty²⁶, there are two issues: 1) one's perspective on the importance of inequality/poverty compared to trends in average income, and 2) one's view of the relative weight to be placed on poverty compared to inequality. We therefore suggest that a compound sub-index to recognize explicitly these issues would place some weight (β) on a measure of inequality in the aggregate distribution of income and some weight (1- β) on a measure of poverty.

²⁵ Jenkins (1991) surveys the issues involved in measurement of inequality.

²⁶ Wilkinson (1996) argues that greater inequality increases the mortality rate. Daly and Duncan (1998) argue that absolute deprivation reduces life expectancy and conclude that policies targeted at increasing the incomes of the poor are likely to have a larger effect on mortality risk than policies designed to reduce inequality more generally.

Year	Poverty	Poverty	Gini Coeff.	Gini Coeff.	Overall index of
	Intensity	Intensity	(income after	(income after	Inequality
		Index	tax)	tax), Index	
	A	Α'	В	В'	C=-1*(A'*0.75+B'*0.25)
1971	0.051	1.000	0.373	1.000	-1.000
1972	0.051	1.000	0.368	0.987	-0.997
1973	0.051	1.000	0.368	0.987	-0.997
1974	0.055	1.084	0.363	0.973	-1.056
1975	0.059	1.170	0.364	0.976	-1.122
1976	0.061	1.205	0.374	1.003	-1.154
1977	0.063	1.239	0.362	0.971	-1.172
1978	0.060	1.192	0.367	0.984	-1.140
1979	0.058	1.145	0.355	0.952	-1.097
1980	0.055	1.075	0.358	0.960	-1.046
1981	0.051	1.008	0.351	0.941	-0.991
1982	0.050	0.990	0.353	0.946	-0.979
1983	0.052	1.027	0.363	0.973	-1.014
1984	0.054	1.065	0.359	0.962	-1.040
1985	0.050	0.982	0.358	0.960	-0.976
1986	0.048	0.940	0.359	0.962	-0.945
1987	0.046	0.914	0.357	0.957	-0.925
1988	0.045	0.886	0.355	0.952	-0.902
1989	0.044	0.867	0.352	0.944	-0.886
1990	0.048	0.940	0.352	0.944	-0.941
1991	0.047	0.933	0.357	0.957	-0.939
1992	0.047	0.933	0.356	0.954	-0.939
1993	0.047	0.916	0.358	0.960	-0.927
1994	0.046	0.898	0.354	0.949	-0.911
1995	0.048	0.952	0.357	0.957	-0.953
1996	0.048	0.952	0.362	0.971	-0.957
1997	0.048	0.952	0.362	0.971	-0.957

Table 4: Canada, Index of Economic Inequality

Sources: A - Appendix Table A18, B- Appendix Table A17.

The most popular measure of inequality in the distribution of income is undoubtedly the Gini index. Statistics Canada has published Gini indices for three definitions of income: income before transfers, total money income, and income after tax (Table A17). For the purposes of the construction of the index of economic well-being, we have chosen the income after tax measure as it represents the best measure of purchasing power. This measure of income inequality for all persons has shown little fluctuation over the 1971-97 period.²⁷ In 1997, it was 0.362 down 2.9 per cent from 0.373 in 1971.

Recently, Osberg and Xu (1998) have noted that the Sen-Shorrocks-Thon measure of poverty intensity is both theoretically attractive as a measure of poverty, and also convenient, since it can be decomposed as the product of the poverty rate, the average poverty gap ratio and the inequality of poverty gap ratios. Furthermore, since, the inequality of poverty gap ratios is essentially constant, poverty intensity can be approximated as the product of the poverty rate and the average poverty gap ratio.

An earlier version of this paper used Statistic Canada's low-income cutoffs (LICOs) as an indicator of poverty. Because of problems with consistency in the series over time (particularly before 1980) with the use of different base years, we have now adopted the Low Income Measure (LIM), defined as the proportion of the population with income below one half the median adjusted income.²⁸ This is consistent with the methodology of most international studies of poverty. In contrast, the LICO is a uniquely Canadian methodology, which includes both absolute and relative components of poverty.

The proportion of Canadians living below the LIM has been relatively stable over time, rising from 14.5 per cent in 1971 to a peak of 17.0 per cent in 1977, then falling to 15.1 per centin 1985 (see Table A18). Since then it has shown extremely little annual variation, remaining in the 14.2-15.1 range.

The poverty gap is defined as the gap between the average income of those below the poverty line or LIM cutoff and the cutoff. The poverty gap ratio is this gap divided by the LIM cutoff (one half median income). This ratio also has *been relatively* stable over time, falling from 35 per cent in 1971 to 32 per cent in 1997, a 8.6 per cent decline.

The overall intensity of poverty is approximately equal to the product of the poverty rate

 $^{^{27}}$ Since there is no data available on inequality and poverty within families, we have no option but to follow the standard pattern of assuming that equivalent income is equally shared among family members. Sharif and Phipps (1994) have demonstrated that if children do not in fact share equally in household resources, inequality within the family can make a very big difference to perceptions of the level of child poverty – and the same implications would hold for gender inequalities. However, since the issue for this paper is the *trend* of poverty, our conclusions will hold unless there has been a systematic trend over time in the degree of inequality within families (e.g. if senior citizen families, whose share of the poverty population has fallen over time, have systematically different levels of within-family inequality than younger families).

²⁸ The poverty thresholds or levels for the LIM and LICO are quite similar. For example, the LIM threshold based on one-half median adjusted family unit income for a family of four in 1996 was \$25,304 (1996 dollars). The LICO threshold for a family of four was \$27,036 (1996 dollars), based on the unweighted average for the five thresholds based on the population of the community of residence.

and the poverty gap ratio, and registered a 4.8 per cent decline over the 1971-97 period.

The overall index of equality is a weighted average of the indexes of the poverty intensity for all units or households and the Gini coefficient for after-tax income, with the weights 0.75 and 0.25 respectively. The index is multiplied by -1 in order to reflect the convention that increases are desirable. Table 4 shows that equality index increased from -1.0 in 1971 to -0.957 in 1997.

other indicators of inequality

By using measures of aggregate inequality, and aggregate poverty, we implicitly impose the ethical value of anonymity, and count the poverty of any person as being of equal social concern, regardless of their identity or such characteristics as age or gender. Those observers who consider the poverty of a particular group (e.g. women) to be of greater ethical concern, will want to calculate the poverty rate and average poverty gap ratio separately and aggregate them with differential weights. Such observers would also presumably want to use an index of inequality (such as the Theil index) which can be decomposed into between group and within group inequality. This has not been done in the current version of our work, but could be, if demand warranted.

Those who are concerned with norms of equity between groups may in addition wish to consider additional indicators of inequality, such as the earnings gap between men and women. In 1971, the earnings ratio between women and men for full-year, full-time worker was 59.7 per cent (Table A19). By 1995, it had risen 22.4 per cent to 73.1 per cent. Such differentials are reflected in the aggregate Gini index of all incomes, and in the rate and extent of poverty, but only enter our measures of poverty and inequality in so far as they affect those aggregate measures.

2.4 Insecurity

If individuals knew their own economic futures with certainty, their welfare would depend only on their actual incomes over their lifetimes, since there would be no reason to feel anxiety about the future. However, uncertainty about the future will decrease the economic welfare of risk averse individuals. Individuals can try to avoid risk through social and private insurance, but such mechanisms do not completely eliminate economic anxieties. Given the value Canadians place on economic security, insecurity reduces economic wellbeing.

Although public opinion polling can reveal that many Canadians feel themselves to be economically insecure, and that such insecurity decreases their subjective state of well-being, the concept of economic insecurity is rarely discussed in academic economics.²⁹ Consequently, there is no generally agreed definition of economic insecurity. Osberg (1998) has argued that economic insecurity is, in a general sense, "the anxiety produced by a lack of economic safety – i.e. by an inability to obtain protection against subjectively

²⁹ To be precise, in the ECONLIT database from 1969 to December 1997, there are nine matches to the term "economic insecurity". A search of the Social Sciences Index from 1983, and the PAIS International and PAIS Periodicals/Publisher Index from 1972, yielded eleven matches. The Social Sciences Citation Index for the years 1987-1997 was similarly unproductive.

significant potential economic losses." In this sense, individuals' perceptions of insecurity are inherently forward looking, the resultant of their expectations of the future and their current economic context – hence only imperfectly captured by measures such as the ex post variability of income flows.³⁰ Ideally, one would measure trends in economic security with data which included the percentage of Canadians who have credible guarantees of employment continuity and the adequacy of personal savings to support consumption during illness or unemployment. However, such data is not available (the last survey of asset holdings in Canada took place in 1983/84).For these reasons, rather than attempt an overall measure of economic insecurity, this paper adopts a "named risks" approach, and addresses the change over time in four key economic risks.

Fifty years ago, the United Nations' Universal Declaration of Human Rights declared:

Everyone has the right to a standard of living adequate for the health and well-being of himself and of his family, including food, clothing, housing and medical care and necessary social services, and the right to security in the event of unemployment, sickness, disability, widowhood, old age or other loss of livelihood in circumstances beyond his control. [Article 25]³¹

For this paper, we construct measures of the percentage change over time in the economic risks associated with unemployment, illness, "widowhood" (or single female parenthood) and old age. In each case, we model the risk of an economic loss associated with the event as a conditional probability, which can itself be represented as the product of a number of underlying probabilities. We weight the prevalence of the underlying risk by the proportion of the population which it affects. The core hypothesis underlying the measure of economic insecurity proposed here is that changes in the subjective level of anxiety about a lack of economic safety are proportionate to changes in objective risk.

2.4.1 – Unemployment

The economic risk associated with unemployment can be modelled as the product of the risk of unemployment in the population and the extent to which people are protected from the income risks of unemployment. We have taken as a proxy for the risk of unemployment the employment rate (employment/population ratio).³² Changes in this ratio reflect changes in the

 $^{^{30}}$ For example, a tenured professor with occasional consulting income may have a variable income stream, but feel little insecurity – and data only on individuals' income streams cannot reveal who had a long term employment guarantee (like tenure), and who sweated out a series of short term contract renewals..

 $^{^{31}}$ In the 1990s, the gender specificity of the language of 1948 will strike many people as odd – but Article 2 makes it clear that all Articles of the Universal Declaration of Human Rights are to be guaranteed to male and female persons equally.

³² Readers who are familiar with our earlier papers will note that we have changed our measure of unemployment insecurity. In this paper, we essentially model "security" – we start from the employment/population ratio, the percentage of the unemployed who get benefits and the percentage of average earnings replaced. This is akin to looking at the glass as if it is "three quarters full", with the significant implication that a given absolute change in joblessness will have a smaller proportionate impact on the employment/population ratio. As a consequence, this paper shows a distinctly less sharp decline in security in the 1990s than our previous work. In our earlier papers, we emphasized "insecurity", and

unemployment rate and changes in the participation rate (both cyclical and structural). The extent to which people have been protected by UI from the financial impacts of unemployment can be modelled as the product of: 1) the percentage of the unemployed who claim regular UI benefits (which has declined precipitously in recent years – from 83 per cent in 1990 to under 42 per cent in 1997) and 2) the percentage of average weekly wages replaced by UI.

The index of security from unemployment has shown considerable variation over the 1971-97 period (see Table 5). It doubled in the early 1970 with the increased generosity of UI. In the 1990s it has fallen by more than half due to the falling employment rate, reflecting higher unemployment and the falling participation rate, and cuts to the UI/EI program in both coverage and benefit levels.³³

2.4.2 - Illness

Viewed from a longer term perspective, the economic insecurities associated with illness in Canada certainly dropped considerably with the introduction of Medicare in the late 1960s. Since our other data series are often difficult to obtain prior to 1971, the period covered by the present study is 1971 to 1997, which therefore unfortunately largely omits the improvement in economic well-being that Medicare represented. Nevertheless, it is still of interest to examine how the economic insecurities associated with illness have evolved over the last quarter century.

constructed a measure based on the percentage of the unemployed that do not get benefits, the percentage of the labour force unemployed, the percentage of average wages not replaced by UI/EI, etc. This change in the "framing" of unemployment and insecurity can be criticized, on the grounds that anxiety is driven by changes in the probability of danger, rather than by the converse probability of safety (e.g. safety boards normally think of changes in the probability of an airplane crash, rather than the probability of safe arrival). We have changed to a focus on "employment" because the increased proportion of two earner households may have reduced insecurity by decreasing the probability that a household will lose all employment income due to unemployment. However, it is also true that households may depend on having two pay cheques to meet family needs, such as mortgage obligations – see Fortin (1995).

³³ For discussion of this issue, see HDRC (1998).

				.,			
Year	Employment rate	% of the unemployed receiving	Average weekly benefits/	ER Index	UR Index	UI coverage	multi- plicative Index
		reg.benefits	average				
			weekly				
			earnings (%)				
	А	В	С	D= index of A	E=Index of B	F=Index of D	G=D*E*F
1971	54.5	73.71	31.25	1.0000	1.0000	1.0000	1.0000
1972	54.9	94.93	45.27	1.0073	1.2878	1.4486	1.8792
1973	56.4	107.40	46.64	1.0349	1.4570	1.4925	2.2504
1974	57.3	110.88	45.98	1.0514	1.5042	1.4714	2.3269
1975	56.9	98.03	45.51	1.0440	1.3299	1.4563	2.0220
1976	57.1	83.54	44.53	1.0477	1.1333	1.4250	1.6919
1977	57.0	76.09	44.18	1.0459	1.0322	1.4138	1.5262
1978	57.9	75.44	45.20	1.0624	1.0234	1.4464	1.5726
1979	59.2	70.97	41.19	1.0862	0.9628	1.3181	1.3785
1980	59.7	67.26	41.65	1.0954	0.9124	1.3328	1.3321
1981	60.4	66.61	40.14	1.1083	0.9037	1.2845	1.2864
1982	57.5	75.95	39.69	1.0550	1.0304	1.2701	1.3807
1983	57.1	74.58	40.19	1.0477	1.0118	1.2862	1.3634
1984	57.9	73.71	40.14	1.0624	1.0000	1.2846	1.3647
1985	58.9	74.12	40.96	1.0807	1.0055	1.3108	1.4244
1986	59.9	76.04	42.04	1.0991	1.0316	1.3453	1.5253
1987	60.8	75.61	42.42	1.1156	1.0257	1.3575	1.5533
1988	62.0	82.11	43.20	1.1376	1.1139	1.3825	1.7518
1989	62.4	83.78	43.88	1.1450	1.1366	1.4041	1.8273
1990	61.9	83.07	45.43	1.1358	1.1269	1.4538	1.8609
1991	59.8	77.92	46.17	1.0972	1.0570	1.4776	1.7137
1992	58.4	70.41	46.14	1.0716	0.9551	1.4763	1.5110
1993	58.2	65.45	45.89	1.0679	0.8879	1.4684	1.3922
1994	58.5	58.51	44.31	1.0734	0.7937	1.4179	1.2080
1995	58.6	52.06	44.09	1.0752	0.7062	1.4108	1.0713
1996	58.6	48.37	43.57	1.0752	0.6562	1.3941	0.9836
1997	58.9	42.25	41.74	1.0807	0.5731	1.3357	0.8273

Table 5: Risk imposed by unemployment, Canada

Source: Table A24, Data on employment rate are from Historical Labour force Survey 71F0004XCB.

We would emphasize that we do not attempt to model the psychological insecurities associated with health – just the economic risks. Recent decades have seen both substantial advances in medical technology and increased awareness of health hazards (such as Jakob-Kreutzfeld Syndrome -"mad cow disease") which were previously unimaginable. It is not clear whether subjective anxieties about health have increased or fallen as a result.

Our objective is only to model the trend in economic anxieties associated with ill health, but at this stage of our research, there is an important omission. The economic risks associated with illness are partly the risk of loss of earnings. Historically, a portion of the Canadian labour force have had some protection against such losses through sick leave provisions in their individual or collective employment contracts. One implication of the trend to short term contract employment and self employment in Canadian labour markets is an increase in the fraction of the population whose incomes ceases totally, in the event of ill health. This paper does not attempt to model such risks.

Instead, we focus on the risk of large out of pocket health care costs.

Health Canada publishes a series on total health expenditures by sector (federal, provincial, municipal, workers' compensation, private). In 1991, net private expenditure was \$16,848 million, or 25.4 per cent of total health expenditure. The 1992 Famex shows average household expenditure on health care of \$1,035, broken down into \$658 for direct costs to household (\$233 for medicinal and pharmaceutical products, \$138 for eye-care goods and services, and \$184 for dental care) and into \$378 for health insurance premiums (\$174 for private health care plans). We exclude expenditure on private health insurance premiums (since these are in fact a way of avoiding health care cost risk) and express remaining private expenditures on health care (net of health insurance reimbursements) as a percentage of total after-tax personal income.

Private expenditures on health have risen 82.7 per cent from 2.55 per cent in 1971 to 4.66 per cent in 1997, with almost all the relative increase taking place in the 1980s and 1990s. This increase has been caused by a number of factors, including delisting of certain medical services provided in the past by provincial health plans, large increases in drug prices, the aging of the population, supplier-induced increases in patient demand for health services, and medical advances that have produced medical services not previously available.

However, to follow the convention that increases in the sub-components of the index of economic security are improvements, we want an index of "security" and not an index of "insecurity", hence we multiply the risk of illness where increases are negative for economic well-being by -1. A negative sign therefore indicates that an increased negative value represents a decline in well-being (and a decreased negative value an increase in well-being).

Year	Medical Care Expenses,% of Disposable income	Index
1971	2.55	-1.000
1972	2.55	-1.000
1973	2.55	-1.000
1974	2.55	-1.000
1975	2.55	-1.000
1976	2.52	-0.988
1977	2.55	-1.000
1978	2.55	-1.000
1979	2.56	-1.004
1980	2.67	-1.047
1981	2.66	-1.043
1982	2.78	-1.090
1983	2.88	-1.129
1984	2.92	-1.145
1985	3.03	-1.188
1986	3.18	-1.247
1987	3.24	-1.271
1988	3.28	-1.286
1989	3.30	-1.294
1990	3.43	-1.345
1991	3.62	-1.420
1992	3.80	-1.490
1993	3.96	-1.553
1994	4.12	-1.616
1995	4.24	-1.663
1996	4.47	-1.753
1997	4.66	-1.829

Table 6: Canada, Risk imposed by Illness

Note: Data for 1996-1997 were extrapolated on the assumption of constant growth from the 1990 to 1995 period.

<u>2.4.3 – Single Parent Poverty</u>

When the UN Universal Declaration of Human Rights was drafted in 1948, the percentage of single parent families was relatively high, partly as a result of World War II. At that point in time, "widowhood" was the primary way in which women and children lost access to male earnings. Since then, divorce and separation have become the primary origins of single parent families. However, it remains true that many women and children are "one man away from poverty", since the prevalence of poverty among single parent families is extremely high.

To model trends in this aspect of economic insecurity, we multiply (the probability of divorce) * (the poverty rate among single female parent families)³⁴ * (the average poverty gap ratio among single female parent families)³⁵

We stress that in constructing a measure of the economic insecurity associated with single parent status, we are *not* constructing a measure of the social costs of divorce. Economic well being is only part of social well being, and divorce has emotional and social costs (e.g. for the involved children) that are not considered here. Arguably, over time the social costs associated with divorce (e.g. stigma) have changed, as the institution of marriage itself has changed – but such issues lie well beyond the scope of this paper.

Table 7 shows that the divorce rate has more than doubled over the period rising from an annual rate of 0.59 per cent per legally married couple in 1971 to 1.22 per cent in 1997. The poverty rate for households headed by lone-parent females, defined on a LIM basis, rose 10.9 per cent between 1971 and 1997 from 49.5 per cent to 54.9 per cent, while the average poverty gap ratio fell 22 per cent from 41 per cent to 32 per cent. The overall index 81.2 per cent, indicating a major increase in the risk of poverty for households headed by a lone female.

Again, to follow the convention that increases in the sub-components of the index of economic security are improvements, we want an index of "security" and not an index of "insecurity", hence we multiply the risk of single-parenthood where increases are negative for economic well-being by -1. A negative sign therefore indicates that an increased negative value represents a decline in well-being (and a decreased negative value an increase in well-being).

³⁴ However, RATE= INCIDENCE x AVERAGE DURATION. Since the poverty rate among single parents is equal to the conditional probability that a single parent will enter poverty and the average duration of a poverty spell, we do implicitly account jointly for the duration of poverty spells and for their likelihood.

³⁵ This procedure effectively ignores single male parents. While the authors of this paper feel this is an important group, males comprise only about 10 per cent of the single parent population, and their income loss on divorce is considerably less than that of women.

<u>2.4.4 – Old Age</u>

Since income in old age is the result of a lifelong series of events and decisions, which we cannot hope to disentangle in this paper, we model the idea of "insecurity in old age" as the chance that an elderly person will be poor, and the average depth of that poverty.

The elderly poverty rate, defined on a LIM basis, rose from 49.5 per cent in 1971 to 54.9 per cent in 1997 (see Table 8). In contrast, the average poverty gap ratio declined from 25 per cent to 10. Consequently, the overall index of risk of poverty intensity fell 56 per cent between 1971 and 1997.

Again, to follow the convention that increases in the sub-components of the index of economic security are improvements, we want an index of "security" and not an index of "insecurity", hence we multiply the risk of elderly poverty where increases are negative for economic well-being by -1. A negative sign therefore indicates that an increased negative value represents a decline in well-being (and a decreased negative value an increase in well-being).

2.4.5 Overall Index of Economic Security

The four risks discussed above have been aggregated into an index of economic security (Table 9). The aggregation weights are the relative importance of the four groups in the population (Table A20).

- For unemployment, the proportion of the 15-64 population in the total population (66.8 per cent in 1997).
- For illness, the proportion of the population at risk of illness, which is 100 per cent.
- For single parent poverty, the proportion of the population comprised of married women with children under 18 (51.9 per cent in 1997).
- For old age poverty, the proportion of the population in immediate risk of poverty in old age, defined as the proportion of the 45-64 population in the total population (21.7 per cent in 1997).

The above proportions have been normalized for all years to one (Table A20), giving in 1997 the following weights-unemployment (0.2779), illness (0.4160), single parenthood (0.2158), and old age (0.0904).

Year	% of Women	Divorce	Poverty rate	Poverty	Index	Index	Index	Multiplicative
	and children	rate (% of	(%) for single	gap/poverty	of A	of B	of C	index
	at Risk of	legally	women with	rate or	(A')	(B')	(C')	(A'*B'*C')*-1
	Widowhood	married	children	average				
		couples)	under 18 (B)	depth of				
		(A)		poverty (C)				
1971	57.73	0.585	49.5	0.41	1.000	1.000	1.0000	-1.0000
1972	57.50	0.631	49.5	0.41	1.079	1.000	1.0000	-1.0786
1973	57.28	0.706	49.5	0.41	1.207	1.000	1.0000	-1.2068
1974	57.05	0.854	52.8	0.40	1.460	1.066	0.9634	-1.4988
1975	56.83	0.947	56.0	0.38	1.619	1.131	0.9268	-1.6974
1976	56.60	1.001	55.5	0.41	1.711	1.121	0.9878	-1.8951
1977	56.38	1.010	55.0	0.43	1.726	1.111	1.0488	-2.0119
1978	56.15	1.032	54.8	0.45	1.764	1.107	1.0854	-2.1197
1979	55.93	1.064	54.6	0.46	1.819	1.103	1.1220	-2.2509
1980	55.70	1.095	52.7	0.45	1.872	1.065	1.0976	-2.1872
1981	55.48	1.180	50.8	0.44	2.017	1.026	1.0732	-2.2215
1982	55.25	1.215	45.2	0.39	2.077	0.913	0.9512	-1.8040
1983	55.03	1.171	51.0	0.38	2.002	1.030	0.9268	-1.9115
1984	54.80	1.103	56.8	0.37	1.885	1.147	0.9024	-1.9525
1985	54.58	1.040	57.1	0.39	1.778	1.154	0.9512	-1.9507
1986	54.35	1.302	56.1	0.37	2.226	1.133	0.9024	-2.2763
1987	54.13	1.586	55.8	0.38	2.711	1.127	0.9268	-2.8325
1988	53.90	1.367	54.4	0.37	2.337	1.099	0.9024	-2.3175
1989	53.68	1.312	53.7	0.35	2.243	1.085	0.8537	-2.0770
1990	53.45	1.263	59.0	0.36	2.159	1.192	0.8780	-2.2595
1991	53.23	1.235	58.1	0.36	2.111	1.174	0.8780	-2.1757
1992	53.00	1.258	54.7	0.34	2.150	1.105	0.8293	-1.9706
1993	52.78	1.238	53.7	0.31	2.116	1.085	0.7561	-1.7358
1994	52.55	1.246	54.4	0.32	2.130	1.099	0.7805	-1.8269
1995	52.33	1.222	54.9	0.32	2.089	1.109	0.7805	-1.8082
1996	52.10	1.225	54.9	0.32	2.093	1.109	0.7805	-1.8120
1997	51.88	1.225	54.9	0.32	2.093	1.109	0.7805	-1.8120

Table 7: Canada, Risk imposed of Single Parent Poverty

Nate: Data for 1996, 1997 is assumed to be equal data for 1995.

Year	% 45-64	Elderly	Elderly poverty	Poverty	Poverty
	of pop	poverty	gap (% of	intensity	Intensity
	18+	rate (A)	poverty line)	(C=A*B)	Index, C'
			(B)		
1971	28.60	26.5	0.25	0.0663	-1.0000
1972	28.41	26.5	0.25	0.0663	-1.0000
1973	28.21	26.5	0.25	0.0663	-1.0000
1974	28.02	32.0	0.27	0.0847	-1.2780
1975	27.82	37.4	0.28	0.1047	-1.5807
1976	27.63	38.1	0.30	0.1122	-1.6943
1977	27.33	38.7	0.31	0.1200	-1.8109
1978	27.03	37.4	0.29	0.1064	-1.6068
1979	26.73	36.0	0.26	0.0936	-1.4128
1980	26.43	33.4	0.24	0.0785	-1.1848
1981	26.13	30.8	0.21	0.0647	-0.9763
1982	25.98	22.8	0.18	0.0410	-0.6195
1983	25.98	21.4	0.18	0.0384	-0.5801
1984	25.78	19.9	0.18	0.0358	-0.5407
1985	25.59	17.5	0.17	0.0298	-0.4491
1986	25.39	18.9	0.16	0.0302	-0.4565
1987	25.46	17.0	0.16	0.0272	-0.4106
1988	25.53	20.4	0.16	0.0326	-0.4927
1989	25.59	19.7	0.14	0.0276	-0.4163
1990	25.66	17.2	0.13	0.0224	-0.3375
1991	25.73	12.7	0.12	0.0152	-0.2300
1992	25.80	11.7	0.12	0.0140	-0.2119
1993	25.87	12.5	0.15	0.0188	-0.2830
1994	25.93	9.9	0.13	0.0129	-0.1943
1995	26.00	9.6	0.10	0.0096	-0.1449
1996	26.07	9.6	0.10	0.0096	-0.1449
1997	26.14	9.6	0.10	0.0096	-0.1449

Table 8: Canada, Risk imposed by Old Age

Note: Data on Poverty rate & Poverty Gap for 1996, 1997 is assumed to be equal data for 1995. Poverty Intensity = Poverty rate * Poverty gap
Table 9: Index of Economic Security, Canada

Year	Index 1	Index 2	Index 3	Index 4	Weight for	Weight for	Weight for	Weight for	Weighte	Weighte	Weighted	Weighted	Average
	Unemployed	Illness	Single	Old Age	Index of	Index of	Index of	Index of	d Index 1	d Index 2	Index 3	Index 4	Weighted
	Risk	Risk	Parent	risk	WAP (15+	Рор	women in	Elderly	Unemplo	Health	Women	Old Age	Index
			Poverty		Pop/ All	under risk	poverty	Рор	yment				
			Risk		Pop)	for health							
	A	B+2	C+2	D+2	E	F	G	Н	I=A*E	J=B*F	K=C*G	L=D*H	M=I+J+K+
													L
1971	1.0000	1.0000	1.0000	1.0000	0.2635	0.4180	0.2413	0.0772	0.2635	0.4180	0.2413	0.0772	1.0000
1972	1.8792	1.0000	0.9214	1.0000	0.2640	0.4183	0.2405	0.0771	0.4961	0.4183	0.2216	0.0771	1.2132
1973	2.2504	1.0000	0.7932	1.0000	0.2663	0.4173	0.2390	0.0773	0.5994	0.4173	0.1896	0.0773	1.2836
1974	2.3269	1.0000	0.5012	0.7220	0.2690	0.4162	0.2374	0.0774	0.6259	0.4162	0.1190	0.0559	1.2170
1975	2.0220	1.0000	0.3026	0.4193	0.2717	0.4150	0.2359	0.0774	0.5493	0.4150	0.0714	0.0325	1.0682
1976	1.6919	1.0118	0.1049	0.3057	0.2703	0.4162	0.2356	0.0779	0.4572	0.4211	0.0247	0.0238	0.9269
1977	1.5262	1.0000	-0.0119	0.1891	0.2721	0.4157	0.2343	0.0778	0.4153	0.4157	-0.0028	0.0147	0.8429
1978	1.5726	1.0000	-0.1197	0.3932	0.2739	0.4151	0.2331	0.0778	0.4308	0.4151	-0.0279	0.0306	0.8486
1979	1.3785	0.9961	-0.2509	0.5872	0.2757	0.4147	0.2319	0.0776	0.3801	0.4131	-0.0582	0.0456	0.7806
1980	1.3321	0.9529	-0.1872	0.8152	0.2773	0.4146	0.2309	0.0772	0.3694	0.3951	-0.0432	0.0629	0.7842
1981	1.2864	0.9569	-0.2215	1.0237	0.2784	0.4147	0.2301	0.0768	0.3581	0.3969	-0.0510	0.0786	0.7826
1982	1.3807	0.9098	0.1960	1.3805	0.2788	0.4146	0.2291	0.0776	0.3849	0.3772	0.0449	0.1071	0.9141
1983	1.3634	0.8706	0.0885	1.4199	0.2794	0.4147	0.2282	0.0777	0.3809	0.3610	0.0202	0.1104	0.8725
1984	1.3647	0.8549	0.0475	1.4593	0.2798	0.4149	0.2274	0.0780	0.3819	0.3547	0.0108	0.1138	0.8611
1985	1.4244	0.8118	0.0493	1.5509	0.2802	0.4153	0.2266	0.0779	0.3991	0.3371	0.0112	0.1208	0.8682
1986	1.5253	0.7529	-0.2763	1.5435	0.2804	0.4157	0.2259	0.0779	0.4277	0.3130	-0.0624	0.1203	0.7986
1987	1.5533	0.7294	-0.8325	1.5894	0.2801	0.4168	0.2256	0.0775	0.4351	0.3040	-0.1878	0.1232	0.6745
1988	1.7518	0.7137	-0.3175	1.5073	0.2796	0.4175	0.2250	0.0779	0.4899	0.2980	-0.0715	0.1174	0.8337
1989	1.8273	0.7059	-0.0770	1.5837	0.2786	0.4187	0.2247	0.0780	0.5091	0.2955	-0.0173	0.1236	0.9109
1990	1.8609	0.6549	-0.2595	1.6625	0.2782	0.4193	0.2241	0.0784	0.5177	0.2746	-0.0582	0.1304	0.8645
1991	1.7137	0.5804	-0.1757	1.7700	0.2784	0.4193	0.2232	0.0791	0.4771	0.2434	-0.0392	0.1400	0.8212
1992	1.5110	0.5098	0.0294	1.7881	0.2779	0.4181	0.2216	0.0825	0.4199	0.2131	0.0065	0.1475	0.7870
1993	1.3922	0.4471	0.2642	1.7170	0.2782	0.4176	0.2204	0.0838	0.3873	0.1867	0.0582	0.1439	0.7761
1994	1.2080	0.3843	0.1731	1.8057	0.2781	0.4170	0.2192	0.0857	0.3360	0.1603	0.0379	0.1547	0.6889
1995	1.0713	0.3373	0.1918	1.8551	0.2778	0.4168	0.2181	0.0872	0.2976	0.1406	0.0418	0.1618	0.6419
1996	0.9836	0.2471	0.1880	1.8551	0.2778	0.4165	0.2170	0.0888	0.2732	0.1029	0.0408	0.1647	0.5817
1997	0.8273	0.1709	0.1880	1.8551	0.2779	0.4160	0.2158	0.0904	0.2299	0.0711	0.0406	0.1676	0.5092

Sources: Tables 5,6,7,8 for indexes, and Table A20 for weights.

In order that the base year for the indexes of all risks of economic security be the same at 1.000 in Table 9, the constant 2 has been added to the indexes of risk of illness, single parenthood, and old age, whose original base was -1.

Based on the above weights, the overall index of economic security declined 49.8 per cent between 1971 and 1997 (see Table 9 and Chart 1). The increased risk from unemployment was the driving force behind this development, both because of a rising unemployment rate and the reduced coverage provided by UI/EI. Increased private expenditure on health and increased risk of single parent poverty due to the doubling of the divorce rate and the increased poverty rate for single mothers also contributed to the rise. Canada's success story from an economic security perspective has been the fall in the poverty rate of the elderly – which has meant that those approaching old age have had a lower risk of indigence in old age to worry about.

2.4.6 - Other aspects of insecurity

unanticipated inflation

Anticipated inflation does not create "insecurity" since inflationary expectations become embedded in interest rates, which are known to both borrower and lender. Unanticipated inflation, however, causes unanticipated changes in the real value of money assets and liabilities and an unanticipated redistribution of real income. Since individuals worry about the possibility of such losses and gains, unanticipated inflation can also contribute to economic insecurity.³⁶

The absolute value of unanticipated inflation (actual-expected inflation) dropped from an average of 1.49 per cent in 1975-84 to 0.73 per cent in 1985-95 (Table A21). At this time, no estimates of the costs of unanticipated inflation made been incorporated in the index.³⁷

However, given the relatively small absolute change in inflation uncertainty, we expect the influence of this variable to be small.

personal security indicators

Freedom from economic catastrophe constitutes an element of economic security. Such catastrophes include crime, auto accidents and work accidents, which can cripple the ability of those affected to earn a living. The incidence of crime reported to police in Canada has increased

³⁶ A related issue is the belief by some that low inflation contributes more to economic well-being and economic security that moderate inflation because low inflation is associated with less price variability. But a recent Bank of Canada paper (Ragan, 1998) concludes "... the current state of economic research-both empirical and theoretical-provides little basis for believing in significant observable benefits of low inflation such as an increase in the growth rate of real GDP. Moreover, what observable benefits do exist are unlikely to justify a policy of disinflation, even if the transitional costs of disinflation are quite moderate."

³⁷ To calculate the unanticipated component of inflation, one must specify a model of inflationary expectations. Since several such models exist and their virtues are arguable. In the future, we plan to adopt the simpler strategy of using the Iscan and Xu (1998) estimates of the variability of inflation as a proxy for unanticipated inflation. Since only the money denominated portions of personal wealth are exposed to inflation risk, we will multiply the year to year percentage change in inflation variability by the percentage of bonds in national balance sheet assets, weighted by the percentage of the population holding such assets.

significantly in recent years. The incidence of violent crime doubled from 491 incidents per 100,000 population in 1971 to 995 in 1995 (Table A22). The incidence of property crime rose 44.0 per cent from 3,638 incidents per 100,000 in 1971 to 5,237 in 1995.

In contrast to rising crime trends, the probability of being killed in an auto accident or on the job has fallen. In 1971, 25.3 persons per 100,000 were killed in auto accidents (Table A23). By 1996, this had fallen 59.3 per cent to 10.3 per 100,000. The probability of being injured in an auto accident also fell, but only by 11.8 per cent. The probability of being killed or injured on the job has also declined, in part because of the employment shift to less dangerous service industries.

The Canadian Council for Social Development is currently developing a personal security index, which may be useful as a sub-component of the economic security component of the index of economic well-being.

2.5. Estimates of the Overall Index of Economic Well-being for Canada

2.5.1 Weighting of components

Trends in the index are determined by the choice of variables that are included in the index, the trends in those variables and the weights given these variables. Since the four main dimensions of average consumption, bequest, inequality/poverty and insecurity are separately identified, it is easy to conduct sensitivity analyses of the impact on perceived overall trends of different weighting of these dimensions. For discussion purposes, consumption flows have been given a weight of 0.4, wealth stocks a weight of 0.1, and equality and economic security have each been given weights of 0.25.

As the sub-components of the consumption flows and wealth stocks are expressed in dollars, there is no need for explicit weighting. Their dollar values represent implicit weights. In terms of the inequality/poverty subcomponents, a Rawlsian perspective assigns greater importance to poverty than to overall inequality trends, and a weight of 0.1877 or (=0.25*0.75) has therefore been given poverty intensity and 0.0625 (=0.25*0.25) to the Gini coefficient. In other words, poverty is given three times the weight of inequality. The subcomponents of the economic security index are weighted by the relative importance of the specific population at risk. In the total population.

The weighting of components and subcomponents of the economic well-being index are shown below and in Chart 1.



Year	Consumpti	Wealth	Inequality	Equality	Economic	Well-being Index
	on Flows	Stocks 0.1	Measures	Measures	Security	
	0.4			0.25	0.25	
	٨		0			
	A	В	C	D=C+2	E	G=0.4"A+0.1"B+0.25"D+0.25"E
1971	1.0000	1.0000	-1.0000	1.0000	1.0000	1.0000
1972	1.0176	1.0020	-0.9966	1.0034	1.2132	1.0614
1973	1.0576	1.0255	-0.9966	1.0034	1.2836	1.0973
1974	1.0956	1.0588	-1.0565	0.9435	1.2170	1.0842
1975	1.1244	1.0826	-1.1218	0.8782	1.0682	1.0446
1976	1.1402	1.0983	-1.1542	0.8458	0.9269	1.0091
1977	1.1601	1.1146	-1.1722	0.8278	0.8429	0.9932
1978	1.1786	1.1302	-1.1398	0.8602	0.8486	1.0117
1979	1.1949	1.1931	-1.0966	0.9034	0.7806	1.0183
1980	1.2122	1.2605	-1.0464	0.9536	0.7842	1.0454
1981	1.2137	1.2207	-0.9912	1.0088	0.7826	1.0554
1982	1.1925	1.2255	-0.9791	1.0209	0.9141	1.0833
1983	1.2022	1.2495	-1.0138	0.9862	0.8725	1.0705
1984	1.2194	1.2552	-1.0395	0.9605	0.8611	1.0687
1985	1.2520	1.2403	-0.9764	1.0236	0.8682	1.0978
1986	1.2619	1.1843	-0.9452	1.0548	0.7986	1.0865
1987	1.2879	1.2129	-0.9250	1.0750	0.6745	1.0738
1988	1.3217	1.2400	-0.9022	1.0978	0.8337	1.1356
1989	1.3412	1.2556	-0.8865	1.1135	0.9109	1.1681
1990	1.3476	1.3010	-0.9406	1.0594	0.8645	1.1501
1991	1.3323	1.2773	-0.9392	1.0608	0.8212	1.1312
1992	1.3334	1.2699	-0.9385	1.0615	0.7870	1.1225
1993	1.3333	1.2712	-0.9271	1.0729	0.7761	1.1227
1994	1.3382	1.2912	-0.9107	1.0893	0.6889	1.1090
1995	1.3389	1.3125	-0.9534	1.0466	0.6419	1.0889
1996	1.3442	1.3275	-0.9567	1.0433	0.5817	1.0767
1997	1.3672	1.3428	-0.9567	1.0433	0.5092	1.0693

Table 10: Overall Well being Index, Canada

Sources: Tables 2,3,4,9

Year	Economic	Sustainable	GPI	ISH	GDP	Population	Gdp per	GDP per
	Well-Being	MEW	Index	Index	mil 1992\$	thous.	Capita 1992\$	Capita Index
	Index	Index						
1971	1.000	1.000	1.000	1.000	370859	21,780	17,028	1.0000
1972	1.061	0.877	0.985	1.190	390702	22,253	17,557	1.0311
1973	1.097	0.934	0.990	1.167	418797	22,521	18,596	1.0921
1974	1.087	0.833	1.045	1.381	436151	22,839	19,097	1.1215
1975	1.051	0.995	1.070	1.381	445813	23,169	19,242	1.1300
1976	1.016	1.131	1.091	1.524	470291	23,482	20,028	1.1762
1977	1.002	0.991	1.036	1.548	486562	23,764	20,475	1.2024
1978	1.018	0.833	1.104	1.548	506413	24,008	21,093	1.2387
1979	1.023	1.042	1.071	1.667	527703	24,245	21,765	1.2782
1980	1.049	1.067	1.130	1.643	535007	24,548	21,794	1.2799
1981	1.058	1.096	1.251	1.548	551305	24,864	22,172	1.3021
1982	1.083	0.947	1.233	1.357	535113	25,167	21,262	1.2487
1983	1.067	1.298	1.179	1.286	549843	25,425	21,626	1.2700
1984	1.063	1.141	1.037	1.310	581038	25,671	22,634	1.3292
1985	1.091	1.029	0.968	1.333	612416	25,912	23,634	1.3880
1986	1.081	1.072	1.109	1.310	628575	26,171	24,018	1.4105
1987	1.068	1.154	1.125	1.333	654360	26,503	24,691	1.4500
1988	1.131	1.108	1.179	1.381	686176	26,856	25,550	1.5005
1989	1.164	1.072	1.158	1.381	703577	27,318	25,755	1.5125
1990	1.145	1.006	1.151	1.310	705464	27,733	25,438	1.4939
1991	1.125	1.215	1.197	1.071	692247	28,086	24,648	1.4475
1992	1.116	1.200	1.085	1.214	698544	28,481	24,526	1.4404
1993	1.115	1.145	1.041	1.190	716123	28,858	24,815	1.4573
1994	1.101	1.233	1.117	1.167	744220	29,220	25,470	1.4958
1995	1.082	1.231		1.143	760309	29,574	25,709	1.5098
1996	1.070				769730	29,918	25,728	1.5110
1997	1.063				798183	30,241	26,394	1.5501

Table 11: Canada, Comparison of Index of Economic Well-Being to GDP per capita,MEW, GPI, and ISH Indexes



Chart 2: Total Economic Well Being Index

Well Being Index =0.4*Consumption+0.1*Wealth+025*Inequality+0.25*Security
 Well Being Index =0.7*Consumption+0.1*Wealth+0.1*Inequality+0.1*Security

Weighting of the Index of Economic Well-being

(weights of total index in brackets)

Basic Component	Sub-components
Consumption Flows (0.40)	real total consumption (dollars per capita) real current government spending on goods and services excluding debt service (dollars per capita) real value of unpaid labour (dollars per capita)
Stocks of Wealth (0.10)	real capital stock (including housing) (dollars per capita) real R&D stock (dollars per capita) real stock of natural resources (dollars per capita) real human capital stock (dollars per capita) real net foreign debt (dollars per capita) real social cost of environmental degradation (CO2 emissions) (dollars per capita)
Equality (0.25)	LIM poverty intensity (0.1875) After-tax income Gini coefficient (0.0625)
Security ³⁸ (0.25)	risk of unemployment (0.0694) risk of illness (0.1040) risk of single parenthood (0.0540) risk of old age (0.0226)

The formula for the overall index follows:

IEWB= (0.4)[C+G+UP]+ (0.1)[K+ R&D+NR+HC-D-ED]+[(0.1875 (LIM)+(0.0625)Gini]+ [(0.0694)UR+(0.1040)ILL+(0.0540)SP+ (0.0226)OLD]

where

IEWB= index of economic well-being

C= real per capita adjusted personal consumption

G= real per capita current government spending excluding debt charges

UP= real value of per capita unpaid labour

K= real per capita capital stock (including housing)

R&D= real per capita stock of research and development

NR= real per capita stock of natural resource wealth

³⁸The weights are for 1997. The actual weights used vary by year.

HC= real per capita stock of human capital

D= real per capita net foreign debt

ED= real per capita social costs of environmental degradation (CO2 emissions)

LIM= poverty intensity

Gini= Gini coefficient for after tax income

UR= risk of unemployment

ILL= risk of illness

SP= risk of single parenthood

OLD= risk of old age

Table 10 shows the indexes for all four components of the index of economic well-being and the overall index. To put all the sub-components to a common base of 1, the constant 2 has been added to the index of inequality (Table 4) to covert it to an index where an increase corresponds to a rise in economic well-being.

2.5.2 Trends in the overall index of economic well-being

The overall index of economic well-being for Canada showed no overall trend in the 1970s, rose in the 1980s to a peak on 1.1644 in 1989 (1971=1.00), and has fallen continually in the 1990s, reaching 1.0625 in 1997 (Actual data for a number of series for 1997 are not yet available and estimates have been used. For this reason, the index for 1997 is preliminary and subject to revision).

Some of the year-to-year movement in the index reflects the sensitivity to the business cycle by certain components of the index. For example, consumption flows depend on personal income, which is determined largely by demand-driven employment levels. Wealth stocks include the capital stock which is determined by cyclically-sensitive investment, and the value of natural resources, which reflects cyclical commodity prices. The two inequality measures (poverty intensity and Gini coefficients) are influenced by the state of the economy (Sharpe and Zyblock, 1997). Finally, a number of the components of the economic security index are also very sensitive to the business cycle, such as the employment population ratio.

Trends in the index are, not surprisingly, very sensitive to the weighting given the four components. As mentioned earlier, for discussion purposes our preferred weighting is the following: consumption 0.4, stocks of wealth 0.1, equality 0.25, and security 0.25. Chart 2 shows trends in the index with consumption flows given a much greater weight (0.7) and the other three components each with weights of 0.1. This index exhibits a different pattern during certain periods. While the two indexes tracked each other in the early years of the 1970s, they diverged in mid-decade, with the index with the higher consumption weight stable and the index with the lower weight declining. From the late 1970s to the late 1980s,

the indexes again tracked one another. Then it the 1990s, they diverged again, with the highconsumption-weighted index falling slightly and the high-equality and security-weighted index falling much more.

	1971-97	1971-80	1980-1989	1989-1997
Overall Index (1.0)	6.7	5.1	11.2	-8.6
Consumption Flows (0.4)	36.7	21.2	10.6	1.9
Wealth Stocks (0.1)	34.3	26.1	-0.4	6.9
Inequality (0.25)	4.3	-4.6	16.8	-6.3
Economic Security (0.25)	-49.8	-19.5	13.1	-44.9

Table 12: Trends in Components of the Economic Wellbeing Index for Canada, 1971-97 (per cent change)

Source: Table 10

Table 12 and Chart 3 provide a breakdown of the changes in the four components of the index over the 1971-97 period and in the 1970s, 1980s, and 1990s. Over the 26 year period covered by the time series, the economic security component experienced the largest change of any of the four components of the index, down 49.8 per cent. This change reflected the large increase in the risk of illness and of single-parenthood (Table 9). There were improvements in all the other components of well-being, with consumption up 36.7 per cent, wealth stocks up 34.3 per cent and equality up 4.3 per cent.

The absolute decline in the index in the 1990s reflects fall in the indexes for consumption, equality, and security. The latter index fell 44.9 per cent due to large increases in the risks associated with unemployment and illness (Table 9).

2.5.3 Comparisons of trends in the index of economic well-being with other indexes of wellbeing

Table 11 and Chart 4 show that the index of economic well-being tracked real GDP per capita in the first half of the 1970s, and then fell behind, with the gap growing greatly over time. By 1989, the GDP per capita index had reached 158.8, compared to 116.8 for the index of economic well-being, indicating growth of this conventional measure of economic welfare had been more than three times as fast as the index of economic well-being over the 1971-89 period (2.8 per cent per year versus 0.9 per cent). In the 1990s, GDP per capita fell, but by 1997 had regained its 1989 pre-recession level. The index of economic well-being has also fallen in the 1990s, but in contrast to GDP per capita has not rebounded and in 1997 was 8.6 per cent below the 1989 peak. Overall the 1971-97 period, real per capita GDP was up 58.3 per cent, nearly 10 times the rate of advance of the index of economic well-being (6.7 per cent).

The divergence between growth in GDP per capita and the economic well-being index since 1971 is partly explained by slower growth in per capita consumption and stocks of wealth, but more importantly by the failure of economic equality to increase and the large fall in economic security.





Chart 4: Trends in Economic Well-Being & GDP Per Capita Indexes



Chart 5: Trends in Economic Well-Being, Sustainable MEW, GPI, and ISH Indexes

Table 11 and Chart 5 compare the trend in the index of economic well-being with that of the Genuine Progress Indicator (GPI) and the Measure of Economic Welfare (MEW), both of which Statistics Canada has estimated for Canada (Messinger, 1997), and the

Index of Social Health (ISH), which Human Resources Development Canada has recently estimated for Canada and the provinces (Brink and Zeesman, 1997). The data upon which both the GPI, MEW and ISH are based are given in Tables A24-26.

Between 1971 and 1995 (the most recent year for which data are available) the GPI increased 11.7 per cent the sustainable MEW 23.1 per cent, and the ISH 14.3 per cent.³⁹ Thus the 8.7 per cent increase in the index of economic well-being between 1971 and 1995 represented a smaller increase than that experienced by other three alternative indicators.

3. Trends in Economic Well-being in the United States⁴⁰

This section of the paper provides preliminary estimates for these components of economic well-being in the United States over the 1960-97 period. It should be noted at the outset that data limitations have meant that certain components of the U.S. index have been constructed differently from the Canadian components. This means that certain components of the index as well as the overall index for the United States are not directly comparable with those for Canada.

<u>3.1 Consumption flows</u>

The consumption flow component consists of three sub-components: personal consumption; government spending on current goods and services including defense, but excluding interest payments; and unpaid labour. All sub-components are measured in real terms (1992 dollars) and on a per capita basis to control for population growth.

3.1.1 Personal consumption

The starting point for personal consumption flows is the estimate of this category from the national accounts. The methodology then allows for adjustment for a number of factors: underestimation of consumption due to growth of the underground economy; the impact of increased life expectancy on consumption; the impact of reduced family size of household economies of scale in consumption; and expenditures on regrettables.

In Canada, the estimate of consumption not captured by official statistics due to the underground economy is based on a Statistics Canada benchmark estimate for 1992 and the trend in the share of the self-employed, considered a proxy for growth in the

 $^{^{39}}$ Both the GPI and the MEW are expressed in dollars. In 1971, the GPI was \$8,018 per capita (1986 dollars) while the MEW was \$27,466.

⁴⁰ This section of the paper is based on work with Larry Mishel of the Economic Policy Institute. See Sharpe and Mishel (1998). See Mishel, Bernstein and Schmitt (1999) for comprehensive data and discussion of indicators of economic well-being in the United States, including family income, taxes, wages, jobs, wealth, and poverty.

underground economy given the greater opportunities for the self-employed to shield transactions from the government compared to paid workers. The overall upward adjustment to consumption was quite small (4.1 per cent in 1997). The share of the self-employed in total employment has been falling over the 1971-97 period, in contrast to a rise in Canada. In addition, the Bureau of Economic Analysis has not provided a benchmark estimate of the size of the underground economy in the United States. For these two reasons, at this time no adjustment has been made to personal consumption for underestimation of consumption.

Life expectancy for both sexes in the United States has increased from an average 71.1 years in 1971 to 76.1 years in 1997, a 7.0 per cent increase or 0.26 per cent per year. Personal consumption has been adjusted upward to reflect this development (see Table 13).

Average family size in the United States has fallen from 3.57 in 1971 to 3.19 in 1997, a 10.6 per cent drop. Smaller family size means that fixed household expenses are spread over a smaller number of persons reducing equivalent income, although not at the same rate as the fall in family size. We have assumed that one half the change in family size translates into reduced equivalent income, so the index of equivalent income is down 5.3 per cent between 1971 and 1997 (see Table 13).

Certain consumption expenditures are defensive in nature or regrettable and to not add to consumer utility or economic well-being. While the list of such expenditures is somewhat arbitrary, we have included commuting costs, costs of auto accidents, cost of home pollution abatement equipment, and costs of crime. In 1997, these costs totaled \$1,391 per capita (1992 dollars), or 7.6 per cent of total personal consumption (see Table 13). There was little change in the relative importance of these regrettables over the 1971-97 period (8.3 per cent in 1971). These expenditures are subtracted from personal consumption to obtain adjusted personal consumption.

Between 1971 and 1997, personal consumption increased 65.6 per cent, while adjusted personal consumption was up 69.2 per cent. The slightly greater increase in the latter is explained by the positive impact of increased life expectancy and the small fall in the relative expenditures on regrettables. These two developments more than offset the fall in equivalent income from declining family size.

3.1.2 Government spending

In contrast to personal consumption, growth in per capita government spending on current goods and services including defense but excluding interest payments has been very slow over the 1971-97 period, up only 11.2 per cent (see Table 14). In relative importance, this category of total consumption flows in 1997 represented less than one quarter the size of personal consumption.

3.1.3 Unpaid Work

Unfortunately, neither US statistical agencies (unlike Statistics Canada) nor private researchers at this time produce estimates of the value of unpaid household and volunteer work. Consequently, no estimates of this category of consumption flows are now included in the paper.

3.1.4 Total consumption flows

Adding together personal adjusted consumption and government spending on goods and services gives total consumption flows. Over the 1971-97 period, this variable rose 54.0 per cent (see Table 14 and Chart 6).

3.2 Stocks of Wealth

Stocks of wealth are defined to include stocks of physical capital, stocks of research and development capital, the value of natural resources, and stocks of human capital, with deductions for the net international investment position and the social cost of environmental degradation.

Table 15 shows the following developments in the above stocks:

-the per capita net capital stock, including residential and non-residential, increased 52.7 per cent over the 1971-97 period from \$52,170 (\$1992) in 1971 to \$79,648 in 1997, according to statistics produced by the Bureau of Economic Analysis (BEA);

- the per capita real stock of R&D rose 58.5 per cent from \$3,459 to \$5,481 over the same period; according to experimental estimates produced by the BEA and extrapolated by the CSLS;

- the per capita real stock of natural resources fell 39.5 per cent from \$3,713 in 1971 to \$2,247 in 1997, according to experimental estimates produced by the BEA and extrapolated by the CSLS;

- the per capita real stock of human capital rose 47.1 per cent from \$35,283 in 1971 to \$51,887 in 1997, according to estimates compiled by the CSLS based on a crude cost of education methodology;

-the real net international investment position of the United States declined from a creditor position of \$683 per capita in 1971 to a debtor position of 4,389 per capita in 1997 according to BEA statistics;

-the real social costs of CO2 emissions, measured on a world scale with country allocations based on GDP shares, rose 7.8 per cent from \$379 per capita in 1971 to \$409 per capita in 1997 according to CSLS estimates based on the widely used figure for CO2 social costs of \$20 US per ton..

-the total stock of capital rose 41.7 per cent from \$94,930 (\$1992) in 1971 to \$134,465

in 1997 (Chart 6).

3.3 Inequality

The inequality component used in the construction of the index of economic well-being is in principle based on the Gini coefficient for after-tax income of all persons and a measure of poverty intensity (poverty rate x average percentage poverty gap), with the former given a weight of one quarter and the latter three quarters. Because of the lack of availability of the necessary data on the poverty gap at this time, the poverty rate has been used instead of poverty intensity. The poverty rate used is the official poverty rate produced by the US government (Weinberg, 1996). It should be also noted that this poverty rate differs from what was used for Canada, that is one half median adjusted household income. This means that only if one is willing to assume that trends in the official poverty rate and a poverty rate between Canada and the United States. The next version of this paper will adopt the one half median income measure of poverty for the construction of the U.S. index.

The Gini coefficient for household income in the United States rose 14.9 per cent between 1971 and 1997 (see Table 16). The poverty rate for all persons rose 9.6 per cent from 12.5 per cent to 13.7 per cent over the period. Based on the weights mentioned above, the overall index of inequality rose 10.9 per cent over the period (Chart 6).

3.4 Economic Security

The economic security component of the index of economic well-being is composed of four sub-components: the risk of unemployment, the risk of illness, the risk of singleparent poverty, and the rise of poverty in old age. These sub-components are weighted by the relative shares of the populations concerned by the risks to calculate the overall index of economic security.

The risk of unemployment is determined by the employment rate or employment - population ratio, the proportion of the unemployed covered by unemployment insurance (UI), and the ratio of UI benefits to the average industrial wage. Between 1971 and 1997, the employment rate rose 12.7 per cent from 56.6 per cent to 63.8 per cent, the UI coverage rate fell 32.4 per cent from 52.0 per cent to 35.2 per cent, and the UI benefits ratio rose 7.1 per cent from 42.3 per cent to 45.4 per cent (see Table 17). The net effect of these developments, calculated by multiplying the indexes of the three variables, is that the risk of unemployment increased 18.4 per cent over the period.

Trends in the risk imposed by illness is defined by developments in the share of personal disposable income that goes to medical care (net of insurance reimbursements). Expenditure surveys show that this share rose 30.5 per cent from 10.5 per cent in 1971 to 13.6 per cent in 1997, indicating an important increase in insecurity in the case of illness (see Table 18).

It should be noted that approach seriously underestimates the financial risk of illness in the United States, relative to Canada, because it does not factor in the lack of a universal health insurance system on the risk of illness. In 1997, more than 43 million Americans lacked health insurance of any type, up from 31.8 million a decade earlier. From 1979 to 1997, according to survey data, the share of private-sector workers with health insurance from their jobs fell feom 71.9 per cent to 64.5 per cent, with most of the drop occurring since 1988 (study by Henry Farber and Helen Levy quoted in Business Week, 1998). The next version of this paper will explicitly model this factor for the risk imposed by illness.

The risk of single-parent poverty is determined by the probability of family breakup, that is the divorce rate, and the poverty rate of single female parents. The divorce rate rose 29.7 per cent over the 1971-97 period (see Table 19). The official poverty rate for families headed by lone females actually fell 3.2 percent from 33.9 per cent to 32.8 per cent.⁴¹ These two trends are multiplied to obtain the overall risk of single parent poverty, which rose 25.5 per cent.

The risk of poverty in old age is determined by the official elderly poverty rate, which fell 50 per cent from 21,6 per cent in 1971 to 10.8 per cent in 1997 (see Table 20).⁴²

The overall index of economic security is calculated by weighting the four subcomponents by the relative importance of the population concerned. For the risk of unemployment this is the working age population, for the risk of illness it is the total population, for the risk of elderly poverty it is the 45-64 age group, and for the risk of single-parent poverty it is the number of married women with children under 18 at home. These relative weights in 1997 (normalized to 1.0 for the aggregation of the weights of all risks) are the following (see Table A13)⁴³: risk of unemployment (0.3440); risk of illness (0.4537); risk of single parent poverty (0.1083); and risk of elderly poverty (0.0939).

As noted earlier, the indexes for risk of illness, risk of single parent poverty, and risk of elderly poverty are measured such that larger negative values indicate a decline in wellbeing. These indexes have been converted to a base of 1 by adding the constant 2. The overall index of economic security fell 18.2 per cent between 1971 and 1997, reflecting the declines in security in the areas of unemployment, health, and single parent poverty (see Table 21 and Chart 6).

3.5 Index of Economic Well-being

⁴¹ The use of the official poverty rate for households headed by female lone-parents for the risk of single-parent poverty U.S. sub-index differs from the use of the one half median income poverty definition used for the Canadian sub-index.

⁴² Again, use of the official poverty rate for elderly persons for the risk of poverty in old age U.S. sub-index differs from the use of the one half median income poverty definition used for the Canadian sub-index.

⁴³ All Appendix tables for this section are found in Sharpe and Mishel (1998), which is posted on the CSLS website (<u>www.csls.ca</u>) under conferences.

The index of economic well-being is calculated as a weighted average of the indexes of consumption flows, stocks of wealth, equality (the inequality index plus 2), and economic security. Because of differences in values, analysts will assign different weights to the components of the index. For the purposes of this paper, we have assigned the following weights for our base case index: consumption flows (0.4); stocks of wealth (0.1); equality (0.25); and economic security (0.25).

Over the 1971-97 period, the index of economic well-being rose 18.5 per cent (see Table 22 and Chart 6). The increase was relatively steady over the period: from 1971 to 1980 it was up 4.4 per cent, from 1980 to 1989 9.8 per cent, and from 1989 to 1997 3.4 per cent. Over the 1971-97, real GDP per capita rose 58.8 per cent, more than three times the rate of advance of the index of economic well-being (Chart 7).

The rate of change in the index of economic well-being is very sensitive to the weights given the four components. If greater weight is given to consumption and less to equality and economic security, the index shows a larger increase. For example, with weights of 0.7 for consumption and 0.1 for equality, economic security and wealth, the index advanced nearly 40 per cent over the 1971-97 period, double the rate of increase with the weights used above (Chart 8).

4. Comparisons of Economic Well-being in Canada and the United States

4.1 Comparisons of trends in economic well-being

Table 23 provides a comparison of the growth rate of the index of economic wellbeing and its components for Canada and the United States over the 1971-97 period and in the 1971-80, 1980-89, and 1989-97 sub-periods. The value of unpaid labour has been removed from the total consumption series for Canada to ensure consistency across countries. Overall the 26 year period covered economic well-being by this measure increased 18.5 per cent in the United States versus 9.9 per cent in Canada (Chart 9). However, comparisons for the period as a whole are somewhat misleading, since the rate of progress was somewhatgreater in Canada in both the 1970s and 1980s, but diverged sharply in the 1990s. Between 1989 and 1997, the index fell 9.6 per cent in Canada, but continued to advance in the United States, albeit at a slower pace (3.4 per cent).

Relatively speaking, the 1990s have been a bad decade for Canada - so bad that they dominate comparisons of the over-all trend.

Over the 1971-97 period, the United States outperformed Canada in three of the four components of economic well-being (Charts 10-13): consumption (54 per cent versus 45.9 per cent); stocks of wealth (41.7 per cent versus 36.7 per cent); and economic security (-18.2 per cent versus -49.1 per cent). Only for the equality component did Canada outperform the United States, with equality rising 4.3 per cent compared to a 10.9 decline in the United States.

The growing gap in the growth rates of economic well-being in the 1990s between the two countries is largely explained by the massive deterioration in economic security in Canada (-44.9 per cent). This variable was more or less stable in the United States (-0.6 per cent).

Table 13: Components of Personal	Consumption in the United States
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Year	Personal	% of Self	Index of	Index of Life	Average	Index of	Real	Total	Adjusted	Index of
1 oui	Consump-	Employed	Share of	Expectancy	Family	Equivalent	Personal	Regret-	Personal	Adjusted
	tion per	in Total	Self	1971=1.00	Size,	Income	Consump-	table	Consump-	Personal
	capita,	Employ-	Employed	(D)	Persons	1971=1.00	tion per	Cost Per	tion,	Consump-
	(1992 \$)	ment (B)	Workers		(E)	(F)	capita,	Capita,.	(1992\$)	tion
	(A)		1971 = 1.00				(1992 \$)	(1992 \$)	(G-H)	1971=1.00
			(C)				G=A [*] D [*] F	(П)		
1960	7 929	13.83	1 551	0.955	3.67	1 014	7 682	659	7 024	0.698
1961	7,956	13.76	1.542	0.957	3.70	1.018	7,752	645	7,108	0.706
1962	8.222	13.20	1.479	0.958	3.67	1.014	7.991	668	7.323	0.728
1963	8,437	12.60	1.413	0.960	3.68	1.015	8,224	687	7,537	0.749
1964	8.819	12.32	1.381	0.961	3.70	1.018	8.634	708	7.925	0.788
1965	9.259	11.81	1.324	0.963	3.70	1.018	9.079	748	8,330	0.828
1966	9.676	11.15	1.250	0.964	3.69	1.017	9,489	765	8,724	0.867
1967	9,856	9.64	1.081	0.966	3.67	1.014	9,655	770	8,885	0.883
1968	10,315	9.33	1.047	0.967	3.63	1.008	10,063	810	9,253	0.920
1969	10,596	9.18	1.029	0.969	3.60	1.004	10,310	854	9,457	0.940
1970	10,718	8.94	1.002	0.971	3.58	1.001	10,417	877	9,540	0.948
1971	10,977	8.92	1.000	1.000	3.57	1.000	10,977	914	10,063	1.000
1972	11,510	8.71	0.977	1.001	3.53	0.994	11,462	974	10,488	1.042
1973	11,951	8.53	0.956	1.004	3.48	0.987	11,851	1,002	10,849	1.078
1974	11,759	8.59	0.963	1.013	3.44	0.982	11,691	959	10,732	1.067
1975	11,900	8.65	0.970	1.021	3.42	0.979	11,895	988	10,908	1.084
1976	12,449	8.37	0.938	1.025	3.39	0.975	12,442	1,052	11,390	1.132
1977	12,849	8.36	0.937	1.031	3.37	0.972	12,875	1,111	11,764	1.169
1978	13,261	8.38	0.939	1.034	3.33	0.966	13,247	1,149	12,098	1.202
1979	13,420	8.48	0.951	1.039	3.31	0.964	13,440	1,146	12,295	1.222
1980	13,216	8.70	0.976	1.037	3.29	0.961	13,162	1,094	12,068	1.199
1981	13,247	8.70	0.975	1.042	3.27	0.958	13,226	1,077	12,149	1.207
1982	13,272	8.94	1.002	1.048	3.25	0.955	13,283	1,044	12,239	1.216
1983	13,831	9.06	1.016	1.049	3.26	0.957	13,881	1,085	12,797	1.272
1984	14,418	8.89	0.997	1.051	3.24	0.954	14,448	1,145	13,303	1.322
1985	14,956	8.65	0.970	1.051	3.23	0.952	14,965	1,198	13,767	1.368
1986	15,411	8.51	0.954	1.051	3.21	0.950	15,375	1,195	14,180	1.409
1987	15,742	8.56	0.960	1.053	3.19	0.947	15,701	1,185	14,516	1.442
1988	16,214	8.63	0.967	1.053	3.17	0.944	16,123	1,215	14,908	1.481
1989	16,433	8.53	0.956	1.056	3.16	0.943	16,361	1,213	15,147	1.505
1990	16,532	8.50	0.953	1.060	3.17	0.944	16,550	1,250	15,300	1.520
1991	16,252	8.73	0.978	1.062	3.18	0.945	16,315	1,212	15,103	1.501
1992	16,523	8.41	0.942	1.066	3.17	0.944	16,629	1,240	15,389	1.529
1993	16,830	8.55	0.958	1.062	3.16	0.943	16,845	1,270	15,575	1.548
1994	17,214	8.65	0.970	1.065	3.20	0.948	17,378	1,302	16,076	1.598
1995	17,470	8.39	0.941	1.066	3.19	0.947	17,634	1,331	16,303	1.620
1996	17,759	8.28	0.928	1.070	3.20	0.948	18,023	1,361	16,662	1.656
1997	18,177	8.11	0.910	1.070	3.19	0.947	18,420	1,391	17,029	1.692

Sources: Self Employed Workers: Bureau of Labor Statistics, http://stats.bls.gov/webapps/legacy/cpsatab4.htm;

Average Family Size: Census Data, http://www.census.gov/population/socdemo/hh-fam/htabHH-6.txt;

Personal consumption: Appendix Table A1; Index of Life Expectancy: Appendix Table A4;

Total Regrettable Cost Per Capita: Appendix Table A3.

Note: Index of Equivalent Income was calculated on the basis of one half rate of change of family size.

Year	Adjusted	Total Gov't	Unpaid Work	Total	Index
	Personal	Real Current	Per Capita	Consumption	1971=1.01
	Consumption	Expenditure	(Replacement	Flows	
	per capita	Per Capita	by Generalist)	Per Capita	
	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	
1960	7,024	2,821		9,845	0.7214
1961	7,108	2,860		9,968	0.7304
1962	7,323	2,998		10,321	0.7563
1963	7,537	3,053		10,590	0.7760
1964	7,925	3,068		10,993	0.8055
1965	8,330	3,139		11,469	0.8404
1966	8,724	3,383		12,107	0.8872
1967	8,885	3,631		12,516	0.9171
1968	9,253	3,765		13,018	0.9539
1969	9,457	3,755		13,212	0.9681
1970	9,540	3,652		13,192	0.9666
1971	10,063	3,584		13,647	1.0000
1972	10,488	3,546		14,034	1.0283
1973	10,849	3,481		14,330	1.0500
1974	10,732	3,510		14,242	1.0436
1975	10,908	3,528		14,435	1.0578
1976	11,390	3,496		14,886	1.0908
1977	11,764	3,518		15,282	1.1198
1978	12,098	3,553		15,651	1.1469
1979	12,295	3,548		15,843	1.1609
1980	12,068	3,564		15,633	1.1455
1981	12,149	3,586		15,734	1.1530
1982	12,239	3,617		15,856	1.1619
1983	12,797	3,659		16,456	1.2058
1984	13,303	3,687		16,990	1.2450
1985	13,767	3,830		17,597	1.2894
1986	14,180	3,968		18,148	1.3298
1987	14,516	4,019		18,535	1.3581
1988	14,908	4,063		18,971	1.3901
1989	15,147	4,132		19,279	1.4127
1990	15,300	4,184		19,484	1.4277
1991	15,103	4,180		19,283	1.4130
1992	15,389	4,130		19,518	1.4302
1993	15,575	4,075		19,650	1.4399
1994	16,076	4,052		20,128	1.4749
1995	16,303	4,009		20,312	1.4884
1996	16,662	3,972		20,634	1.5120
1997	17,029	3,985		21,014	1.5398

Table 14: Components of Total Consumption in the United States

Sources: Adjusted Personal consumption: Table 1;

Total Government Current Real Expenditures per capita: Appendix Table A2.

Year	Total Per	Per Capita	Total Real	Human	Per Capita	Per Capita	Total Real	Index
	Capita Net	Depreciated	Per Capita	Capital	Real Net Int'l	Greenhouse	Per Capita	1971=1.00
	Capital	Accumulated	Value of	per capita	Investment	Gas Emis-	Wealth	
	Stock	Stock GERD	Nat. Res.		Position	sion Cost		
	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	(1992 \$)	
1960	40,093	1,840	3,722	33,902	-	384.9	79,171	0.8340
1961	40,698	2,001	3,698	33,345	-	384.5	79,357	0.8360
1962	41,499	2,155	3,678	33,409	-	392.2	80,348	0.8464
1963	42,417	2,306	3,642	33,512	-	394.4	81,483	0.8583
1964	43,499	2,471	3,643	33,652	-	390.9	82,874	0.8730
1965	44,797	2,643	3,661	33,842	-	396.9	84,547	0.8906
1966	46,200	2,811	3,654	33,940	-	402.7	86,202	0.9081
1967	47,471	2,981	3,641	34,110	-	402.4	87,801	0.9249
1968	48,859	3,140	3,571	34,408	-	403.4	89,575	0.9436
1969	50,216	3,281	3,442	34,642	-	397.1	91,184	0.9605
1970	51,175	3,394	3,827	34,856	935.6	379.5	93,808	0.9882
1971	52,170	3,459	3,713	35,283	683.8	378.8	94,930	1.0000
1972	53,619	3,501	3,567	36,116	528.0	385.5	96,945	1.0212
1973	55,164	3,536	3,438	36,911	640.3	385.1	99,304	1.0461
1974	56,280	3,565	3,340	37,747	714.1	378.0	101,267	1.0668
1975	56,964	3,578	3,218	38,591	794.7	372.1	102,772	1.0826
1976	57,899	3,573	3,089	39,219	860.4	368.8	104,272	1.0984
1977	59,098	3,572	3,083	39,867	1,824.5	383.8	107,060	1.1278
1978	60,507	3,574	2,997	40,531	2,016.9	388.3	109,237	1.1507
1979	61,864	3,584	2,983	41,218	2,614.6	388.2	111,876	1.1785
1980	62,688	3,606	2,983	41,893	2,856.8	381.3	113,645	1.1971
1981	63,555	3,648	2,926	42,695	2,465.4	385.8	114,904	1.2104
1982	64,051	3,708	2,845	43,553	1,626.2	376.3	115,406	1.2157
1983	64,873	3,783	2,781	44,424	1,489.7	381.2	116,970	1.2322
1984	66,285	3,876	2,764	45,314	736.3	389.8	118,585	1.2492
1985	67,850	3,998	2,754	46,186	506.5	389.4	120,904	1.2736
1986	69,410	4,145	2,697	46,832	508.3	387.3	123,206	1.2979
1987	70,842	4,290	2,677	47,446	241.6	386.4	125,109	1.3179
1988	71,088	4,429	2,598	48,009	41.2	383.9	125,781	1.3250
1989	73,542	4,563	2,566	48,536	-221.4	382.8	128,602	1.3547
1990	74,361	4,682	2,554	48,983	-712.9	379.3	129,488	1.3640
1991	74,745	4,801	2,477	49,351	-1,070.1	373.3	129,929	1.3687
1992	75,230	4,918	2,442	49,685	-1,780.1	376.3	130,119	1.3707
1993	75,980	5,030	2,400	49,995	-680.9	388.8	132,336	1.3940
1994	76,976	5,145	2,360	50,343	-850.6	405.0	133,569	1.4070
1995	78,159	5,259	2,321	50,963	-1,894.7	406.2	134,401	1.4158
1996	78,790	5,372	2,284	51,445	-2,541.7	407.4	134,942	1.4215
1997	79,648	5,481	2,247	51,887	-4,389.4	408.5	134,465	1.4165

Table 15: Stocks of Wealth in the United States

Sources: Total per Capita Net Capital Stock: Appendix Table A5;

Per Capita Depreciated Accumulated Stock GERD: Appendix Table A6;

Total Real per Capita Value of Natural Resources: Appendix Table A9;

Human Capital Per Capita: Appendix Table A8;

Real Net International Net Investment Position per Capita: Appendix Table A10.

Year	Poverty Rate	Gini Coefficient	Overall index of Equality
1960	-1.776	-1.048	-1.594
1961	-1.752	-1.071	-1.582
1962	-1.680	-1.043	-1.521
1963	-1.560	-1.035	-1.429
1964	-1.520	-1.038	-1.399
1965	-1.384	-1.030	-1.296
1966	-1.176	-1.028	-1.139
1967	-1.136	-1.008	-1.104
1968	-1.024	-0.980	-1.013
1969	-0.968	-0.987	-0.973
1970	-1.008	-0.995	-1.005
1971	-1.000	-1.000	-1.000
1972	-0.952	-1.013	-0.967
1973	-0.888	-1.003	-0.917
1974	-0.896	-0.997	-0.921
1975	-0.984	-1.003	-0.989
1976	-0.944	-1.005	-0.959
1977	-0.928	-1.015	-0.950
1978	-0.912	-1.015	-0.938
1979	-0.936	-1.020	-0.957
1980	-1.040	-1.018	-1.034
1981	-1.120	-1.025	-1.096
1982	-1.200	-1.040	-1.160
1983	-1.216	-1.045	-1.173
1984	-1.152	-1.048	-1.126
1985	-1.120	-1.058	-1.105
1900	-1.000	-1.073	-1.004
1907	-1.072	-1.070	-1.073
1900	-1.040	-1.070	-1.030
1909	-1.024	-1.080	-1.040
1990	-1.000	-1.001	-1.000
1991	-1 184	-1 096	-1 162
1993	-1 208	-1 146	-1 193
1994	-1 160	-1 152	-1 158
1995	-1 104	-1 136	-1 112
1996	-1.096	-1,149	-1,109
1997	-1.096	-1.149	-1.109

Table 16: Index of Economic Equality for the United States

Sources: Poverty Rate: Appendix Table A11; GINI Coefficient: Appendix Table A10. *Note*: Weights are 0.75 for Poverty Rate, 0.25 for Gini Coefficient.

Table 17: Risk imposed by unemployment in the United States

Year	Emplo	Insured	Unempl	% of the	Average	Average	Average	ER	UI	UI	multi-
	yment	Unemplo	oyed,	unemplo	weekly	weekly	weekly	Index	coverage	benefits	plicative
	rate	yment	Thousa	yed	benefits	earnings,	benefits/		J. J		
		weekly,	nds	claiming	paid,	total,	average				
		Average,		regular	Current	Current	earnings				
		I hous.		benefits	dollars	dollars	(%)				
1960	56.1	2,071	3,852	53.8	32.87	80.67	40.75	0.9912	1.0341	0.9603	0.9842
1961	55.4	2,994	4,714	63.5	33.80	82.60	40.92	0.9788	1.2216	0.9644	1.1531
1962	55.5	1,946	3,911	49.8	34.56	85.91	40.23	0.9806	0.9570	0.9481	0.8897
1963	55.4	1,973	4,070	48.5	35.27	88.46	39.87	0.9788	0.9324	0.9396	0.8575
1964	55.7	1,753	3,786	46.3	35.92	91.33	39.33	0.9841	0.8905	0.9269	0.8123
1965	56.2	1,450	3,366	43.1	37.19	95.45	38.96	0.9929	0.8285	0.9182	0.7554
1966	56.9	1,129	2,875	39.3	39.75	98.82	40.22	1.0053	0.7553	0.9480	0.7198
1967	57.3	1,270	2,975	42.7	41.25	101.84	40.50	1.0124	0.8210	0.9546	0.7934
1968	57.5	1,187	2,817	42.1	43.43	107.73	40.31	1.0159	0.8104	0.9501	0.7822
1969	58.0	1,177	2,832	41.6	46.17	114.61	40.28	1.0247	0.7993	0.9494	0.7777
1970	57.4	2,070	4,093	50.6	50.34	119.83	42.01	1.0141	0.9727	0.9900	0.9766
1971	56.6	2,608	5,016	52.0	54.02	127.31	42.43	1.0000	1.0000	1.0000	1.0000
1972	57.0	2,192	4,882	44.9	56.76	136.90	41.46	1.0071	0.8636	0.9771	0.8498
1973	57.8	1,793	4,365	41.1	59.00	145.39	40.58	1.0212	0.7900	0.9564	0.7716
1974	57.8	2,558	5,156	49.6	64.25	154.76	41.52	1.0212	0.9542	0.9784	0.9534
1975	56.1	4,937	7,929	62.3	70.23	163.53	42.95	0.9912	1.1976	1.0121	1.2014
1976	56.8	3,846	7,406	51.9	75.16	175.45	42.84	1.0035	0.9988	1.0096	1.0119
1977	57.9	3,308	6,991	47.3	78.79	189.00	41.69	1.0230	0.9101	0.9825	0.9147
1978	59.3	2,645	6,202	42.6	83.67	203.70	41.08	1.0477	0.8202	0.9680	0.8319
1979	59.9	2,592	6,137	42.2	89.67	219.91	40.78	1.0583	0.8123	0.9610	0.8261
1980	59.2	3,837	7,637	50.2	98.95	235.10	42.09	1.0459	0.9663	0.9919	1.0025
1981	59.0	3,410	8,273	41.2	106.70	255.20	41.81	1.0424	0.7928	0.9854	0.8143
1982	57.8	4,592	10,678	43.0	119.34	267.26	44.65	1.0212	0.8271	1.0523	0.8889
1983	57.9	3,774	10,717	35.2	123.59	280.70	44.03	1.0230	0.6773	1.0376	0.7189
1984	59.5	2,560	8,539	30.0	123.47	292.86	42.16	1.0512	0.5766	0.9936	0.6023
1985	60.1	2,699	8,312	32.5	128.14	299.09	42.84	1.0618	0.6245	1.0097	0.6696
1986	60.7	2,739	8,237	33.3	135.65	304.85	44.50	1.0724	0.6395	1.0487	0.7193
1987	61.5	2,369	7,425	31.9	140.55	312.50	44.98	1.0866	0.6136	1.0600	0.7067
1988	62.3	2,135	6,701	31.9	144.97	322.02	45.02	1.1007	0.6128	1.0610	0.7156
1989	63.0	2,205	6,528	33.8	151.73	334.24	45.40	1.1131	0.6496	1.0698	0.7736
1990	62.8	2,575	7,047	36.5	161.56	345.35	46.78	1.1095	0.7028	1.1025	0.8597
1991	61.7	3,406	8,628	39.5	169.88	353.98	47.99	1.0901	0.7592	1.1310	0.9361
1992	61.5	3,348	9,613	34.8	173.64	363.61	47.75	1.0866	0.6698	1.1254	0.8191
1993	61.7	2,845	8,940	31.8	179.62	373.64	48.07	1.0901	0.6121	1.1329	0.7559
1994	62.5	2,746	7,996	34.3	182.16	385.86	47.21	1.1042	0.6605	1.1126	0.8115
1995	62.9	2,639	7,404	35.6	187.29	394.34	47.49	1.1113	0.6855	1.1193	0.8527
1996	63.2	2,656	7,236	36.7	189.51	406.26	46.65	1.1166	0.7060	1.0993	0.8666
1997	63.8	2,369	6,739	35.2	192.73	424.20	45.43	1.1272	0.6761	1.0707	0.8160

Sources: Economic Report of the President 1998, Statistical Tables B-36; B-39, B-42, B-45, B-47;

Secular trend labor force participation rate: Table B-39; Unemployment Rate: Table B-42; Unemployed: Table B-36; Insured Unemployment, Average weekly benefits for 1965-1997: Statistical Table B-45;

Average weekly earnings: Table B-47; (http://www.gpo.ucop.edu/catalog/erp98_appen_b.html).

Insured Unemployment, Average weekly benefits for 1960-1964: Economic Report of the President 1986, Table B-39.

Year	Personal	Personal	% of	Index	
	Disposable	Medical Care	Disposable		
	Income (Billions	Expenditures	income		
	01 1992\$)				
		19924)			
1960	1,565.4	136.7	8.73	-0.836	
1961	1,615.8	141.7	8.77	-0.839	
1962	1,693.7	153.3	9.05	-0.866	
1963	1,755.5	162.7	9.27	-0.887	
1964	1,881.9	180.5	9.59	-0.918	
1965	2,000.2	188.9	9.44	-0.904	
1966	2,106.6	197.6	9.38	-0.898	
1967	2,198.4	204.8	9.32	-0.892	
1968	2,298.2	220.8	9.61	-0.920	
1969	2,373.6	237.2	9.99	-0.957	
1970	2,465.6	250.8	10.17	-0.974	
1971	2,568.3	268.3	10.45	-1.000	
1972	2,685.7	286.4	10.66	-1.021	
1973	2,875.2	307.6	10.70	-1.024	
1974	2,854.2	320.2	11.22	-1.074	
1975	2,903.6	337.3	11.62	-1.112	
1976	3,017.6	353.5	11.71	-1.121	
1977	3,115.4	371.2	11.92	-1.141	
1978	3,276.0	385.7	11.77	-1.127	
1979	3,365.5	401.1	11.92	-1.141	
1980	3,385.7	415.5	12.27	-1.175	
1981	3,464.9	436.4	12.59	-1.206	
1982	3,495.6	442.2	12.65	-1.211	
1983	3,592.8	459.7	12.80	-1.225	
1984	3,855.4	472.4	12.25	-1.173	
1985	3,972.0	490.7	12.35	-1.183	
1986	4,101.0	510.3	12.44	-1.191	
1987	4,168.2	537.3	12.89	-1.234	
1988	4,332.1	561.3	12.96	-1.240	
1989	4,416.8	575.8	13.04	-1.248	
1990	4,498.2	602.8	13.40	-1.283	
1991	4,500.0	621.6	13.81	-1.322	
1992	4,626.7	646.6	13.98	-1.338	
1993	4,703.9	655.3	13.93	-1.334	
1994	4,805.1	662.1	13.78	-1.319	
1995	4,964.2	674.9	13.60	-1.301	
1996	5,076.9	688.1	13.55	-1.297	
1997P	5,222.7	711.8	13.63	-1.305	

Table 18: Risk imposed by Illness in the United States

Sources: All data for 1982-1997 are from Economic Report of the President 1998,

Statistical Tables B-17, B31 (http://www.gpo.ucop.edu/catalog/erp98_appen_b.html).

All data for 1960-1981 are from Economic Report of the President 1997, Statistical Tables B-15, B-29. (http://www.umsl.edu/services/govdocs/erp/1997/contents.htm)

Year	Divorce rate (% of	Poverty rate (%) for	Index	Index	Multiplicative
	legally married	single women with	of A	of B	index A'*B'*-1
	couples) (A)	children under 18 (B)	(A')	(B')	(1)
1960	0.92	42.4	0.582	1.251	-0.7283
1961	0.96	42.1	0.608	1.242	-0.7546
1962	0.94	42.9	0.595	1.265	-0.7529
1963	0.96	40.4	0.608	1.192	-0.7241
1964	1.00	36.4	0.633	1.074	-0.6796
1965	1.06	38.4	0.671	1.133	-0.7599
1966	1.09	33.1	0.690	0.976	-0.6736
1967	1.12	33.3	0.709	0.982	-0.6963
1968	1.25	32.3	0.791	0.953	-0.7538
1969	1.34	32.7	0.848	0.965	-0.8181
1970	1.49	32.5	0.943	0.959	-0.9041
1971	1.58	33.9	1.000	1.000	-1.0000
1972	1.70	32.7	1.076	0.965	-1.0379
1973	1.82	32.2	1.152	0.950	-1.0941
1974	1.93	32.1	1.222	0.947	-1.1567
1975	2.03	32.5	1.285	0.959	-1.2318
1976	2.11	33.0	1.335	0.973	-1.3000
1977	2.11	31.7	1.335	0.935	-1.2488
1978	2.19	31.4	1.386	0.926	-1.2839
1979	2.28	30.4	1.443	0.897	-1.2941
1980	2.26	32.7	1.430	0.965	-1.3797
1981	2.26	34.6	1.430	1.021	-1.4599
1982	2.17	36.3	1.373	1.071	-1.4707
1983	2.13	36.0	1.348	1.062	-1.4316
1984	2.15	34.5	1.361	1.018	-1.3848
1985	2.17	34.0	1.373	1.003	-1.3775
1986	2.12	34.6	1.342	1.021	-1.3695
1987	2.08	34.2	1.316	1.009	-1.3281
1988	2.07	33.4	1.310	0.985	-1.2908
1989	2.04	32.2	1.291	0.950	-1.2264
1990	2.09	33.4	1.323	0.985	-1.3033
1991	2.09	35.6	1.323	1.050	-1.3891
1992	2.12	35.4	1.342	1.044	-1.4011
1993	2.05	35.6	1.297	1.050	-1.3625
1994	2.05	34.6	1.297	1.021	-1.3243
1995	2.05	32.4	1.297	0.956	-1.2401
1996	2.05	32.6	1.297	0.962	-1.2477
1997	2.05	32.8	1.297	0.968	-1.2554

Table 19: Risk imposed by "single parenthood" in the United States

Sources: Data on Poverty rate for single women for 1978-1997 are from Economic Report of the President 1998, Statistical Table B-33 (http://www.gpo.ucop.edu/catalog/erp98_appen_b.html).

Data for 1960-1977 are from Economic Report of the President 1986, Statistical Table B-29.

Divorce rate for 1960-1990 are from the National Center for Health Statistics:

Http://www.cdc.gov/nchswww/fastats/PDF/43-9s-t1.pdf

Divorce rate for 1991-1994 are Census Data:http://www.census.gov/prod/2/gen/96statab/vitlstat.pdf Data for 1995, 1996, 1997 assumed to be equal to 1994 data.

Year	Elderly	Poverty
	poverty	Rate (2)
	rate (2)	Index
1959	35.2	-1.630
1960	34.2	-1.581
1961	33.1	-1.534
1962	32.2	-1.489
1963	31.2	-1.444
1964	30.3	-1.401
1965	29.4	-1.360
1966	28.5	-1.319
1967	29.5	-1.366
1968	25.0	-1.157
1969	25.3	-1.171
1970	24.6	-1.139
1971	21.6	-1.000
1972	18.6	-0.861
1973	16.3	-0.755
1974	14.6	-0.676
1975	15.3	-0.708
1976	15.0	-0.694
1977	14.1	-0.653
1978	14.0	-0.648
1979	15.2	-0.704
1980	15.7	-0.727
1981	15.3	-0.708
1982	14.6	-0.676
1983	13.8	-0.639
1984	12.4	-0.574
1985	12.6	-0.583
1986	12.4	-0.574
1987	12.5	-0.579
1988	12.0	-0.556
1989	11.4	-0.528
1990	12.2	-0.565
1991	12.4	-0.574
1992	12.9	-0.597
1993	12.2	-0.565
1994	11.7	-0.542
1995	10.5	-0.486
1996	10.8	-0.500
1997	10.8	-0.500

Table 20: Risk imposed by Old Age in the United States

Source: Elderly Poverty Rate are Census data: http://www.census.gov/hhes/poverty/histpov/hstpov3.html Note: Elderly Poverty rate for 1997 assumed to be equal to 1996 data.

Year	Index 1	Index 2	Index 3	Index 4	Weighted	Weighted	Weighted	Weighted	Average
	Women	Old Age	Health	Unemplo	Index 1	Index 2	Index 3	Index 4	Weighted
		-		yment	Women	Old Age	Health	Unemploy	Index
								ment	
1000	4 0747	0.4400	1 1 6 1 1	0.0942	0.0101	0.0270	0 5 2 4 0	0.0075	1.0624
1960	1.2/1/	0.4100	1.1041	0.9042	0.2131	0.0378	0.5240	0.2075	1.0024
1901	1.2404	0.4000	1.1000	0.0007	0.2101	0.0419	0.5225	0.3330	1.1101
1962	1.2471	0.5114	1.1330	0.8897	0.2129	0.0459	0.5098	0.2577	1.0264
1963	1.2759	0.5556	1.1128	0.8575	0.2220	0.0496	0.4978	0.2481	1.0175
1964	1.3204	0.5985	1.0819	0.8123	0.2310	0.0534	0.4829	0.2352	1.0024
1965	1.2401	0.6402	1.0960	0.7554	0.2172	0.0571	0.4883	0.2191	0.9817
1966	1.3264	0.6806	1.1021	0.7198	0.2265	0.0613	0.4933	0.2099	0.9910
1967	1.3037	0.6343	1.1082	0.7934	0.2206	0.0574	0.4961	0.2321	1.0063
1968	1.2462	0.8426	1.0803	0.7822	0.2081	0.0767	0.4835	0.2303	0.9986
1969	1.1819	0.8287	1.0434	0.7777	0.1946	0.0758	0.4668	0.2306	0.9678
1970	1.0959	0.8611	1.0263	0.9766	0.1779	0.0789	0.4589	0.2919	1.0076
1971	1.0000	1.0000	1.0000	1.0000	0.1617	0.0912	0.4460	0.3011	1.0000
1972	0.9621	1.1389	0.9792	0.8498	0.1523	0.1036	0.4358	0.2597	0.9515
1973	0.9059	1.2454	0.9759	0.7716	0.1389	0.1133	0.4353	0.2389	0.9264
1974	0.8433	1.3241	0.9261	0.9534	0.1286	0.1199	0.4119	0.2977	0.9580
1975	0.7682	1.2917	0.8880	1.2014	0.1137	0.1167	0.3957	0.3796	1.0058
1976	0.7000	1.3056	0.8786	1.0119	0.0942	0.1189	0.3964	0.3270	0.9365
1977	0.7512	1.3472	0.8594	0.9147	0.1015	0.1215	0.3866	0.2971	0.9067
1978	0.7161	1.3519	0.8730	0.8319	0.0940	0.1213	0.3937	0.2729	0.8819
1979	0.7059	1.2963	0.8592	0.8261	0.0913	0.1154	0.3877	0.2731	0.8673
1980	0.6203	1.2731	0.8252	1.0025	0.0773	0.1127	0.3739	0.3346	0.8985
1981	0.5401	1.2917	0.7944	0.8143	0.0685	0.1129	0.3588	0.2721	0.8122
1982	0.5293	1.3241	0.7891	0.8889	0.0641	0.1152	0.3587	0.2998	0.8378
1983	0.5684	1.3611	0.7752	0.7189	0.0664	0.1180	0.3541	0.2442	0.7827
1984	0.6152	1.4259	0.8271	0.6023	0.0722	0.1226	0.3773	0.2050	0.7772
1985	0.6225	1.4167	0.8174	0.6696	0.0730	0.1209	0.3730	0.2284	0.7953
1986	0.6305	1.4259	0.8089	0.7193	0.0726	0.1210	0.3697	0.2467	0.8099
1987	0.6719	1.4213	0.7661	0.7067	0.0781	0.1198	0.3495	0.2427	0.7900
1988	0.7092	1.4444	0.7597	0.7156	0.0816	0.1223	0.3467	0.2461	0.7967
1989	0.7736	1.4722	0.7521	0.7736	0.0899	0.1245	0.3428	0.2657	0.8229
1990	0.6967	1.4352	0.7172	0.8597	0.0782	0.1215	0.3279	0.2974	0.8250
1991	0.6109	1.4259	0.6777	0.9361	0.0676	0.1210	0.3106	0.3242	0.8233
1992	0.5989	1.4028	0.6622	0.8191	0.0658	0.1216	0.3032	0.2831	0.7737
1993	0.6375	1.4352	0.6665	0.7559	0.0693	0.1262	0.3051	0.2612	0.7618
1994	0.6757	1.4583	0.6810	0.8115	0.0739	0.1301	0.3110	0.2798	0.7948
1995	0.7599	1.5139	0.6986	0.8527	0.0828	0.1372	0.3186	0.2936	0.8322
1996	0.7523	1.5000	0,7026	0.8666	0.0802	0.1385	0.3205	0.2988	0.8381
1997	0.7446	1.5000	0.6954	0.8160	0.0807	0.1409	0.3155	0.2807	0.8178

Table 21: Index of Economic Security for the United States

Sources: Indexes: Tables 5,6,7,8; Weights: Table A13.

Year	Consumpti	Wealth	Inequality	Economic	Well-being
	on Flows	Stocks 0.1	Measures	Security 0.25	Index
	0.4		0.25		
1960	0.7214	0.8340	0.4060	1.0624	0.7390
1961	0.7304	0.8360	0.4183	1.1101	0.7579
1962	0.7563	0.8464	0.4793	1.0264	0.7636
1963	0.7760	0.8583	0.5712	1.0175	0.7934
1964	0.8055	0.8730	0.6005	1.0024	0.8103
1965	0.8404	0.8906	0.7044	0.9817	0.8468
1966	0.8872	0.9081	0.8611	0.9910	0.9087
1967	0.9171	0.9249	0.8961	1.0063	0.9349
1968	0.9539	0.9436	0.9871	0.9986	0.9723
1969	0.9681	0.9605	1.0272	0.9678	0.9820
1970	0.9666	0.9882	0.9953	1.0076	0.9862
1971	1.0000	1.0000	1.0000	1.0000	1.0000
1972	1.0283	1.0212	1.0328	0.9515	1.0095
1973	1.0500	1.0461	1.0834	0.9264	1.0271
1974	1.0436	1.0668	1.0786	0.9580	1.0333
1975	1.0578	1.0826	1.0114	1.0058	1.0357
1976	1.0908	1.0984	1.0407	0.9365	1.0405
1977	1.1198	1.1278	1.0502	0.9067	1.0499
1978	1.1469	1.1507	1.0622	0.8819	1.0598
1979	1.1609	1.1785	1.0429	0.8673	1.0598
1980	1.1455	1.1971	0.9656	0.8985	1.0439
1981	1.1530	1.2104	0.9037	0.8122	1.0112
1982	1.1619	1.2157	0.8399	0.8378	1.0058
1983	1.2058	1.2322	0.8266	0.7827	1.0079
1984	1.2450	1.2492	0.8740	0.7772	1.0357
1985	1.2894	1.2736	0.8955	0.7953	1.0658
1986	1.3298	1.2979	0.9157	0.8099	1.0931
1987	1.3581	1.3179	0.9271	0.7900	1.1043
1988	1.3901	1.3250	0.9504	0.7967	1.1253
1989	1.4127	1.3547	0.9599	0.8229	1.1462
1990	1.4277	1.3640	0.9198	0.8250	1.1437
1991	1.4130	1.3687	0.8778	0.8233	1.1273
1992	1.4302	1.3707	0.8380	0.7737	1.1121
1993	1.4399	1.3940	0.8074	0.7618	1.1077
1994	1.4749	1.4070	0.8421	0.7948	1.1399
1995	1.4884	1.4158	0.8879	0.8322	1.1670
1996	1.5120	1.4215	0.8908	0.8381	1.1791
1997	1.5398	1.4165	0.8908	0.8178	1.1847

Table 22: Overall Economic Well being Index for the United States, 1960-1997

Sources: Tables 2,3,4,9.



Chart 6: Economic Well-being Index and Components for the United States, 1960-1997



Chart 7: Economic Well-Being Index and GDP per Capita Index, United States



Chart 8: Economic Well Being Index, United States

Table 23

Trend in Economic Well-being in Canada and the United States, 1971-97 (per cent change)

	Canada	United States
Ov	verall Index of Eco	onomic Well-being
1971-97	9.9	18.5
1971-80	8.4	4.4
1980-89	12.2	9.8
1989-97	-9.6	3.4
	Consumption	n Flows
1971-97	45.9	54.0
1971-80	28.0	15.3
1980-89	14.9	23.3
1989-97	-0.7	9.0
	Stocks of W	ealth
1971-97	34.3	41.7
1971-80	26.1	19.7
1980-89	-0.4	13.2
1989-97	6.9	4.6
	Equality	
1971-97	4.3	-10.9
1971-80	-4.6	-3.4
1980-89	16.8	-0.6
1989-97	-6.3	-7.2
	Economic Se	ecurity
1971-97	-49.1	-18.2
1971-80	-21.6	-10.1
1980-89	12.7	-8.4
1989-97	-41.0	-0.6

Source: Canadian data from Osberg and Sharpe (1998)

Note: The data on consumption and overall well-being for Canada differ from those in Osberg and Sharpe (1998) because the value of unpaid labour has been omited to ensure consistency with the US data.

4.2 Level Comparisons of Economic Well-being between Canada and the United States

Comparisons of the level of well-being across countries are inherently much more problematic than comparisons of the trends in various components of economic wellbeing within countries. In across country comparisons, the institutional context of economic data differs to a far greater extent than in within country comparisons, over time. Calculations of purchasing power parity equivalence across countries have greater uncertainty than comparisons of within country consumer price levels. Statistical agencies in different countries differ in their data availability and data gathering practices to a greater degree than they change those practices over time in the same country. For all these reasons, our conclusions about levels have to be treated with much greater caution than our conclusions about trends. Nevertheless, the index of economic well-being developed in this paper permits tentative comparisons in the level of well-being. This section develops these level comparisons for one year, 1997.

Table 24

Canada-US Level Comparisons of Per Capita Consumption, 1997

	Canada PPP=84.7		US Car	ı/US	
	\$Can	\$US			
Total Consumption	18,840	15,957	21,014	75.9	
personal adj. cons. gov. curr. spending	13,450 5,390	11,392 4,565	17,029 3,985	66.9 114.6	

4.2.1 Consumption Flows

Table 24 shows that in 1997 total per capita consumption flows, expressed in US dollars, in Canada were 75.9 per cent of those in the United States. These figures are based on Statistics's Canada purchasing power parity estimate for GDP of \$0.85 US per Canadian dollar for 1997, which is in the mid-range of available estimates.⁴⁴ For example, the OECD multilateral estimate is \$0.82 while the Penn Mark 5.6a estimate is \$0.90 (benchmark estimates from Kemp and Levesque (1998) updated by authors using CPI). Use of these alternative estimates would give somewhat different results – at a

⁴⁴ In this paper we do not use the purchasing power parity estimate applied to the personal expenditure component of GDP for comparing consumption levels across countries. Instead, we have used the purchasing power parity estimate applied to GDP. Further work will test the sensitivity of these results.

purchasing power parity of \$.82, per capita consumption in Canada would be .734 the US level, while at \$.90, Canadian per capita consumption would be .804 of US consumption.

As estimates for the value of unpaid labour were not available for the United States, this component of consumption has been excluded. Future revisions to this paper will adjust the level of per capita consumption for the differences between the two countries in household economies of scale, life expectancy and average hours of paid labour. Although the first two adjustments are small, the latter is likely to be quite significant.

Since the public/private mix of health care and education delivery in Canada and the US differs, relative adjusted personal consumption is even lower in Canada at 66.9 per cent of the US level while government current spending was higher at 114.6 per cent of the US level.

Table 25

Canada-US Level Comparisons of Per Capita Wealth, 1997

	Canada PPP=84.7		US Can	/US	
	\$Can	\$US			
Stocks of Wealth	116,079	98,319	135,283	72.7	
capital stock	41,795	35,400	79,648	44.4	
R&D stock	1,856	1,572	5,481	28.7	
natural res. stock	9,159	7,758	2,247	345.3	
human capital	73,964	62,647	51,887	120.7	
net inter'l invest.	-10,573	-8,955	-4,389	-204.0	
CO2 emissions	400	339	409	82.9	
CO2 emissions					
(tons per capita)		16	20	80.0	

Note: All figures are expressed in 1992 dollars.

4.2.1 Stocks of Wealth

Per capita stocks of wealth were also lower in Canada than in the United States in 1997, at 72.7 per cent (Table 25). Again there were large differences among the wealth sub-components. Canada's capital stock was relatively much smaller than the US stock at 44.4 per cent of the US level. This result seems surprising given the capital intensive nature of Canadian industry. Indeed, recent preliminary work by Dale Jorgenson of Harvard University for Industry Canada suggest that when the Canadian capital stock is calculated using the U.S. methodology, the size of the stock doubles. This appears to be due to the longer service lives used in the estimation of the U. S. capital stock, which results in less depreciation and hence a larger capital stock for equal amounts of capital formation. Given the clear importance of this measurement assumption by the respective
national statistical agencies, little reliance can be placed on a direct comparison of capital stock level. When comparable data becomes available, these figures will be incorporated in the revised version of this paper.

Canada's human capital stock was higher than the US level (120.7 per cent), despite the historical higher proportion of persons who have attended college or university in the United States. For the youth cohort, post-secondary attendance is higher in Canada than in the US. However, the more important reason for our higher estimate of Canadian, compared to American, human capital stock is the fact that the value of the stock of human capital is calculated on an accumulated cost of production or inputs basis. Higher teacher salaries in Canada will, as a consequence, result in a larger human capital stock estimate. Under the maintained hypothesis of a competitive labour market, higher teacher salaries would enable the school system to attract teachers of higher productivity, and their greater ability would be reflected in a higher quality of educational output.⁴⁵ However, if the higher salaries do not reflect higher productivity our methodology will overstate the Canadian human capital stock.

Canada's R&D stock in 1997 was 28.7 per cent of that in the United States, Canada's level of foreign debt was 204.0 that of the United States, and Canada's per capita stock of natural resources was over three times that of the United States (345.3 per cent).

As described earlier in the paper, the social costs of CO2 emissions are based on a country's share of the world social costs, with the share based on the country's share of world GDP. As Canada has a lower per capita share of world output than the United States, it will by definition in our methodology have lower social costs for CO2 emissions independent of actual emissions. In 1997, this was 82.9 per cent of the U.S social costs. Coincidentally, this number was quite close to Canada's relative per capita CO2 emissions -- 80 per cent of the U.S. level.

Table 26

A Co	omparison of I	nequality Betw	ween Canada an	d the United Sta	tes, 1994
	Canada	US	Can/US	Reciprocal Can/U.S	adjust Can/US
Gini coef. Poverty	0.287	0.371	0.774	1.29	1.23
intensity	0.054	0.125	0.432	2.32	1.41
Overall ineq	uality index			2.06	1.37

NOTE: Both Gini coefficient and poverty intensity are for equivalent income for all persons. The poverty measure is one half median income. The adjusted CAN/US ratio is calculated as (1-(Can/US))+1 Source: Osberg and Xu (1997).

⁴⁵ The evidence from the International Comparison Project of Achievement in Science and Mathematics is at least partially consistent with this interpretation.

4.2.3 Inequality

Table 26 compares inequality and poverty intensity levels in Canada and the United States in 1994. To ensure as much comparability as possible, we use Luxemburg Income Study data, and the latest year for which data are available. The Sen-Shorrocks-Thon measure of poverty intensity is also calculated in a comparable manner, based on one half median equivalent income.

The limitations of this comparison of money income inequality and money income poverty are chiefly the limitations of money income as a full measure of command over goods and services. To the extent that public anti-poverty or social insurance programs provide in kind benefits rather than cash, measures of money income inequality or poverty will mislead. However, in the Canada/US comparisons the relatively greater value of the "social wage" in Canada would simply accentuate the differences observed in money income.

As Table 26 indicates, the Gini coefficient is much lower in Canada, indicating greater income equality. The poverty intensity rate is also much lower in Canada.

However, it is habitual in the literature on poverty and inequality to measure poverty and inequality – and not the absence of these conditions. This convention creates some difficulties in the present context, since in order that inequality relatives are consistent in interpretation with the consumption and wealth relatives, Canada's lower inequality relative to the United States must indicate Canada is doing relatively better. We therefore want to transform our index of inequality into a measure of greater "equality", but both the methodologies we have used have deficiencies.

The first involves the use of the reciprocal of the Canada/U.S. inequality ratio. The problem with this is that it implies a non-linear transformation. An absolute difference in inequality (e.g. a difference of 0.1 in the Gini index) will have a greater proportionate value, the smaller is the level of inequality in both countries. As the level of the denominator (Canadian inequality) shrinks, the ratio will tend to rise at an increasing rate – which might be thought to be an unattractive property.

The second involves a linear transformation where the Canada/US ratio is transformed or normalized by being subtracted from unity and then adding unity to it [(1-Can/US)+1]. This is equivalent to subtracting the ratio from 2 and as the ratio can never be negative, this transformation is consequently bounded by two. These are no such restrictions on the first transformation. The results for both transformations are presented to permit the reader to judge the sensitivity of the results to the choice of methodology.

Based on the reciprocal of the Canada/U.S. ratios, one finds that in 1994, inequality as measured by the Gini coefficient for all persons, was 29 per cent less in Canada than in the United States. The poverty intensity rate was 132 per cent less. The weights given poverty in the construction of the overall equality index is 0.75 and that given the Gini coefficient 0.25. This means that the level of the overall equality index was 106 per cent higher in Canada than in the US in 1994.

Based on the linear transformation of subtracting the Canada/U.S. ratio from 2,

one finds that in 1994, inequality as measured by the Gini coefficient for all persons, was 23 per cent less in Canada than in the United States. The poverty intensity rate was 41 per cent less. Given the weights assigned poverty and income distribution in the construction of the overall equality index, the level of the overall equality index was 37 per cent higher in Canada than in the US in 1994, much less than obtained with the reciprocal transformation.

The general point to make is that an index of inequality (or equality) is not a nice cardinal number like the capital stock or consumption. Alternative transformations are plausible, and where differences are large these alternatives can make a significant difference. In assessing trends over time, within a country, changes in inequality and poverty from year to year tend to be much smaller, and we have (in Sections 2 and 3) used the second methodology discussed above, on the grounds that it represents a first order linear approximation. However, the larger differences to be observed in international data make data handling conventions more important.

<u>4.2.4 Economic Security</u>

The economic security index consists of four sub-components, the risk of unemployment, the risk of single parent poverty, the risk of illness, and the risk of poverty in old age. The first two of the risks are determined by more than one variable: the employment/population ratio, the UI coverage ratio, and the UI benefits ratio for the risk of unemployment; and the divorce rate and the rate of poverty for female lone-parents for the risk of single parent poverty.

In 1997, the employment/population ratio was lower in Canada than in the United Stars-58.9 per cent versus 63.0 per cent or 93.5 per cent the US level (Table 27). Equally, the UI benefits ratio has also lower in Canada at 41.7 per cent versus 45.0 per cent or 92.9 per cent of the US level. On the other hand, the UI coverage ratio was somewhat higher in Canada: 42.3 per cent versus 35.0 per cent or 120.9 per cent of the US level. The overall risk of unemployment is a probability function and is calculated by multiplying the ratios of the three probabilities for the two countries, giving a ratio of 1.051. (An alternative way is to calculate the overall probability of the risk of unemployment for each country and then take the Canadian figure as a proportion of the US figure).

In 1997, the divorce rate was higher in the United States than in Canada: 1.23 per cent versus 2.05 per cent, or 166.7 per cent of the Canadian level. The poverty rate for families headed by a lone female was also higher in the United States Canada, based on comparable definition of poverty (percentage of families below one half median income): 60.7 per cent versus 42.5 per cent. (Data are for 1994, the most recent available.) As noted with the inequality index, the Canada-US relatives are normalized in two ways, first by taking the reciprocal of the ratio and second by subtracting the ratio from 2, to make them consistent with Canada-US relatives for the risk of unemployment where a higher ratio indicates better economic well-being in Canada. The overall risk of single parent poverty is a probability function and it is calculated by multiplying the ratios of the two probabilities for the two countries.

Based on the reciprocal transformation, the security from single parent poverty was 139 per cent more in Canada than in the United States in 1994. Based on the linear transformation, the security was 58 per cent greater.

In 1997, the risk of illness, defined as the proportion of disposable income doing to medical expenses, was almost three times (2.92) greater in the United States than in Canada (13.63 per cent versus 4.66 per cent). Based on the reciprocal transformation, the security from illness was 192 per cent greater in Canada than in the United States in 1997. Based on the linear transformation, the security was 66 per cent greater.

Differences in institutional context are particularly important to the economic risk from illness. In both countries, we have been unable to model the risk of the earnings interruptions that accompanies a severe illness (e.g. cancer). Since the protection of sick leave provisions is greater in unionized workplaces and non-existent for the self employed there are offsetting biases in the Canada/US comparison, since both the unionization rate and the rate of self employment are about twice as high in Canada as in the US.

The more important difference, in subjective perceptions of the economic risks associated with illness, probably stems from the universal, full nature of health insurance coverage in Canada compared to the partial coverage of the US. Individuals in the US who are either completely uncovered, or covered with significant deductibles or caps, are exposed to health cost risks to a degree unknown in Canada. Although non-aged Canadians are exposed to the risk of substantial drug costs to treat chronic conditions, they will always get hospital care. Our index of health cost risk is personal expenditure that is not reimbursed by public or private insurers, but this necessarily omits the cost borne by an individual of the treatment that they could not afford. For within country analysis of trends, an upward trend in unreimbursed health care costs, may not be a bad indicator, but this index is likely to understate US/Canada differences in <u>levels</u> of health care risk.

The risk of poverty in old age was much greater in the United States than in Canada, again according to comparable poverty measures based on one half median income: 26.1 per cent versus 8.6 per cent. (Data are for 1991). Based on the reciprocal transformation, the security from of poverty in old age was 203 per cent more in Canada than in the United States in 1991. Based on the linear transformation, the security was 67 per cent greater.

The overall index of economic security is calculated by combining the four subcomponents where the weights are the relative importance of the populations affected by each risk. These weights in 1997 were 0.4085 for illness, 0.2729 for unemployment, 0.2119 for single parent poverty, and 0.1068 for elderly poverty. Based on the reciprocal transformation, economic security was 116 per cent greater in Canada than in the United States. Based on the linear transformation, economic security was only 48 per cent greater..

Table 27

A Comparison of Economic Security in Canada and the United States, 1997

				Reciprocal	adjust.
	Canada	US	Can/U	US Can/US	Can/US
Employment/Pop rati	00.589	0.630	93.5		
UI/EI coverage ratio	0.423	0.350	120.9		
UI/EI benefits ratio	0.417	0.450	92.9		
Risk of unemploy.	0.104	0.099	1.05		
Divorce Rate	0.0123	0.0205	60.0	1.67	1.40
female lone-parents	0.425	0.607	70.0	1.43	1.30
Risk of Single					
Parent Poverty	0.0052	0.0124	41.9	2.39	1.58
Risk of Poverty In old-Age	8.6	26.1	33.0	3.03	1.67
Overall Economic Sec	2.157	1.478			

Source: Osberg and Sharpe, "An Index of Economic Well-being for Canada" for all series except single parent poverty and elderly poverty. Elderly poverty intensity from K. Vandenbosch and I. Marx (1996) "Trends in Family Poverty in OECD Countries", Luxembourg Income Study, Working Paper 148, December. Single female poverty rate from Shelly Phipps, "Best Mix", mimeo, Department of Economics, Dalhousie University.

Note: Data for poverty-rate for female lone-parents for 1994, data for poverty in old age for 1991.

Table 28

A Comparison of the Index of Economic Well-being in Canada and the United States, 1997

	Lin. Can/US	Recip. Can/US	Weights	Weights
Consumption Flows	75.9	75.9	0.4	0.7
Stocks of Wealth	72.7	72.7	0.1	0.1
Inequality	137.0	206.0	0.25	0.1
Economic Security	147.8	215.7	0.25	0.1
Index of Eco. Well-being	(reciprocals)		108.7	88.9
Index of Economic Well-I	142.9	102.5		

4.2.5 Overall Index of Economic Well-being

The Canada/US relative index of economic well-being is a weighted average of the ratios for the four index sub-components where the weights are based on one's judgements concerning the relative importance of the sub-components. Based on a weighting scheme of 0.4 for consumption flows, 0.1 for stocks of wealth, and 0.25 for inequality and economic security, the index shows that in 1997 economic well-being was 8.8 per cent higher in Canada when a linear transformation was used to make movements in the Canada/US ratio consistent across indicators, and 42.9 per cent when a reciprocal transformation is used (Table 28).

A second weighting scheme that gives greater weight to consumption (0.7) flows and less to inequality and insecurity (0.1) lowers the level of economic well-being in Canada relative to the United States. Based on the linear transformation of the inequality and economic security components, Canada has a 11.1 per cent lower level than the United States (88.9 per cent of the US level), while using the reciprocal transformation Canada is 2.5 per cent above that of the United States.. Again the sensitivity of the results to the weights given the four components of economic well-being and to the methodology are evident.

The data presented in this section of the paper indicate Canadians live in a more egalitarian and secure society than Americans. In total, they enjoy lower levels on material well-being, but Canada's more equal distribution of income means that the bottom 35 to 60 per cent of Canadians (depending of the purchasing power parity used) are better off than their American counterparts Murphy and Wolfson (1998). In the 1970s and 1980s Canadians were increasing their economic well-being at a rate somewhat superior to that of Americans. In the 1990s, this situation was reversed, largely because of increased economic security due to slower economic growth and higher unemployment.



Chart 9: Economic Well-being Index for the United States and Canada, 1960-1997

Chart 10: Consumption Indexes in the United States and Canada, 1960-1997





Chart 11: Wealth Stocks Indexes in the United States and Canada,

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Chart 12: Equality Indexes in the United States and Canada, 1960-1997







Economic Security Index, US	Economic Security Index, Canada
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5. Directions for Future Research

There are a number of priorities for future development. For consumption flows, priorities include the inclusion of data on changes in the amount of leisure time (either an index or an adjustment to consumption); better data on the valuation of increased life expectancy (either index or adjustment to consumption); and more data on regrettables such as commuting and crime-prevention expenditure (adjustment to consumption).

For stocks of wealth, priorities include the inclusion of the stock of consumer durables or a household facility index; indexes of environmental quality and sustainability; better data on the stock of human capital; and data on the stock of social capital.

For the economic insecurity component, priorities for revision are the incidence of crime; and the insecurity created by unanticipated inflation (actual minus moving average of past inflation).

6. Conclusion

This paper has developed an index of economic well-being based on four dimensions or components of economic well-being, with the weight given each component in brackets-consumption flows (0.4), stocks of wealth including physical capital and natural resources (0.1), equality (0.25), and economic security (0.25). Estimates for the index for Canada and the United States for the 1971-97 period are given.

We argue that providing explicit weights of these components of well-being is important in enabling other observers to assess whether, by their values of what is important in economic well-being, they would agree with this assessment of trends in the Canadian economy.

A key finding is the economic well-being of Canadians, at least as measured by the index constructed in this paper, has increased at a much slower rate over the last 25 years than real GDP per capita, a widely-used indicator of economic well-being. This result is consistent with the trend observed in other indexes of social and economic well-being such as the Genuine Progress Indicator and the Index of Social Health. The index also shows a large (10 per cent) absolute deterioration of economic well-being in Canada in the 1990s.

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